

# ANNUAL TOWN REPORT

For the Fiscal Year Ending 6/30/10



Orange, Connecticut

[www.orange-ct.gov](http://www.orange-ct.gov)





**FROM THE DESK OF THE FIRST SELECTMAN:**

The financial road has not gotten any easier going forward with Washington now extending little new help to the states and Hartford now struggling to rebound and has no more to offer to the 169 communities of Connecticut. The Town of Orange is still moving forward with improvements to infrastructure and equipment. In a slow and cautious manner we do the best we can with each tax dollar that we get.

The Case Memorial Library was fortunate to replace all of its computers through the town's membership in the LION Consortium. This allows residents both young and old access to the world. Computers are a wonderful tool that all should know to navigate.

The Town continues to show its commitment to Economic Development. Orange has seen much improvement in our retail corridor over the last year. The vacancy rate with empty stores has decreased.

Volunteers are the heart of our community. Many good volunteers to commissions and committees have left us over the year. It is always a challenge to find new volunteers to fill their shoes. If you have an interest in a particular committee or just want to volunteer, let the First Selectman's office know.

James M. Zeoli  
First Selectman



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**TOWN TELEPHONE DIRECTORY**

**TOWN HALL**

**(617 Orange Center Road)**

**Phone – 203-891-4700 Fax – 203-891-2185**

First Selectman (Ext. 4701, 4737, 4738)	Tax Assessor (Ext.4722, 4723, 4724)
Town Clerk (Ext. 4728, 4729, 4730)	Tax Collector (Ext. 4725, 4726, 4736)
Sanitarian (Ext. 4719, 4732, 4733)	Building Official (Ext. 4713, 4714, 4748)
Public Works (Ext. 4712, 4718, 4741)	Accounting (Ext. 4735, 4739)
Town Plan & Zoning (Ext. 4731, 4743)	Registrar of Voters - Democrat (Ext. 4715)
Treasurer (Ext. 4734)	Registrar of Voters - Republican (Ext. 4716)
Finance Director (Ext.4740, 4744)	Orange Government Access TV (Ext.4749)
Inland Wetlands Enforcement Officer (Ext. 4746)	WPCA Administrator (Ext.4746)

Monday through Friday, 8:30 a.m. to 4:30 pm

**HIGH PLAINS COMMUNITY CENTER**

**(525 Orange Center Road)**

<b><u>Park &amp; Recreation</u></b>	<b><u>Orange Probate Court</u></b>	<b><u>Community Services</u></b>
203-891-4790	203-891-4780	203-891-4788
Fax 203-891-2173	Fax 203-891-2161	Fax 203-891-2191
8:30 a.m. – 4:30 p.m.	8:30 a.m. – 1:00 p.m.	8:30 a.m. – 4:30 p.m.
Monday – Friday	Monday – Friday	Monday - Friday
Town Pool – 203-891-4761		Youth Services 203-891-4785
		Transportation 203-891-4788
		Senior Center 203-891-4789

**THE CLARK BUILDING**

**(605A Orange Center Road)**

<b><u>Orange Visiting Nurse Association</u></b>	<b><u>Family Counseling Services/Bridges</u></b>
203-891-4752 Fax 203-891-2169	203-795-6698/203-878-6356
<b><u>Orange Economic Development Corp.</u></b>	<b><u>Orange Drug/Alcohol Action Committee</u></b>
203-891-1045 Fax 203 - 891-1044	203-891-4701 Fax 203-891-2169
<b><u>Orange Chamber of Commerce</u></b>	
203-795-3328 Fax 203-795-5926	

Orange Police Department (Non-emergency) - 314 Lambert Road...203-891-2130  
Fire Marshal - 355 Boston Post Road.....203-891-4711  
Case Memorial Library - 176 Tyler City Road.....203-891-2170  
Orange Post Office - 36 Old Tavern Road.....203-795-3523  
Town Garage - 308 Lambert Road ..... 203-891-4775  
Transfer Station ..... 203-891-2177  
Tree Warden..... 203-397-2361  
Poison Control Center-UCONN Health Center..... 800-343-2722  
Silverbrook Estates 100 Red Cedar .....203-891-8265

**SCHOOLS**

Orange Board of Education 637 Orange Center Road, Orange.....203-891-8020  
Mary L. Tracy School 650 School House Lane, Orange.....203-891-8028  
Race Brook School 107 Grannis Road, Orange.....203-891-8030  
Turkey Hill School 441 Turkey Hill Road, Orange.....203-891-8040  
Peck Place School 500 Peck Lane, Orange.....203-891-8034  
Amity Regional Senior High School 25 Newton Road, Woodbridge .203-397-4830  
Amity Regional Middle School 30 Ohman Avenue, Orange.....203-392-3200  
Amity Adult Education 130 Ohman Avenue, Orange..... 203-392-3215

**COURTS**

Fifth Circuit Court - Derby Clerk of Court.....203-735-7438  
Superior Court - Milford Clerk of Court.....203-877-4293  
Small Claims Court - Milford.....203-874-0674

## DIRECTORY OF TOWN OFFICIALS

First Selectman.....	James M. Zeoli
Selectmen .....	Joseph F. Blake, Mitchell R. Goldblatt, Ralph G. Okenquist Patricia M. Pearson, Judith W. Williams
Assessor .....	Mark B. Branchesi, CCMA
Building and Demolition Official .....	Fred Trotta, CBO
Building Electrical Inspector .....	Elfo Pol
Community Services Director .....	Carol Nardini
Community Services Elderly Outreach Worker .....	Dennis Marsh
Community Services Senior Coordinator .....	Joanne Byrne
Community Services Youth Coordinator.....	John Ulatowski
Drug/Alcohol Action Committee Coordinator .....	Joan Kreiger
Emergency Management Director .....	Fred Palmer
Finance & Administration Director .....	Albert W. Chiarenzelli
Fire Chief .....	Charles Gagel
Fire Marshal .....	Timothy P. Smith
Fire Marshal, Deputy .....	James Vincent
Inland & Wetlands Enforcement Officer .....	R. Scott Allen
Library Director .....	Meryl Farber
Building Superintendent .....	John Stewart
Health Director.....	Joseph Zelson, M.D.
Health, Visiting Nurse Administrative Acting Director .....	Lynanne Yosua
Park & Recreation Director .....	Daniel Lynch
Police Chief .....	Robert Gagne
Police Chief, Assistant .....	Edward Koether
Probate Judge .....	John J. Carangelo, Esq.
Public Works Director .....	Edwin Lieberman, P.E.
Public Works Highway Crew Chief .....	Don Foyer, Sr.
Registrar of Voters – Democratic .....	Carmela Apuzzo
Registrar of Voters – Republican .....	Mary DeVito
Sanitarian .....	Fred Schumacher, R.S.
School Superintendent Amity District #5.....	Dr. John Brady
School Superintendent Elementary Schools .....	Tim James
School Business Administrator .....	Edward Hoyt
State Representative 114 <sup>th</sup> Assembly District .....	Themis Klarides
State Representative, 117 <sup>th</sup> Assembly District .....	Paul Davis
State Senator, 14 <sup>th</sup> Senatorial District .....	Gayle Slossberg
Tax Collector .....	Sandra Pierson
Town Clerk & Registrar of Vital Statistics .....	Patrick B. O’Sullivan, CCTC
Town Counsel .....	Vincent M. Marino, Esq.
Town Counsel - Labor .....	Michael J. Dorney, Esq.
Town Meeting Moderator .....	Robert Mirto, Esq.
Town Committee Chairman - Democratic.....	Trish Pearson
Town Committee Chairman - Republican .....	Rick Roberts
Treasurer .....	Albert W. Chiarenzelli
Tree Warden .....	Edgar L. Vaughn
Water Pollution Control Authority (WPCA) Administrator.....	R. Scott Allen
Zoning Enforcement Officer .....	Paul Dinice

## BOARDS AND COMMISSIONS

### Elected

#### BOARD OF SELECTMEN

James M. Zeoli, First Selectman (11/11)      Joseph F. Blake (11/11)      Mitchell R. Goldblatt (11/11)  
Ralph G. Okenquist (11/11)      Patricia M. Pearson (11/11)      Judith W. Williams (11/11)

#### BOARD OF FINANCE

Kevin Houlihan, Chairman (11/11)      Joseph P. Nuzzo (11/13)      James Leahy (11/11)  
Kevin Moffett (11/11)      John Cifarelli (11/13)      Ralph Aschettino (11/11)  
Richard Zorena (11/11)-alternate

#### TOWN PLAN & ZONING COMMISSION

Walter Clark, IV, Chairman (11/13)      Paul Kaplan (11/12)      Rick Mangione (11/11)  
Judy Smith- Morgan (11/11)      Oscar Parente (11/13)      William Perfetto (11/11) – alternate  
Paul Dinice - Zoning Enforcement Officer

#### ORANGE BOARD OF EDUCATION

Jeanne Consiglio-Hoin, Chairman(11/13)      Pat Ziman, (11/11)      Amy Criscuolo (11/13)  
Jeffrey Cap, (11/13)      Scott Massey (11/13)      Kristen Powell (11/11)  
Leticia Hashem (11/11)      Jody Dietch (11/11)      Keith Marquis (11/11)  
Debra Marino (11/13)

#### AMITY BOARD OF EDUCATION

##### (ORANGE MEMBERS)

Sue L. Cohen (11/13)      Philip Grande, Jr. (11/11)      Joseph Abbatiello (11/11)  
Thomas Hurley (11/13)      Diane Crocco (11/11)      Steven DeMaio (11/13)  
Angela McNabola (11/11)

#### CONSTABLES

Randolph Thomas (11/11)      Shonnie DelloRusso (11/11)      Santo Galatioto, Jr (11/11)  
Michael Donadeo (11/11)      Jody Daymon (11/11)      Doris Knight (11/11)  
Robert Shanley (11/11)

#### REGISTRARS OF VOTERS

Mary DeVito, Republican Registrar (1/11)      Carmela N. Apuzzo, Democratic Registrar (1/11)

#### TOWN CLERK

Patrick B. O’Sullivan, II (1/12)

#### TAX COLLECTOR

Sandra Pierson (11/11)

#### JUSTICE OF THE PEACE

Carmela N. Apuzzo (1/13)      Richard A. Mason (1/13)      Susan A. Clark (1/13)  
Anita M. Pol (1/13)      Marian G. Reid (1/13)      Marie Gull (1/13)  
Gerald Still (1/13)      Maria Papaluca (1/13)      Susan Noonan (1/13)  
Lynda Anderson (1/13)      Karen J. Arnold (1/13)      Tracy A. Benedetto (1/13)  
Bonnie Collier (1/13)      Vincent J. Farricielli (1/13)      Scott Hibson (1/13)  
Marian K. Hurley (1/13)      Carlyne A. Labrecque (1/13)      Sheila O’Neill (1/13)  
Andrea Shiffrin (1/13)

#### STANDING COMMITTEES

##### Appointed

#### BOARD OF ASSESSMENT APPEALS

Richard Cenami, Chairman (12/13)      Richard Falcigno (12/11)      Albert Melotto (12/13)  
Richard Polio (12/11)      Anthony Caserta (12/11)



**CASE MEMORIAL LIBRARY COMMISSION**

Kenneth Ziman, Chairman (12/13)	Ursula Hindel (12/13)	Katalin Baltimore, V. Chair (12/11)
Maureen White (12/13)	Elizabeth Meyer (12/13)	Diana Duarte (12/13)
Lucy Scillia (12/11)	Nancy Becque (12/11)	Sharon Greco (12/11)
Donna Monro (12/11)	Stephanie Cuzzocreo (12/11)	Edward Martin (12/11)
Michael Teller (12/11)	Dolores Nastri (12/13)	

**ORANGE VISITING NURSES ASSOCIATION BOARD**

Thomas Krause, Chairman (12/13)	Julie Davis (12/11)	Stan Rutowicz (12/11)
Evan London (12/11)	Maureen Clark (12/11)	Jean Virshup (12/11)
Loretta Smith (12/11)	Patricia Zeoli (12/13)	

**PARK & RECREATION COMMISSION**

Joseph Lembo, Chairman (10/10)	Lisa Zarny (10/10)	David Baretta (12/11)
Chuck Stackpole (10/10)	James O'Connor (12/11)	Stephen Bespuda (12/11)
Linda Kantor (10/10)	Nicholas Bencivengo (12/11)	

**BOARD OF POLICE COMMISSIONERS**

Don Lewis, Chairman (12/12)	Mark Grasso (12/13)	David Moakley (12/11)
John Barton (12/13)	Roy Cuzzocreo (12/11)	

**SAFETY COMMISSION**

Fred Palmer, Chairman (12/11)	Robert Gagne (12/11)	Charles Gagel (12/11)
Fred Trotta (12/11)	Timothy Smith (12/11)	John Barton (12/11)
Tim James (12/11)	Lynanne Yosua (12/11)	
Peter Boppert, OVFA Representative	First Selectman James Zeoli, ex officio	

**ORANGE GOVERNMENT ACCESS TELEVISION (OGAT)**

Sol Silverstein, Chairman (12/13)	Gary DelPiano (12/11)	Nancy Nastri (12/11)
Stephen Hechtman (12/13)	Stanley Czuba (12/13)	Andrea Shiffrin (12/11)
Ron Davis, Coordinator	Bridget Albert (12/13)	

**TREE COMMITTEE**

Gail Nixon, Chairman (10/11)	Katherine Clark (10/11)	Nancy Nyhan (10/12)
John Dorais (10/10)	Philip Grande (10/10)	Ed Vaughn, Tree Warden

**COMMITTEE FOR THE CARE OF VETERAN'S GRAVES**

Anthony Monaco, Chairman (3/11)	Donald Jewell (3/11)	Richard Manley (3/11)
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**WATER POLLUTION CONTROL AUTHORITY**

Robert Kleffman, Chairman (2/13)	Robert Kelly (2/11)	Nick Mastrangelo (2/12)
Roy Cant (2/14)	James Hassenmayer (2/12)	

**INLAND WETLANDS & WATER COURSES COMMISSION**

Rick Mangione, Chairman (12/11)	Lesley Giovanelli, (12/11)	Ronald Ruotolo (12/13)
Frederick Kendrick (12/13)	William Peretto (12/11)	James Ewen (12/13)
Diana Ross (12/11)	R. Scott Allen, Enforcement Officer	

**BOARD OF ZONING APPEAL**

Noah Eisenhandler, Chairman (12/11)	Pat Panza (12/12)	Kenneth Gambardella (12/13)
Rudolph Miller (12/13)	Gregory Natalino (12/11)	Mathew Pickering (12/11) – alternate
	Andrew Blanchette (12/11)-alternate	

**AD HOC COMMITTEES**

**Appointed**

**BOSTON POST ROAD LIGHTING COMMITTEE**

Paul Grimmer  
Trish Pearson, Chairman  
Tom Chaplik  
Gary Richetelli

**CAPITAL PLANNING COMMITTEE**

Selectman Ralph Okenquist, Chairman  
Charles Waskiewicz  
James Brei  
First Selectman James Zeoli  
Kevin Houlihan  
Edwin Lieberman  
Joseph Lembo  
Dr. Edmund Tucker  
Dr. Tim James  
Robert Gagne

**CLEAN ENERGY TASK FORCE**

Ronald Novick, Chairman  
John Ruckes  
Amy Gilroy  
Joseph Zehnder  
Philip McCabe  
Kathryn Hughes  
Paul Davis, State Representative  
Reid McCabe, Student Rep.

**ELDERLY HOUSING LIAISON COMMITTEE**

Fred Palmer, Chairiirman  
Nancy Nyhan  
Dennis Marsh  
Joseph Blake  
Albert M. Clark, III  
Joy Habib

**ORANGE COUNTRY FAIR COMMITTEE**

Karen McCausland (12/11)  
Marianne Bauer (12/11)  
Rowland Hine (12/11)  
Emory Allaire(12/ 13)  
Robert Fantarella (12/11)  
Bryan Clark (12/13)  
Wilson Daymon (12/11)  
Paul Estok, III (12/13)  
Walter Bspuda (12/11)  
Gerald Butcher (12/13)  
Kevin Monck, Co-Chairman (12/11)  
Robert Archambault (12/11)  
George Plaskowitz (12/13)  
Walter Hine (12/11)  
Stephen Bspuda (12/13)

**ORANGE FAMILY COUNSELING**

**ADVISORY COMMITTEE**

Michael Mizzone, (12/12)  
Patricia Miller (12/13)  
John P. McGill (12/10)  
Joseph D. Sullivan (12/11)

**COMMITTEE TO REVIEW**

**APPROPRIATIONS FROM THE FUND BALANCE**

Selectman Joseph Blake  
Richard Zorena  
Raymond O'Connor  
Kevin Moffett

**HPCC RENOVATION COMMITTEE**

Selectman Joseph Blake, Chairman  
Carol Nardini  
Adam Wade  
Edwin Lieberman  
Tom Pisano  
Daniel Lynch  
Kathy Gulia

**LAMBERT ROAD STUDY COMMITTEE**

Chief Robert Gagne  
Henry Ditman  
Michael Paolini  
Charles Waskiewicz

**MEMORIAL DAY COMMITTEE**

Kevin Gilbert, Chairman (1/11)  
Robert Gagne (1/11)  
Donald Jewell (1/11)  
George Geane 1/11)  
Al deCant (1/11)  
Robert Fries (1/11)  
Ronald Wachter (1/11)  
Robert Mirto (1/11)  
Mary Jewell (1/11)  
Richard Hoin (1/11)  
Al Pol (1/11)  
Tim James (1/11)  
John S. Sullivan (1/11)  
Frederick O'Brien (1/11)  
Andrew Steinbrick (1/11)  
Jonathan Handy (1/11)  
Robert Stankey, Jr. (1/11)  
Richard Manley (1/11)  
James Marenna (1/11)  
John P. Sullivan (1/11)

**MUNICIPAL AGENT FOR THE ELDERLY**

Dennis Marsh (1/11)

**OPEN SPACE SEARCH COMMITTEE**

Albert M. Clark, III, Chairman Fred DeDomenico Dorothy L. Berger

**PENSION BOARD**

Eric Hendlin, Chairman (12/11) Frederick Schumacher (12/11) Howard Treat Jr. (12/11)  
Jason Menga (12/11) Selectman Mitchell Goldblatt (12/11)

**PERSONNEL COMMITTEE**

First Selectman James Zeoli Selectman Joseph Blake Selectman Ralph Okenquist

**ORANGE RAILROAD STATION COMMITTEE**

Joseph Lembo, Co-Chairman Paul Grimmer Richard Slawsky, Co-Chairman  
Len Farber Armand Cantafio Rudy Zimmerman  
Robert Archambault

**RECYCLING COMMITTEE**

Thomas George Nancy Bencivengo Barbara Ekman  
Mitchell Goldblatt Fred Parnoff Efraim Sagiv  
John Brown

**SAFETY & HEALTH COMMITTEE**

Carol Nardini, Chairman (4/12) Robert Gagne (4/12) Donald Foyer (4/11)  
Fred Schumacher (4/11) Meryl Farber (4/11) Karen Goldberg (4/11)  
Dan Lynch (4/12) Joseph Oleschuk (4/12) Karin Lewis (4/12)

**HEARING OFFICER FOR ABANDONED  
OR UNREGISTERED MOTOR VEHICLES**

Jeffrey Sachs, Esq.

**VIOLATION HEARING OFFICERS**

Philip Nizzardo Jena Bonazzoli-Barretta David DiBenedetto

**WAR REMEMBRANCE COMMITTEE**

Severio (Bob) Fodero, Chairman Carol Rapuano Robert Annicelli  
Jeffrey Dyer John LaViola Elaine Arena

**YOUTH SERVICES**

Marie Gull, Chairman (12/11) Robert Catalde (12/11) Sharon Stockel (12/11)  
John Manfreda (12/11) Peter Boppert (12/11) Robert Gagne (12/11)  
Jon O'Keefe 12/11) Jennifer Fenton (12/11) Sarah Clark (12/11) Student rep  
Rachel Marcus, Student Rep Bobby Brown (12/11) Student rep  
Richard Sykes, Liason John Ulatowski, Coordinator

**REPRESENTATIVES**

**Appointed**

**REGIONAL ACTION COUNCIL**

Joan Kreiger

**ADVISORY COUNCIL FOR CABLE TV**

Marlene Silverstein (06/11) Pasquale Tancreti (06/11) Ronald Davis (06/11)

**AMITY FINANCIAL ADVISORY BOARD**

Joseph Nuzzo

**DISTRICT ANIMAL CONTROL BOARD**  
**ORANGE REPRESENTATIVES**

James M. Zeoli (6/10) Frederick Dray (6/12)

**BRIDGES**

John P. McGill Richard Flynn

**CATCHMENT AREA COUNCIL #6**

Linda Corriveau (4/12)

**COUNCIL OF GOVERNMENTS**

First Selectman James M. Zeoli (11/11)

**GATEWAY COMMUNITY COLLEGE**  
**INTERNAL EXECUTIVE OVERSIGHT COMMITTEE**

Linda Siclari

**LIBRARIES ON LINE (LION)**

Meryl Farber

**LONG ISLAND SOUND COUNCIL**

Carol Martin

**TOWN MEETING MODERATOR**

Robert Mirto, Esq. Town Meeting Moderator (12/11)  
Ken Gambardella, Deputy Meeting Moderator (12/11)  
Shelby Wilson, Deputy Meeting Moderator (12/11)

**REGIONAL PLANNING AGENCY**

Paul Kaplan

**POLICE CITIZENS RELATION**  
**COUNCIL OF GREATER NEW HAVEN**

John Migliaro

**TEAM BOARD OF DIRECTORS**  
**ORANGE REPRESENTATIVE**

Stephane Skibo

**SOUTH CENTRAL REGIONAL**  
**DISTRICT CONVENTION & VISITORS BUREAU**

Brian Gaus (12/12)

**TOWN HISTORIAN**

Virginia Reinhard

**GREATER NEW HAVEN TRANSIT DISTRICT**

Michael Storz (1/13) Lawrence Levy (1/13) Carol Nardini, Liason

**REGIONAL WATER AUTHORITY POLICY BOARD**

Jasper Jaser (6/11)

**TOWN OF ORANGE CALENDAR**  
**SEPTEMBER 2010 THROUGH OCTOBER 2011**

- September, 2010.....Board of Assessment Appeals Meeting - Motor Vehicles only and Real Estate.
- September 15..... Last day for renters to file Elderly Tax Relief Applications.
- Sept. 1 - Nov. 1..... Applications for Farm, Forest or Open Space Exemptions P.A. 490.  
Property owners already receiving exemptions need not apply.
- October 1.....Grand List Date - Tax liability established for all owners of property even if personal property is subsequently transferred or disposed of.
- Oct. 2, 2010 to
- Aug. 1, 2011.....Supplementary List for motor vehicles purchased in this period will become due on January 1, 2012.
- September 30.....Veterans Discharge not previously filed in Orange must be placed on record ON OR BEFORE SEPTEMBER 30 to qualify for exemptions.
- Oct. 1 to Nov. 1.....All taxable personal property EXCEPT registered motor vehicles must be declared to the Assessor. Real Estate and Motor Vehicles need not be declared.
- October 16..... Saturday elector session for new voters – 10 a.m. –2 p.m.
- October 26..... Cut off date for admission of electors for 18 year old residents and for residents of a municipality who moved on or before October 26, 2010.  
Session from 9 a.m. - 8 p.m.
- Nov. 1 to March 15.... Applications for those eligible for energy assistance.
- November 1..... Limited session from 9 a.m.-12 noon for Admission of Electors – only those qualified since October 26, 2010.
- November 2..... Municipal Election - polls open 6:00 a.m. - close at 8:00 p.m.
- Jan. 1, 2011.....Supplemental Auto Tax and second installment of Real Estate, Personal Property and Regular Motor Vehicles tax due with one month's grace.  
Minimum interest - \$2.00. Interest accrues at the rate of 1-1/2 % per month from due date.
- Jan. 1 to May 15.....Senior Tax Stabilization Program – Applications in Assessor's Office.
- February 1..... Elderly Homeowners may start applying for tax relief under Sec. 12-170a through May 15
- February 1.....Last day to pay second installment of 2009 Grand List and Real Estate, Personal Property and Auto taxes without penalty.
- March or April.....Board of Assessment appeals open session to hear appeals. Dates will be announced.
- April .....Annual Budget Hearing.
- May.....Combined Annual Town Meeting and Budget Meeting.
- April 1.....Last day for paying Real Estate Taxes before liens are recorded.
- May 1.....All unpaid Real Estate Taxes will be liened as of this date.
- May 15.....Elderly renters may start applying for tax relief under Sec. 12-170a through September 15.
- May 15.....Last day for homeowners to file elderly relief applications.
- June 1 - 30.....Dog Licenses due and payable at the Town Clerk's Office. All dogs six months old and older must be licensed. Owners must submit rabies vaccination certificate to obtain license.
- June 30.....Last day to pay dog licenses without penalty.
- July 1, 2011.....First installment of Grand List 10/1/10 Real Estate, Personal Property and Motor Vehicle taxes are due with one month's grace. Bills may be paid in person at the Office of the Tax Collector or may be paid by mail. If paid by mail, please follow directions on bills. Call 891-4725 if you have any questions.
- August 1.....Last day to pay taxes without interest for the taxes due July 1, 2011 first installment. Interest charged is 1-1/2 % per month (from date due) with a minimum of \$2.00.
- Feb. 1 to Sept. 30.....Additional Veteran's exemptions based on income annual filing.

## DISTRICT ANIMAL CONTROL

During the past year, under the leadership of Chairman James Zeoli, the District Animal Control has seen more stabilization in structure and organization made some changes in staffing. These changes were dictated by the budget restrictions.

The yearly statistics are:	Redeemed pets	84	Adopted pets	92
	DOA pets	3	Euthanized pets	13

There were 2300 calls to District Animal Control: 1394 calls required the assistance of an Animal Control officer, 120 of these calls were concerned with wild life animals. There were 906 calls resolved by talking with the individuals or by offering referrals.

District Animal Control will continue to provide for public safety through professional service and public education.

## BOARD OF ASSESSMENT APPEALS

The Board of Assessment Appeals is a quasi-judicial board comprised of local citizens appointed by the First Selectman. The board convenes annually to hear complaints on real estate assessments, motor vehicle assessments and business personal property assessments. Upon written application to the Board, each appellant is issued an appointment with board members where the appellant may enter oral or written arguments concerning their disagreement with the assessment. The Board deliberates each case and sends each appellant a written decision on the disposition of their appeal.

The Board of Assessment Appeals heard forty five cases from appellants concerning the October 1, 2008 grand list. **This session preceded the implementation of SB #997 also known as Public 09-60. PA09-60 was approved by the Orange Board of Selectmen on June 1, 2009.**

A summary of the April appeals is as follows:

Frequency Distribution of TYPE		Cumulative		Cumulative
TYPE	Count	Count	Percent	Percent
COMML	13	13	28.89	28.89
MV	1	14	2.22	31.11
RES	31	45	68.89	100.00

Out of the forty five appeals filed, nineteen were granted relief and twenty six were denied.

Total assessment reductions awarded before phase-in equaled **\$875,900** in assessed value before the implementation SB#997. The total assessment reductions after phase-in but before the implementation SB# 997 equaled **\$525,540** in assessed value.

## ZONING BOARD OF APPEALS

It is the function of the ZBA to act on the following petitions:

1. Appeals of the Decision of the Zoning Enforcement Officer;
2. Applications for Approval of Location for Gasoline Station; Limited Repairer's License; General Repairer's License; Used or New Car Dealer's License;
3. Petitions for Variance of the Requirements of the Orange Zoning Regulations.

All petitions must be submitted at least three weeks prior to each regularly scheduled meeting. Application forms are available in the Office of the Town Plan and Zoning Commission at the Town Hall. Fees must accompany petitions for properties located within the RES Residential Zone, and for properties located within the Industrial and Commercial Zones.

During fiscal year 2009-2010, the ZBA approved seven petitions. Three petitions were denied. The Board approved two petitions with modifications.

## ASSESSOR

The following displays the computations for the October 1, 2008 grand list for the Town of Orange, Connecticut. This presentation is prior to any adjustments that may be made by the Orange Board of Assessment Appeals. An abstract of the 2008 grand list will be filed with the Town Clerk on or before February 28, 2009. **This segment of the October 1, 2008 grand list report is prior to the implementation of SB #997.**

### **Phase-in**

On April 11, 2007, the Board of Selectmen voted to phase-in the October 1, 2006 state mandated revaluation over a five year period commencing with the October 1, 2006 grand list. The October 1, 2008 grand list marks the third year of phase-in.

**On June 1, 2009 the Orange Board of Selectmen approved SB#997 also known as Public Act 09-60. Comparison totals for this version of the 2008 grand list can be found in Addendum A of this report.**

### **Tax exempt**

The tax exempt real estate section of the October 1, 2008 grand list increased from 159,091,300 to 159,180,300. The increase was attributed to a foreclosure in lieu of taxes and land donated to the Orange Land Trust.

### **Gross Grand List Taxable**

The gross taxable grand list reflects the total of all gross assessments of taxable accounts and is prior to deducting all statutory exemptions and *phase-in exemptions*. This total excludes tax exempt real estate. The gross taxable grand list for October 1, 2008 before adjustments by the Board of Assessment Appeals equaled 2,185,449,011 or an increase of 1.008 percent (eight tenths of one percent), when compared to the October 1, 2007 gross taxable grand list before corrections from the Board of Assessment Appeals which equaled 2,168,085,305.

All real estate value estimates and assessments are based on the October 1, 2006 grand list which was the product of general revaluation, as mandated by the State of Connecticut. The prior revaluation was conducted on October 1, 2000.

### **Total Exemptions**

Total exemptions are deducted from the gross taxable grand list to derive the net grand list. Exemptions are in compliance with State and Federal law as well as local ordinance. They include, but are not limited to, veterans, blind, totally disabled, ambulance type vehicles, income challenged veterans, and local additional tax relief programs for veterans. In addition to those exemptions stated above, *the phase-in is also stated as an exemption in the Town of Orange's administrative software system and in this presentation.*

The total exemptions, *excluding phase in*, for the October 1, 2008 grand list before adjustments from the Board of Assessment Appeals equaled 14,956,426, a decrease of 1,774,234 when compared to the total exemptions posted, *excluding phase-in*, for October 1, 2007 grand list which was 16, 730,660. The decrease in exemptions, *excluding phase-in*, was attributed to a decrease in manufacturer's exemptions claims, regular veterans and local additional veteran's exemptions. The regular veteran's exemption file was audited in 2008 and all applicants for town's additional veterans program had to under go mandatory income filing for the October 1, 2008 grand list pursuant to the controlling statute.

### **Phase-in Exemptions**

The exemption amount attributed to the phase-in for the October 1, 2008 grand list before Board of Assessment Appeals equaled 278,816,268.

The exemption amount attributed to the phase-in for the October 1, 2007 grand list before Board of Assessment Appeals equaled 416,021,436.

### **Net Grand List –Growth Estimate**

The net grand list is the sum of all taxable assessments after exemptions. Since the phase-in is effect, this section of the grand list report presents the October 1, 2008 net grand list **before phase-in** and before adjustments from the Board of Assessment Appeals to illustrate **growth**. The October 1, 2008 net grand list displayed an increase of 1.00889 percent or almost nine tenths of one percent as compared with the October 1, 2007 net grand list before adjustments from the Board of Assessment Appeals. The following compares the 2008 net grand list, **prior to phase in** and before Board of Assessment Appeals and the 2007 net grand list, **prior to phase-in** and before adjustments by the Board of Assessment Appeals:

## Growth- 08 vs. 07 with out phase -in

<u>Category</u>	<u>2008 net grand list</u>	<u>2007 net grand list</u>	<u>% CHANGE</u>
real estate net	1,964,532,220	1,956,686,500	1.004009697
personal property net	91,827,895	75,930,955	1.209360464
motor vehicle net	114,132,470	<u>118,737,190</u>	0.961219227
Net total	<b>2,170,492,585</b>	<b>2,151,354,645</b>	1.008895753

### Phase-in Net Grand list

Since the Town of Orange elected to implement phase in, **the phase in net grand list is the portion of the grand list upon which taxes are based.** The phase in is expressed as an exemption and is subtracted for the real estate section of the net grand list. As stated above, the exemption amount attributed to the phase in for the October 1, 2008 grand list before Board of Assessment Appeals equaled 278,816,268. The exemption amount attributed to the phase-in for the October 1, 2007 grand list after Board of Assessment Appeals equaled 416,021,436.

Please note that under a five year straight line phase-in plan, only one fifth of the difference between the revalued assessment and its corresponding prior assessment is employed per each year within the cycle, except as otherwise provided by law.

Beginning with the October 1, 2006 grand list, one fifth of the difference was applied to the prior assessment and four fifths were abated. For the October 1, 2007 grand list, two fifths of the difference was applied to the prior assessment and three fifths were abated. For the October 1, 2008 grand list, three fifths of the difference was applied to the prior assessment and two fifths were abated. The following displays the comparison of the 2008 grand list before adjustments from the Board of Assessment Appeals and its 2007 counter part before corrections from the Board of Assessment Appeals.

<u>Category</u>	<u>2008 Net Grand List</u>	<u>2007 Net Grand List</u>	<u>%CHANGE</u>
net real estate	1,685,715,952	1,540,665,064	1.094148229
net motor vehicle	114,132,470	118,737,190	0.961219227
net business personal property	<u>91,827,895</u>	<u>75,930,955</u>	1.209360464
<u>total net phase-in grand list</u>	<b>1,891,676,317</b>	<b>1,735,333,209</b>	<b>1.090093999</b>

An increase of 1.09009 percent or nine percent is, therefore, calculated as the increase between the October 1, 2008 phase in net grand list before Board of Assessment Appeals and the October 1, 2007 phase in net grand list before Board of Assessment Appeals.

### Real Estate

The meager growth in the real estate section of 2008 grand list reflects both the regional slow down in new construction and the general economic malaise. The non phase-in increase of 7,845,720 in assessment was attributed to the re-subdivision of Sunrise Hill Estates, the subdivision of Farm River Estates, an addition to 304 Boston Post Road and the condominium conversion of Spring Brook Commons among others.

### Motor Vehicle

The motor vehicle section of this grand list decreased by 3.9 % as compared with totals posted for 2007. Values from newly registered current model year passenger cars were insufficient to off set the accrued depreciation from recurring vehicles. This decrease may be attributed to the consumer credit crunch, rising unemployment and an accelerated rate of decline concerning average retail value on six and eight cylinder vehicles during period of high gasoline prices. This decrease was the largest since the October 1, 1991 grand list.

### Business Personal Property

This section of the grand list increased by 20.9%, when compared with totals posted in 2007. The major contributor to this increase was, once again, Connecticut Light and Power. They posted an increase of 16,373,690 in assessed value when compared to their 2007 assessment. The increase was attributed, once again, to the new towers and high voltage power lines along the utility corridor. .

As in past years, performance trends are enclosed for each section of the grand list together with the allocation of the 2008 net grand list before the application of phase-in. The top 10 taxpayers for 2008 are also included in both non phase in and third year phase- in formats.

In addition, spreadsheets detailing the reconciliation of the 2008 grand list **prior to the enactment of PA 09-60** have been included for your perusal.

#### Addendum A

This section of the 2008 grand list is devoted to the implementation of SB#997. This Senate Bill has since been codified and is now known as Public Act 09-60. On June 1, 2009, the Orange Board of Selectmen unanimously approved the implementation of this public act which allows a municipality to revert the third year of phase-in to the second year of phase-in for real estate only. While the motor vehicle and business personal property sections of the 2008 grand list remain unaffected by the public act, the net assessments as displayed below include reductions to the motor vehicle list due to pro-ration of assessments for vehicles that were sold, registered out of state, totally destroyed, or stolen and not recovered. The credit condition time frame covered by these pro-rations commenced October 1, 2008 and ended May 28, 2009.

Concerning the real estate net assessment, this is the net assessment value, after the reversion to second year of phase-in, after all settlements to date, and after corrections from the April 2009 Board of Assessment Appeals.

The following presents a comparison between the 2008 net grand list as effect by PA 09-60 and the 2007 net grand list:

<b>Category</b>	<b>*2008 Net Grand List</b>	<b>2007 Net Grand List</b>	<b>%CHANGE</b>
<b>net real estate <i>via PA 09-60</i></b>	1,546,119,398	1,540,665,064	1.003540246
<b>*net motor vehicle</b>	113,293,631	118,737,190	0.954154558
<b>net business personal property</b>	<u>91,827,895</u>	<u>75,930,955</u>	1.209360464
<b><u>total net phase-in grand list</u></b>	<b>1,751,240,924</b>	<b>1,735,333,209</b>	<b>1.009166951</b>

Pursuant to Public Act 09-60, the second year phase-in for real estate assessments will stay in effect until October 1, 2011 Grand List.

#### **BUILDING DEPARTMENT**

On August 1, 2009 the State of Connecticut adopted amendments to the statewide building code. This code is the building code for every town and city in the state. The State Building Code is periodically revised.

Today, we use and enforce modern building codes that address structural, fire electrical and mechanical safety as well as health, security and even energy conservation. Our job is to make sure that homes, schools, businesses, and other structures are safe places to live, work and play. We inspect construction projects at several stages to ensure that happens.

The number of pool accidents has increased, and is now a national concern. Any in-ground or above ground pool that contains more than 24" of water cannot be installed unless a building permit has been issued. This is to ensure that the building code is followed for the installation of the pool and the corresponding electrical work is installed in accordance with the National Electrical Code.

In fiscal year 2009/2010, the Building Department issued 331 building permits and 538 permits for electrical, plumbing and mechanical work. The value of construction for all the permits issued was approximately 57 million dollars. The Building Department also works with the Fire Marshal's Office to evaluate structural damage as a result of fire or other causes.

## **CAPITAL PLANNING COMMITTEE**

The Capital Planning Committee has continued its activities subsequent to the passing of the \$10 million referendum on September 24, 2003 for capital projects. The committee has been charged with the continued review of those short term projects initially deleted from the bond issue, and new and/or emergency projects as they arise. The Boards of Selectmen and Finance agreed to include approximately \$400,000 for short term projects in the Operating Budget each year. The following projects were accepted by the Board of Finance for inclusion in the FY2010 Operating Budget: Window Replacement at Peck Place School; CAD/Records Management System at the Police Department; and additional funds for increased parking at High Plains Community Center.

## **CLEAN ENERGY TASK FORCE**

This year the focus of our committee was on the Negawatt 350 campaign. This was a collaboration with the towns of Bethany and Woodbridge in which we promoted the subsidized energy audits offered by the CT Energy Efficiency Fund. Our committee signed up just under 100 Orange residents and saved each an average of over \$150/year each as well as reduced their carbon emissions by about 5%.

The installation of the solar array for Amity High School occurred this year culminating a huge effort by the three town task forces and the Amity High School Global Warming Club. A ribbon cutting ceremony was held to initiate the energy saving equipment.

The task force made a presentation to the town Board of Selectmen to sign up for the EPA challenge. This program helps towns to benchmark their energy usage and systematically implement energy saving techniques and measure the resulting savings. Signing up for this program is a new requirement of the CT Energy Efficiency Fund in order for the town to be eligible to receive free solar arrays in the future via the 20% by 2010 program.

In April, we participated with the Smart Living Center in an Earth Day Celebration. We manned a table at the Smart Living Center and provided information on the Clean Energy Option and signed up people for the program.

We remain resolute and committed to reducing energy consumption in the town and increasing our use of renewable clean energy. Our success will help reduce our emissions of greenhouse gasses that contribute to global warming and will result in cleaner air and water for future generations.

## TOWN CLERK

The Town Clerk's Office is responsible for the accurate recording and preservation of all land records, maps, Boards and Commissions schedules, agendas and minutes of meetings, Vital Statistics (Births, Marriages/ Civil Unions, Deaths), Elections and Referendums, as well as various other town records to be in compliance with state statutes, federal regulations and the town charter.

Municipal Election was held on November 3, 2009

1 <sup>st</sup> Selectman	James M. Zeoli	3167
	Trish Pearson	2713

Trish Pearson received sufficient votes to serve on the Board of Selectmen. There was approximately a 59% voter turnout.

Due to the resignation of Kevin McNabola from the Board of Finance, James Leahy was appointed to fill the unexpired term. Due to the resignation of Aimee Higgins from the Amity Board of Education, Philip Grande was appointed to fill the unexpired term.

On January 1, 2009, the State of Connecticut implemented a new on-line system to purchase Sport Licenses such as Fishing, Hunting, Duck Stamps, and Pheasant Tags. As a result the Town Clerks Office **No Longer** sells these licenses.

Amity School Operating Budget	5-04-10	\$42,757,397	passed
Town Operating Budget 10-11	5-25-10	\$55,839,120	passed

The Annual Town Meeting was held May 13, 2010 at High Plains Community Center to consider a number of issues. 1) To authorize the Board of Selectmen to sell and convey land acquired by the town; passed by voice vote 2) Installment due dates for the payment of property taxes were approved for July 1<sup>st</sup> and Jan 1<sup>st</sup> and passed by voice vote. 3) To approve the discontinuance of a portion of Hadley Road, passed by voice vote. 4) To approve the discontinuance to a portion of St John's Drive, passed by voice vote. 5) To approve a cross easement at 385 Boston Post Rd, passed by voice vote. 6) The budget for FY 09-10, prepared by the Board of Finance, was discussed in great detail and deferred to a machine vote referendum, which was held on May 25, 2010.

Vital Statistics compiled from:

	July 1 <sup>st</sup> - June 30 <sup>th</sup>		
	<u>2008</u>	<u>2009</u>	<u>2010</u>
Births	77	66	69
Deaths	140	149	130
Marriages (issued)	90	56	65
Civil Unions (10-01-05)	0	0	0

	<u>2007-08</u>	<u>2008-09</u>	<u>2009-10</u>
Town Revenues			
Marriage	473	638	737
Recording Fees	74,500	61,958	71,807
Conveyance	378,800	218,282	229,418
Dog License	6,100	3,769	3,285
Miscellaneous/Copies	13,000	12,490	9,251
Hunting/Fishing	3,614	793	0
Vital	3,500	5,641	7593
Historic Preservation	2,577	2,325	2,512
LOCIP	7,731	6,975	7,536

The Historic Preservation Account established in July 2000 is an on-going accumulating account, so that over time the Town Clerks Office can complete major preservation projects without impacting other areas of town services. In addition, the Town Clerks Office has received, this year, a grant from the State Historic Preservation Program for \$5,000, which was used to restore the oldest maps.

## COMMUNITY SERVICES

The Community Services Department (OCS) is the branch of municipal government that is responsible for providing social services to the citizens of Orange. The department plans, provides, and coordinates social services for elderly, youth, and persons with special needs. Family Counseling, volunteer coordination and special transportation are also provided. Programs and services continued to grow and expand to meet the ever-changing needs of our citizens.

Senior Center membership increased from 1,453 at the end of FY 2009 to 1,921 at the end of FY 2010, a 25 percent increase. Numerous opportunities for intellectual, physical, and educational enrichment abound in our senior center. Sixteen persons graduated from the fifth class of the Senior Leadership Program in June 2010. As their class projects, members started a new Handyman/Skills Bank Program, cleared the Fred Wolfe Park trail, researched the possibility of a new information program to be run on OGAT, and applied for funds to expand the Community Services Food Pantry. Veronica Hendrick, Kevin Gilbert, and Jack Barton, Sr. were honored at the annual Pasta Festa! Supper as Orange's Living Treasures.

The annual cookout was attended by 166 seniors in July 2009. The senior center arranged for many day, overnight, and longer trips, including a Danube River Cruise in April 2009. Two senior center tap dance groups won first and second place in a statewide dance competition. Through Outreach, over 143 Energy Assistance applications were processed; fundraising for the Community Assistance Fund continued. The Friendly Visitor/Telephone Reassurance Programs yielded 860 volunteer hours with 21 matches.

Youth Services planned and implemented 23 programs and special event activities, including a picnic for incoming junior high students. Eighty four students attended this event. Dances were held and 947 students attended. Intergenerational Tutoring Program assisted 15 students. Youth Services partnered with Amity Junior High School in Orange to implement the *Surviving Bullies School Climate Project*. Funding for this project was provided through the state Department of Education Enhancement Grant. The first Talent Show for students was held in January, and, again this year, 72 students exhibited their art work at a special art show which was held in May in the Library. The Youth Job Bank provided work opportunities for 26 youth; 53 jobs were offered. The Youth Services Coordinator, OCS Director, and various school personnel, and citizens-at-large sit on the Police Department's Juvenile Justice Review Board. We continue to work closely with town departments, school personnel, and other town and state organizations for the welfare of our young people.

OCS continued to provide a monthly Legal Clinic through the generosity of the law firm of Cantor and Floman; 60 residents used this service as compared to 50 during the last reporting period. We received \$19,720 in donations to Orange Community Services Assistance Fund.

The Orange Lions Club held their 18<sup>th</sup> annual Thanksgiving dinner. Approximately 148 dinners were served at High Plains and delivered to homebound residents. For Christmas and Hanukkah, 22 gift baskets were given; 64 community organizations and residents participated in our Holiday Project. Our Special Transportation Program provided 4,077 rides and received \$4,864.50 in donations. We continue to provide counseling services through a contract with Bridges.

## CONSERVATION COMMISSION

The New England Flying Disc Association requested to relocate the Disc Golf Course to the Paul Ode Nature Trail area. After careful consideration, the proposal was approved by making an exception to the normal Passive Open Space rules to allow the Disc Golf Course to be relocated, as requested, with the Paul Ode Trail retaining its Passive Open Space designation. The Course will be maintained by the Association.

The Wepawaug Bridge in the Howard D. Brooks Conservation Area was built of used telephone poles in the early 1970's. Its design and construction were contributions to the Town. By 1998 it had deteriorated to the extent that it was condemned and replacement was recommended. This year three designs were put out to bid, two for purchase of a commercially built wooden bridge and one for a volunteer designed bridge, only to find that the total cost was too high.

Late in the year the First Selectman agreed to have the Conservation Commission organize a volunteer workforce to monitor and maintain the various trails in our Passive Open Space. Arrangements have been made to have the volunteers covered by accident insurance.

Once again, one of the Orange Leadership Groups decided to tackle an area where the trail had been badly neglected, Fred Wolfe Park. They reopened the former trail and constructed a new loop. They installed new signs and hosted an open house on National Trail Day, June 5, 2010.

One of our Amity graduates, David Krause, during running workouts in the Racebrook Tract, noticed that Race Brook had been partially dammed up and, in that same area, the sheltering shrubs and trees destroyed. He repaired the waterway and replanted suitable vegetation, which he had persuaded local nurseries to donate.

Heavy spring rains very badly washed the upper part of the Paul Ode Nature Trail, just below the Rotary Pavilion. One of Troop 925 Scouts undertook to install water bars and steps, regrade the trail and clean up several downed trees as his Eagle Scout project.

## TOWN COUNSEL

### General Matters

The general work of the Town Counsel followed the patterns of past years. Principally, advice was given to the First Selectman, Board of Selectmen and various town boards, commissions and agencies on legal issues facing the Town. Numerous contracts were reviewed and negotiated for construction, goods and consulting services on behalf of the Town. The Town also entered into negotiations with The Hubbell Corporation and the Wepawaug Development, LLC to purchase approximately 376.824 acres as described in the schedule submitted with the petition to amend zoning regulations and/or map dated April 5, 2010.

### Zoning Matters

Numerous zoning issues were addressed during this fiscal year. The Plan and Zoning Commission approved the application of United Illuminating to relocate its operations and corporate headquarters to Orange. The Hubbell Corporation and the Wepawaug Development, LLC filed an application under Conn. Gen. Stat. 8-30g, the Affordable Housing Statute, to amend the Zoning Regulations to create an Affordable Single Family Design District Zone and to Amend the Town's Zoning Map. The submission was accompanied by a conceptual plan to construct approximately 226 units on 376.824 acres.

### Litigation Matters

A number of tax appeals were filed by commercial property owners. Those matters remain pending. Numerous other litigation matters were resolved and/or averted during this fiscal year. Additionally, several foreclosures for back taxes resulted in the Town acquiring title to these properties.

## **ORANGE DRUG/ALCOHOL ACTION COMMITTEE (ODAAC)**

ODAAC is the Orange Drug/Alcohol Action Committee. ODAAC is a group of community leaders, activists, and concerned citizens whose mission is to reduce substance use in our community through education and awareness. ODAAC encourages a healthy quality of life and has enjoyed increased publicity this year through our local newspapers and government access television to publicize our endeavors, and highlight our community-wide successes. Additionally, the committee has applied for grants through the State Department of Mental Health and Addiction Services, as well as other private funding sources. ODAAC works closely with town agencies and schools through sponsorship of events and technical support for activities. For example, visits are made to fourth and fifth grade students to educate them about the dangers of tobacco; SADD chapters work at the junior and senior high school. We offer an educational series on tobacco, alcohol and other drugs, and serve as a community resource for materials such as video tapes, pamphlets and speakers bureau.

## **ORANGE ECONOMIC DEVELOPMENT COMMISSION (OEDC)**

During the 2009-2010 Fiscal Year, the Orange Economic Development Commission supported the marketing aspects of the Town of Orange's Economic Development program. The OEDC Commission undertook a series of activities coordinated to enhance the Town's ability to attract retail, commercial, and industrial businesses. Some of these activities included:

- Conclusion of the "Orange Has Appeal" Marketing Campaign,
- Support of the newly developed OrangeLife Magazine
- Maintenance and monthly updates of the OrangeEDC.com website,
- Monthly Newsletter distributed via email to economic development contacts
- 8<sup>th</sup> Annual Orange Community and Business Exposition and associated Brokers Tour.

The Orange Economic Development Commission is continually improving outreach to prospective business and ensuring that tools are in place for successful economic development initiatives.

During the 2009-10 fiscal year, the Commission, through the direction of First Selectman Zeoli and support of the economic development staff concluded the "Orange Has Appeal" marketing campaign. The Program supported the effective marketing of the Town of Orange and encouraged shoppers to visit our local merchants. The print media marketing activity was conducted once per month in the New Haven Register, which included 1 full page of color advertising.

The Economic Development Commission also supports the production of a monthly newsletter that is electronically delivered to local, regional and national contacts. These contacts include retailers, developers, and real estate professionals. The newsletter has enabled business contacts to directly and immediately contact the town's economic development professionals. Coupled with the continued update of the Orange Economic Development Website, the commission has developed an effective communication system.

The Orange Economic Development Commission has been a key driver of the Annual Orange Business & Community Exposition. The Expo, which was held on June 16, 2010 at the Yale University's Orange Campus, saw the participation of over 575 persons during the day long affair. This year's event incorporated 62 vendors showcasing their products and services at the Expo. In addition to the usual activities the Orange Economic Development Commission hosted the 4<sup>th</sup> Annual Broker's Tour. The tour which included a number of regional commercial brokerage firms toured a number of available commercial and industrial properties in town. The event was well received by the broker's and has become a staple of the Annual Orange Business & Community Expo.

The Orange Economic Development Commission is pleased to perform these activities on behalf of the Orange community and welcomes comments or suggestions to assist in furthering the economic development potential of the town.

## ORANGE ECONOMIC DEVELOPMENT CORPORATION

The Orange Economic Development Corporation is a private, not-for-profit organization designed to support economic development initiatives, create economic opportunities and manage the day to day economic development activities on behalf of the Town of Orange. The corporation is represented by private business, local residents and representatives of the Town of Orange.

During the 2009/2010 Fiscal Year the Orange Economic Development Corporation continued to facilitate the economic development efforts on behalf of the Town of Orange. The Town of Orange had a productive year in terms of business growth, as 27 new businesses opened their doors as compared to the 12 business closing that occurred during the year. During this same time 8 businesses either expanded or relocated within the community.

During the second half of the year, the OEDC proposed and completed the inaugural edition of OrangeLife, a publication designed to highlight the positive aspects of life within the Town of Orange. In total 6,266 magazines were mailed to residents and local businesses. The magazine was received very well by the community and we look forward to printing this publication every June and December.

The Orange Economic Development Corporation continues to manage project specific activities as guided by the Town of Orange and our own Board of Directors. These projects include those listed below:

- ***Orange Has Appeal Marketing Program***
- **Orange Business Expo**
- **OrangeEDC.com Website**

The OEDC will continue to build upon the public / private partnership created through the town's energetic economic development program. The Corporation anticipates a productive and exciting year throughout fiscal year 2010/2011.

## **AMITY REGIONAL SCHOOL DISTRICT #5**

The Regional School District was incorporated in 1953 to serve the education needs of students in grades 7-12 who reside in the towns of Orange, Woodbridge and Bethany, Connecticut. The district has been meeting this goal with distinction since that time. Amity students regularly exceed state and national averages on standardized exams and continue to demonstrate their competence in a myriad of non-standardized assessments. Amity students achieve at high levels across all content areas. In the spring of 2010, students in grades 7, 8 and 10 continued their outstanding performance on the Connecticut State testing program outpacing state, reference group and their own previous performance.

The Amity Board of Education is committed to seeing that each school and service area in the district receives comparable resources from the budget. Issues such as enrollment, teacher/student ratio, district and school-based improvement plans, improved student performance on state-mandated tests, curriculum initiatives, health and safety needs in each facility and future capital plans drive the budget. The Superintendent convenes meetings with district leaders to seek input regarding the needs of the entire district and to achieve equitable distribution of resources. The Superintendent's Proposed Budget is presented to the Amity Finance Committee each year in January. This Committee scrutinizes the Superintendent's request and suggests alterations. The Superintendent and administrative team review the suggested alterations and reallocate resources in an equitable manner. The Superintendent next presents the Superintendent's Proposed Budget to the Board of Education in February. A public hearing is held, prior to final Board adoption in April, to hear input from residents of Bethany, Orange, and Woodbridge. All three towns vote on the budget at referendum in May.

### **Amity Regional High School**

Centrally located in the Town of Woodbridge, Amity Regional High School enrolls over 1,600 students in grades 9-12 in a wide variety of academic and co-curricular programs. Amity Regional High School prides itself on achievements in the three A's: Academics, Arts and Athletics.

Academically, Amity Regional High School provides a wide range of learning opportunities available to its students. Each student is provided a program of studies tailored to meet their aspirations for success. The highest level courses offered at the high school are in the Advanced Placement (AP) program. In May of 2010 245 students took 449 Advanced Placement tests. Over 85% of students taking these exams received passing grades. Many opportunities exist for challenging academic work in honors courses and high-level electives. Our Applied Education Department offers an extensive array of courses, including culinary arts, auto mechanics, computer-aided design, and many other courses where a full range of students work in hands-on learning environments. Students score consistently well on standardized state and national assessments, including the CAPT, SAT, SAT-2, PSAT, ACT, AP and NOCTI. Over 90% of Amity graduates attend two and four-year colleges after graduation, including many at the most selective colleges in the country. This past spring the Theatre Arts Department offered five sold-out performances of *Les Miserable*. The musical garnered 13 nominations and 4 wins at the Connecticut Musical Theatre Awards Program. In sports Amity Boys' Ice Hockey, Boys' Indoor Track and Outdoor Track and Field, and Boys' Cross Country were state champions.

### **Amity Middle School – Orange Campus**

Amity Middle School-Orange operates on a middle school team organization with teachers formed into groups of five covering the subjects of math, science, English, social studies and foreign language. This model provides students with a more integrated and organized experience as opposed to the old junior high school model that was organized into curricular departments.

As a result of the implementation of a rigorous CMT Remediation Plan and a District Literacy Initiative, our CMT scores have improved considerably again this year in both seventh and eighth grade. The strong academic program in grade 8 is enhanced by a whole grade overnight trip to the Boston area historical sites. Additionally, a wide array of co-curricular clubs is offered after school. Finally, an interscholastic and intramural program rounds out the Amity Middle School-Orange experience.

## ORANGE BOARD OF EDUCATION

The students, staff and Board of Education worked diligently and collaboratively to assure that the 2009/2010 school year would be a successful and productive one.

One key administrative leadership position was filled in January 2010. After a comprehensive search, Kevin McNabola was selected to serve as the school district's Business Administrator. He possesses a deep and thorough understanding of all aspects of finance and public administration. We are confident that he will be a strong asset to our school community.

The state of the economy continues to present challenges to the Board of Education. Instructional programs remain strong and intact. Sound financial practices in administering the budget have resulted in the maintenance of very reasonable class sizes. The Board of Education and school staff are appreciative of the support of the First Selectman, Board of Finance, and the taxpayers of Orange.

The results of the 2010 Connecticut Mastery Test revealed excellent academic growth at all grade levels tested (grades 3-6). To further support the excellent instruction our students receive each day, SmartBoard technology is now permanently installed in each 4<sup>th</sup>, 5<sup>th</sup>, and 6<sup>th</sup> grade classroom. Federal stimulus funds were used to purchase the equipment. Teachers have all received training so as to maximize the use of the equipment to enhance instruction. District Reading Consultants articulated a new Writing curriculum that was approved by the Board of Education and implemented in September 2010. It has already received accolades from the State Department of Education.

Kevin McNabola and Mike Luzzi, Director of Facilities, continue to collaborate and seek different ways to reduce costs related to building maintenance and operations by consistently seeking competitive prices and participating in incentive programs. For example, by partnering with United Illuminating, all of the interior lighting at each school was upgraded using more energy efficient fixtures. The exterior siding and all exterior windows were replaced at Peck Place School. Nearly all custodial supplies used are "green" ones that are environmentally friendly. Though capital improvement funds are very limited, the Board of Education is committed to expending those dollars on energy-related projects that will result in long term savings.

Recognizing the importance of communicating with staff, parents and interested residents about the programs and activities being undertaken in the school district, *YOUR SCHOOLS*, an online newsletter was produced and uploaded to the district website twice this year. It is an excellent no-cost strategy that supports the comprehensive *Communication Plan* that was approved by the Board of Education. As a means of going "green" and effecting greater efficiencies, the school district now uses a cost-savings online system for securing substitutes when staff need to be absent from work. In addition, to save on costs related to advertising when vacancies occur, there is now an online system that posts vacancies and accepts and manages applications for those positions.

Our school district continues to implement the elements of a Professional Learning Community. Our administrators and teachers have become adept at analyzing student work and adjusting instruction accordingly to assure our focus remains on improving student achievement.

## EMERGENCY MANAGEMENT

**Our main objective is to make sure the town and its residents are prepared.**

**Everyone should have several days worth of food and water on hand in case of emergency. It is also a good idea to be able to take these items with you in a plastic bin if you must vacate your house or town. There are websites on preparing for an emergency: [www.FEMA.gov](http://www.FEMA.gov), [www.redcross.org](http://www.redcross.org), etc.**

The town of Orange Emergency Management is headed by Director Fred Palmer and Faustino Russo (Tino) was recently appointed to the position of Assistant Director. Both positions are on a volunteer basis. Our objective is to make sure the town is prepared for any disaster which may occur. We have attended several conferences and training sessions throughout the year and there is an Emergency Management Advisory Council which meets monthly to make sure the town is prepared for any disaster, discuss activities and plan exercises. The council consists of several town department heads, American Medical Response (AMR), Red Cross, Military and other volunteers who will be operating the Emergency Operations Center in case of an emergency. Every year we make improvements to our Emergency Operations Center through purchases of equipment. Recently we received a \$10,000 grant and purchased radios, antennas, printers, etc.

Communications is top priority during an emergency and the town has a Reverse 911 telephone system so we can contact town's people at their homes. We have radios so we can communicate directly with our state Department of Emergency Management and Homeland Security and have installed a radio system so we have better communications with area towns. Your federal and state dollars are paying for much of this as there is an ongoing funding program administered by the state Department of Emergency Management and Homeland Security (DEMHS) granting funds to the town of Orange and more recently to Regions of the state. Orange is in Region 2 which consists of towns along Long Island Sound, Milford to Old Saybrook. Our Director and Assistant Director are both Licensed Ham Radio Operators as well as several CERT members to reinforce our communications. The town Fire Marshal trained our CERT personnel and is very involved with our Emergency Preparedness, safety equipment, funding requests through the State and Federal Government and working with the Community Emergency Response Team (CERT).

### **CERT**

The town of Orange has a citizen's corps - **Community Emergency Response Team (CERT)** which comes under the direction of Emergency Management and was formed in 2005 as a result of the turmoil in the world. CERT is a nationally endorsed organization through the Federal Emergency Management Agency (FEMA). This group of men and women volunteers has completed training to help their fellow citizens in case of an emergency. They are specializing in preparing to operate our emergency shelter at High Plains Community Center. We are in the process of acquiring more cots for the shelter. In case of a long term emergency FEMA will provide large quantities of water, food (meals ready to eat (MRE)) and tarps and we have a plan to receive these items at the High Plains Community Center. CERT meets monthly planning their training and other activities. They have trained and worked with Hamden, West Haven and Woodbridge in preparation for emergencies. Communications is vital during an emergency and CERT is working to be able to communicate within town during an emergency.

The town has an agreement with the American Red Cross to operate our shelters (High Plains Community Center, Turkey Hill School, Laurel Garden's and other town buildings if necessary) in case of a local emergency and our Citizens Emergency response Team (CERT) is becoming very active in this regard.

Everyone should be prepared for disasters in advance: Check the following Websites: American Red Cross: Local [www.arcsct.org](http://www.arcsct.org) National: [www.redcross.org](http://www.redcross.org) or telephone book, for free Brochures, [www.ready.gov](http://www.ready.gov) or [www.FEMA.gov](http://www.FEMA.gov)

## **SPECIAL EVENTS**

The Special Events Committee has continued to improve and develop new and exciting events for the Orange community to enjoy. For the 2009-2010 year, we finally, due to many weather cancellations were able to hold our new event: *The Drive in Movie*. Even though this event was cancelled twice last year and once this year, it went on and many people enjoyed it.

We continue to expand our website which has proven to be a very valuable asset. It allows us to get the information about upcoming events and event cancellations with ease. Our e-mail list continues to grow each year which affords us the opportunity to send notifications of cancelled events due to inclement weather and reminders of upcoming events immediately as they are happening. Our website hits this season have grown immensely over last year, more and more people are finding it and using it as a reference tool.

Our goal will continue to be to broaden our audience. We work diligently to include as many townspeople as possible. We achieve this by including as many children in our events as we can. For example our first concert of our Summer Concert Series each year includes the elementary orchestra, we work extensively with the VFW to include as many Veterans in our Flag Day and Veterans Day ceremonies as well and everyone involved has enjoyed our breakfasts and luncheons following. We also advertise in numerous publications thanks to the generosity of local papers.

Finally and most importantly, our goal is to have the events run smoothly. This could not be achieved without the support of the town workers, as with Pumpkin Palooza in which the town employees help with setup and breakdown of this huge event. We know that we could never successfully run any of our events without the help from all of the previously mentioned departments. They are the ever-so-important behind the scenes operations of our success.

The Special Events Committee is small in numbers, only 11 members, we are large in spirit, hosting an event every month from May to December. In our off months, January through April we spend choosing bands for the concert series and organizing upcoming events.

## **COUNTRY FAIR**

The 35<sup>th</sup> Orange Country Fair was held on September 19 and 20, 2009. There are events for all ages at the fair. This year in honor of the 35<sup>th</sup> anniversary pig racing was introduced to the fair line up. Many of the favorites remain on the schedule including the doodlebug and garden tractor pulls, horse and oxen draws, men's hay bale toss, women's skillet toss, homing pigeon release, and the snake tent. Civic organizations, the Orange Historical Society, the Orange Land Trust which brought the Birds of Prey exhibit again as well as craftsmen exhibited their wares and information in tents. Fruits and vegetables, flowers, photography, hobbies, needlework, fine art, baking, children's entries, and animals were among the exhibits. Demonstrations on horse shoeing and sheep shearing were found at the livestock pavilion.

Revenue generated from the fair goes back to improving the fair grounds. An Eagle Scout Project produced sturdier fencing for the tables in the exhibit hall.

The Orange Country Fair Committee is made up of volunteers, some of whom have been serving since 1975 when the first fair was held. The Committee would like to thank the numerous volunteers that help to make the event so successful. Without the dedication of the volunteer workers, the fair could not exist.

## BOARD OF FINANCE

The Board of Finance has primary responsibility for the preparation and adoption of the annual Town budget. Once the budget has been approved, the Board of Finance establishes the mill rate necessary to fund the budget for general Town operations. The budget process begins in the fall when Town department heads prepare a request for appropriation for the coming fiscal year. Departmental requests are reviewed by the Finance Director and the First Selectman and then forwarded to the Board of Finance for further review and action.

Budget workshops are held from January through March wherein the various departmental budgets are reviewed in detail and input is provided to the Town department heads and board and commission members. Toward the end of the workshop process, a projection of the non tax revenue amounts is developed, and the appropriation requirements for the Amity Regional School District and Orange Board of Education are compiled and built into the total Town Budget. The annual Public hearing is then held to solicit input from the public for consideration by the Board in preparation of a final budget which is published and presented at the annual Town meeting. In this manner, the Town Budget for the fiscal year ending June 30, 2011 was approved by the voters in May of 2010. In addition to the budget process, the Board of Finance is also responsible for the periodic review of budgetary compliance as well as the general financial health of the Town. The Board is also responsible for the consideration and supplemental appropriation of funds in response to emergent conditions and unforeseen costs.

The Board of Finance has the authority to oversee the financial activity of the Amity Regional School District. Board member Joseph Nuzzo is the current Orange Representative assigned to the Amity Finance Committee which is comprised of representatives from the Orange Board of Finance, Woodbridge and Bethany Boards of Finance and from members of the Amity Board of Education. The Amity Finance Committee is directly responsible for financial oversight for the Amity School District.

The audit for fiscal year ended 6/30/2010 is currently in process, and we anticipate that the audit will contain an unqualified opinion from the town's independent auditors that lists no exceptions or irregularities. Once again Moody's rating agency has reaffirmed our Aa2 Bond Rating which reflects the Town's healthy financial position characterized by continued strong fund balance levels and also credits Town Officials for implementing new financial management policies that improve financial controls and budgetary oversight. Interest rates at the lowest level in ten years have offered a bond refunding (re-financing) opportunity which the Town took advantage of in June of 2010. This refunding resulted in a net present value savings of \$464,204 over the remaining life of the bonds.

In May the Board of Finance made a recommendation to the Board of Selectmen to freeze the phase-in of the state mandated revaluation at the 2007 levels. Additionally, the Board of Finance has continued its recommendation for increased tax relief for seniors.

In June the Board finalized and approved a 2.89% increase for the 2010-11 Budget. Strong departmental management and administrative oversight have continue to result in minimal budget increases with continued investment in both Town and Education Infrastructure.

## **FIRE MARSHAL'S OFFICE**

The Fire Marshal's Office operates under the direction of the Board of Selectmen, the Connecticut Department of Public Safety/Office of State Fire Marshal, and various Federal agencies. Our department responsibilities can be broken down into three main categories: enforcement of the Connecticut Fire Code, fire investigations, and public fire safety education. Fire Code enforcement includes annual inspections of all new and existing buildings located in the Town of Orange, except for one and two family homes. In conjunction with Orange Building Official, the department reviews all construction plans for new commercial buildings, as well as all renovations that may take place, to ensure compliance with the Connecticut Fire Safety Code. In addition to the review of construction plans, the Office is required to inspect those buildings that are under construction and/or renovation to ensure Code compliance.

As per State statutes, the department is responsible for the inspection of commercial and industrial businesses, and responds to citizen complaints regarding these facilities. Our staff has an aggressive schedule for site inspections and any subsequent abatement of violations that are found as a result of these activities. Working closely with property owners, managers, and employees, our staff ensures that compliance with the Connecticut Fire Safety Code is achieved in a timely manner. As is the case in many businesses, the poor economy has impacted the maintenance of fire protection systems resulting in increased fire code compliance issues. This situation has resulted in our staff having to increase the number of follow-up inspections to ensure that business owners understand the critical importance of these systems. Our staff has been working diligently with business owners to ensure these systems are maintained and do not fall victim to cost cutting measures. If you feel that an unsafe fire or emergency condition exists in a business or public place, contact our office so one of the staff can make an inspection.

For the Fiscal year beginning July 1, 2009, and ending June 30, 2010, the Orange Fire Marshal's Office activity statistics are:

### **Town Fire Code Inspection/ Enforcement and Prevention Statistics:**

Fire Code Inspections which includes initial and re-inspection activities	814
State Fire Safety Code violations discovered and cited during inspections	2293
State Fire Safety Code violations that were corrected after being cited	2087
Review of building plans for State Fire Code compliance	106
Fire origin and cause investigations	31
Other activities, such as meetings, consultations, training classes, etc	315
Total permits issued	80

### **Town Fire Incident Response Statistics:**

Fires, including buildings, vehicles, and outdoor property	59
Hazardous Condition responses	87
Rescue calls	12
False alarms	174
Other types of responses	78
<b>Total</b>	<b>410</b>

Of the 410 fire calls answered by the Orange Volunteer Fire Department for this fiscal period, there were 59 fires that included buildings and vehicles. These fires caused a total of \$233,075 in property damage. Statistics indicate that 42% of the total fire calls are false fire activated fire alarms, mostly due to system malfunctions caused by a lack of maintenance. If you own a fire alarm system either in your home or business, annual testing and maintenance is vital to ensure proper operation and to reduce the number of false alarms.

Through grants and funding from various civic groups, our office has once again started the smoke detector installation program for Orange residents. If you need smoke alarms for your home, our staff can provide and/or install battery smoke alarms free of charge. To participate in this program, please contact our office at 203-891-4711, or email via [www.orangefiremarshal.com](http://www.orangefiremarshal.com).

## **ORANGE VOLUNTEER FIRE ASSOCIATION, INC.**

The Orange Volunteer Fire Association, Inc. is comprised solely of volunteer firefighters who respond to and take action at fires and emergency incidents in the Town of Orange. There were 410 calls for service during the past fiscal year.

Highlights of the year include:

-The department continues to work with the Town of Orange Director of Emergency Management and the Community Emergency Response Team (CERT) to develop responses for emergencies in town.

-Active members are pursuing grant opportunities to replace existing safety equipment for firefighters, including personal protective equipment and self-contained breathing apparatus. These items are essential to the safety of firefighters functioning in hazardous environments. Efforts to obtain grant funds are another way that the volunteers work to minimize fire protection costs for the citizens of Orange.

-The department continues an employee assistance program to provide support services for volunteer firefighters. The program seeks to help maintain volunteers' well-being, given the physical and emotional dangers that firefighters encounter.

-The fire department has taken possession of a new Rosenbauer heavy rescue truck which is outfitted with rescue equipment, and an air refilling station. The truck has an electric generator, light tower, a 300 gallon water tank, and has the capability to pump 500 gallons a minute.

-Training remains a department priority. During the past year, a number of members completed State of Connecticut courses, including Firefighter I and Firefighter II, Fire Service Instructor I, and Fire Officer I. Further, classes were held for the National Incident Management System (NIMS), training that is mandated by the federal government as part of its homeland security initiative.

The members of the volunteer fire department work throughout the year to raise funds for equipment to protect the citizens of the town and their property. We appreciate the contributions made by the Town of Orange, businesses, organizations, and residents to support our efforts.

A sincere thank you to the active members and their families for their service to the department and the community.

## **BOARD OF HEALTH**

The Board of Health continued on its mission to ensure the effective and coordinated delivery of health services to the residents of our Town, and the enforcement of federal, and state laws and applicable Orange ordinances.

In June of 2009 the board welcomed Lynanne Yosua who was appointed as Director of the Orange Visiting Nurse Association.

In November, an informative special meeting was held with the former Director of Finance, Pamela Mangini, to discuss issues facing the Board of Health and the OVNA and to review recent changes in the OVNA financial structure for the 2010-2011 fiscal year. There was additional discussion on how "furlough days" might affect the operation of the OVNA in its services to clients. Additionally, reference was made to the Allen Poole Memorial Fund and how its funds are allocated.

During the January 2010 meeting Dr. Zelson reviewed the H1N1 clinics done by the Quininiapiak Health District, followed by discussion regarding the current policies for distribution of the vaccine should there be an outbreak. In May he reported on a Mass Fatality Tabletop Exercise he attended, which was hospital based. He explained what the roles of the state and local governments would be in a mass fatality situation, including body identification and disposal.

The Board was made aware of a new computer system called MAVEN used by the State Health Department. It is expected to be a more secure communication system that meets HIPAA regulations. It is a program geared primarily to medical services.

Charles Babson of American Medical Response reviewed statistics on ambulance transportation activities during the past calendar year. The majority of responses were requested because of falls and breathing problems. A map of Orange depicting where the density of ambulance transportation calls had been made was reviewed. A patient questionnaire that had been developed by the Board several years ago showed that recipients of AMR's transportation felt the services were "Excellent."

Meetings of the Board of Health are held on the third Monday during the months of January, February, March, April, May, June, September, October and November at 7:30 p.m. in the Case Memorial Library.

## **ENVIRONMENTAL HEALTH**

The following is a compilation of the permits and licenses issued by this office for the fiscal year ending June 30, 2010:

75	Subsurface Sewage Disposal Permits
2	Well Drilling Permits
115	Food Service Establishment Licenses
52	Vending/Temporary Food Service/Catering Licenses

During the recent fiscal year, more than 2,145 field and office activities were performed. Examples of the office and field activities that the Environmental Division conducted include the review of 169 subsurface sewage design and building addition plans, 608 office conferences, 50 septic system repair/building addition investigations, 129 deep test pit observations, 57 percolation tests, 104 septic system installation inspections, 78 site inspections to evaluate various environmental concerns, 44 complaint investigations, 360 food service inspections, 259 stand pipes monitored to determine seasonal ground water levels, 12 surface/well water samples were collected and 10 school and child day care facilities were inspected. In addition, the Director of Health issued three (3) written orders to abate various violations of the Public Health Code.

FY 2009-10 was a busy year for the department despite an economic downturn. A few food service establishments closed but five new establishments have opened including Mark Barry's, China Wok and Peking Duck House.

Septic tank replacements have increased due to the fact that a large number of existing septic tanks are over 40 years old. Sewer avoidance is rigorously practiced. Once considered archaic, on site sewage disposal is now considered a better alternative to mega, multi-million dollar sewage treatment plants which discharge millions of gallons of treated wastewater into Long Island Sound.

## ORANGE VISITING NURSE ASSOCIATION

The Orange VNA is an official home care agency celebrating its 73rd anniversary this year. It is licensed by the state of Connecticut, certified by Medicare and Medicaid and accredited by the Community Health Accreditation Program (CHAP). The Agency provides skilled nursing care, home health aide service, homemaker services, physical, occupational and speech therapies and medical social services to Orange residents.

The Orange VNA accepts patient referrals and provides all aspects of patient care seven-days-a-week and 24 hour on-call service. The public health nurses assess clients in their homes, and with the physician, establish a plan of care that best meets the client's needs. The nurse case manager implements the plan and coordinates care with the other disciplines. In addition to the care of the homebound, the public health nurse evaluates and provides care to Orange residents at the OVNA office by appointment. Orange residents are able to schedule visits to the OVNA office for Vitamin B12, Hepatitis B and other medication injections as well as diabetic education and much more.

The Orange VNA has maintained the integrity of homecare nursing due to its commitment to delivering quality care and preserving nursing practice. The agency has kept current with advancing homecare trends as evidenced by the ability to provide residents with INR testing, pleural drainage, and wound vac therapy. The Orange VNA also offered wound care consultations provided by a certified wound care nurse as well as educational in-services on the most current wound care treatments and practices.

The Orange VNA sponsored and participated in many community programs this year: The Annual Senior Health Fair; Congregation Or Shalom and Laurel Estates Wellness Fair. The agency also attended the Urgent Care Center open house as well as Chamber of Commerce activities. The Orange VNA provided an educational series covering various healthcare topics at the HPCC as well as to other senior groups located at Silverbrook Estates. The OVNA also held monthly blood pressure clinics. Flu and pneumonia clinics were provided at various locations and hepatitis B immunization, and TB screenings were continually offered at the office.

## SCHOOL HEALTH

Under the leadership of the school nurse supervisor, **1, 307** public and private students were serviced by the OVNA's elementary school health program. A full time school nurse is assigned to each of the four elementary public schools and a part-time nurse to one private elementary school. The school nurse assesses health concerns, facilitates health and safety programs, complements the school health curriculum with the classroom teacher, provides treatments, administers medication and establishes a plan of care for selected students in order to maximize their integration into the total education process.

School nurses are presented with special needs children who are mainstreamed into Orange schools as well as children with acute medical conditions, such as diabetes and asthma, and severe food and environmental allergies.

Students made a total of **18, 221** visits to the school nurses for major and minor first aid, illness complaints and medication administration. Screenings were performed for height, weight, hearing, vision, epiclesis (lice), scoliosis and blood glucose testing. The school health program continues to grow and is an integral partner in the education of Orange's children. The school nurses administer flu vaccinations and PPD screening to the BOE staff. The school nurses participate in PPT and 520 conferences, hold health education classes and conduct playground inspections.

### **HISTORIC DISTRICT COMMISSION**

The Orange Historic District encompasses the Town Green, the Congregational Church, and twenty five additional properties in the center of town. The purpose of the Commission is to protect and preserve the significant historic and architectural elements that contribute to the visual character of the District.

The Commission, which consists of five regular members and three alternate members appointed by the Selectmen, operates under Section 7-147 of the Connecticut General Statutes. No building or structure such as signs and walls may be erected or altered without a Certificate of Appropriateness. Such certificate is issued or denied after a public hearing before the commission. All certificates must be granted prior to receiving a building permit from the Town. In most instances, as in the case of fences and signs, a Certificate of Appropriateness is required even though no other permits are needed.

The Commission met quarterly during the year. There was no Certificate of Appropriateness requests although several potential applicants met with the Commission on an informal basis before deciding to not pursue a request.

### **SILVERBROOK ESTATES**

Silverbrook Estates is a 45 unit elderly congregate housing facility. Owned by the Town of Orange, Silverbrook Estates was opened in October 1994 and funded by a grant from the Department of Economic and Community Development (DECD). It is specifically designed to serve a frail low-income elderly population. The State of Connecticut continues to fund the residents through the Rental Assistance and Congregate Subsidy programs. The Town of Orange provides an Elderly Housing Liaison Committee to oversee the facility operations.

Since 2000, Silverbrook Estates has participated in the State of Connecticut Affordable Assisted Living program. This program has allowed many residents to age in place instead of moving to a nursing home.

The residents are very busy with a variety of activities. We now offer exercise twice a week and a seated Tai Chi class once a week. The residents also enjoy bingo every other week. We have continued with a "Heart Healthy Breakfast" this past winter. The noon meal is always offered every day. Many singing groups such as The Marino's, 'Sign of the Times' and Vinnie Carr were on hand to entertain us.

This year, residents participated in a Wii Study run by Southern Connecticut State University. Not only did residents improve their bowling scores, but they also met some wonderful college students.

Silverbrook Estates, managed by Elderly Housing Management, conducts all its business as is allowed by Fair Housing Law and is an Equal Housing Opportunity program.

## **INLAND WETLAND & WATER COURSES (IWWC)**

The Inland Wetlands and Water Courses Commission authorized under Section 22a-28 of the Connecticut General Statutes acts to protect our natural resources. This agency is composed of Orange residents, appointed by the Board of Selectmen, on a bipartisan basis, to monitor and protect the wetlands and prevent their despoliation and destruction. Therefore, any plans you or your neighbors or friends may have that could conceivably impact the wetlands, swamps, bogs, streams or rivers within Orange should be brought before the agency for review and advice before any action is taken.

Most major residential and commercial developments are heard by the Commission and may be the subject of a Public Hearing. The Commissions' meetings are held at 7:30 p.m. on the second and fourth Tuesday of each month at the Orange Town Hall, lower level meeting room, to act on applications pertaining to any regulated activities affecting wetland and/ or watercourses in Orange. Enforcement Officer R. Scott Allen is available by appointment to assist residents. All wetland meetings are public meetings. However, public participation is restricted to a legally noticed Public Hearing.

The most notable, non application occurrence was the retirement of Commission member Mr. Walter Bospuda. Walter has served the Commission since it's inception in 1974 and continued to be a diligent member for 36 years. No words can possibly express the real sense of a true Public Servant. Walter B., Thank you.

The Commission listened, dissected, deliberated and voted in favor of the United Illuminating Company's application to locate their Operations and Corporate Headquarters on Marsh Hill and Indian River Roads.

Performing work in a regulated area (one hundred feet from a wetland or watercourse) without approval of the Wetlands Commission could be hazardous to the health of the land that nurtures us all. It could also subject the hasty landowner to legal action, fines, and a cease and desist order, and the possibility of having to undo an expensive but impermissible improvement or development which encroaches on the wetlands.

## CASE MEMORIAL LIBRARY

The Case Memorial Library continues to play an essential role in the community. It provides materials, programs, and technology in support of lifelong learning and serves a broad spectrum of the population. The library brings people and information together both physically and virtually. During the year, approximately 137,000 items were circulated; they included books, large print materials, magazines, audiobooks, Playaways, music CDs, DVDs, graphic novels, and museum passes.

As the Town's gathering place, quality library programs are paramount to service. The library sponsored activities that attracted over 6,200 patrons of varying ages and interests. Adult audiences delighted to a *Musical Oz Revue*, a portrayal of Mark Twain during *Banned Books Week*, *Tellebration\*!*, a celebration of the oral tradition of storytelling, and cooking demonstrations by a local master chef. An adult summer reading program was offered for the first time, and the book discussion group was revitalized. Orange teens participating in *It's Hip to Read*, the summer reading program, received a \$10 gift certificate for their efforts. Children enjoyed programs featuring zoo animals, drama workshops, craft activities, and music and movement activities. *Be a Star@ Your Library*, the summer reading program, attracted 189 participants! To foster learning, an early literacy computer was purchased for the Children's Department. It is easy to manipulate and pre-loaded with educational software programs to entice the youngest users.

In February, the Case Memorial Library was one of many Connecticut libraries to participate in *Snap Shot Day*. Staff members "snapped" candid shots of patrons in action to demonstrate how the library is used on a typical day and its importance to the community. The photos taken and positive comments from the public were posted on the library's website. The *Film Buffs Independent and Foreign Language Film* series and the monthly *Art in the Library* exhibitions showcasing the diverse talents of area artists are ongoing programs that continue to attract new viewers. Through *Boomers and Beyond: A Lifelong Learning Center*, a representative from the Social Security Administration began conducting free monthly information sessions for those considering retirement.

The library persists in bringing 21<sup>st</sup> century technology to the community. Its website, [www.casememoriamlibrary.org](http://www.casememoriamlibrary.org), is constantly updated to keep patrons informed of programs and services 24/7, from any computer, iPhone or BlackBerry. The library added online subscriptions to *PrepMe*, an SAT preparation course offering 40+ hours of instructional content with practice exams, and *JobNow*, which provides on-demand live career and interview coaching for job seekers; a Case Memorial Library barcode is required to login to these services. Subscribers to the library's email distribution list receive instant messages about all library happenings. The WiFi signal is strong throughout the building and perfect for laptop users.

Residents are benefiting from the library's membership in the *LION* Consortium. As a result of reciprocal borrowing, over 300 items are processed daily to fulfill requests incoming to Orange patrons and outgoing to member libraries. Through a subscription to *Overdrive* entire audiobooks and ebooks can be downloaded from the library's website to a home computer and onto an iPod or mp3 player—with just the click of a mouse!

The library's success can be measured by the outstanding efforts of the staff, the Library Commission and the many volunteers that lend assistance. Gifts from generous donors added to the library's resources. The Friends of the Library support all aspects of library service.

The Case Memorial Library is committed to doing the very best to meet the needs of its users for years to come. Over 5,100 residents have library cards. As a community lifeline, the Case Memorial Library is thriving, and has the advantage, as all the resources and services are free!

## **MEMORIAL DAY PARADE COMMITTEE**

The Memorial Day Ceremonies and Parade were held on Sunday, May 30, 2010. Trevor H. Davis, Sr., World War II Veteran, was the Grand Marshal. Charles M. Robear, World War II Veteran, was the Chief of Staff. The Honored Veteran was T-Sgt. Gertrude E. Noone. She was the oldest living veteran in the world at the time of her death last year at the age of 110. She was honored posthumously. Dr. Linda S. Schwartz, Commissioner, State Department of Veterans' Affairs, was the Keynote Speaker. Diane Raikis sang the National Anthem. Robert Mirto, Esq. was the Master of Ceremonies and Fred O'Brien, Esq. was the Parade Announcer.

The parade was organized by Mr. Kevin Gilbert. The services at the Veteran's Memorial Monument at the Orange Center Cemetery were led by Peter MacDonald, Commander, American Legion Post #127. Wreaths were laid at the monument by the American Legion Auxiliary and the Jewish War Veterans. The Committee again this year concentrated on increasing civic involvement in the parade and hopes to continue to encourage local organizations to participate in the parade.

Many people help make the parade successful including the Highway Department, the Police Department, the Police Benevolent Association (PBA), the American Legion and its Auxiliary, the Fire Department, and the Park & Recreation Grounds Department. A special "Thank You" to the Orange Cemetery Association in memory of Marjorie Case & Family who bequest funds to help defray parade costs, the Orange Foundation, Eagle Leasing, Winkle Bus, Tom Hill, the Graphic Arts Department of Amity Senior High School, the Graphic Arts and Carpentry Departments of Bullard-Havens in Bridgeport, and lastly the boys and girls who handed out the flags and programs during the ceremonies for their generous contributions.

Generous contributions from private parties and organizations were received to honor our fallen veterans and to support the soldiers who are presently serving our country.

## **PARK & RECREATION**

The Orange Park and Recreation Department operated many very successful programs in 2009-10. Our quarterly program brochure (mailed to all Orange resident households) was done with full color photographs and highlighted over 60 activities offered by the department. Our Summer Camp programs began on June 29, 2009. All four sessions of our Day Camp program were at full capacity and all eight weeks of our Traveling Teens program were full also. The Mini Camp numbers were steady all summer.

The Orange Town Pool saw over 64,000 total admissions for the year, with over 2,100 children successfully completing swimming lessons.

The following events were again operated successfully in Orange at Town Park and/or community buildings: Special Events Concert series, Independence Day Fireworks, Orange Historical Society Train Show, Memorial Day Parade, Flag Day and Veterans Day ceremonies, Orange Firemen's Carnival, The Orange Country Fair, Green Meadows Farm Cultural Show, the Boy Scouts Jamboree Shakedown 2010, Holiday Tree Lighting Ceremony, Pumpkin Palooza, Lions Club Easter Egg Hunt, Arts and Crafts Guild Holiday Fair, Pyramid Shriners Antique Car Show, and Amity Teen Center Chilly Chili Run.

Irrigation systems (including the one at Town Green) were repaired as needed. The Park staff continued to maintain 23 softball, baseball and soccer fields, 28 Town owned properties, emptied multiple Park trash containers (weekly), removed Autumn leaves, cleared Town parking lots and sidewalks of snow and measured and posted appropriate safe or not safe signs at our skating ponds.

The Park and Recreation Department hours are Monday through Friday 8:30 AM to 4:30PM. The Department is located in the High Plains Community Center, 525 Orange Center Rd. Our phone number is 203-891-4790. Our web site is [www.orange-ct.gov](http://www.orange-ct.gov).

## **PENSION BOARD**

The Pension Board supervises the Pension Plans sponsored by the Town for the benefit of its employees. The Town provides for two Defined Benefit Plans, currently closed to new hires, and one Defined Contribution Plan, open to eligible new employees of the Town.

During the year, the Board met with both the Plan investment adviser and Plan actuary to monitor the investment performance of the Defined Benefit Plans and the investment performance and options available under the Defined Contribution Plan.

## **TOWN PLAN AND ZONING COMMISSION**

The Commission reviewed many pertinent issues during the year.

Approvals were granted for several major commercial Special Permit Applications and Site Plan Applications, including United Illuminating, Operations Center, 100-110 & 114 Marsh Hill Road, and Office Building, 155, 163 & 177 Indian River Road and 0 Marsh Hill Road; Pez Manufacturing Corporation, 35 Prindle Hill Road, for the construction of a 4,000 square foot Visitor Center; and for the demolition of an existing building and construction of a Taco Bell at 89 Boston Post Road.

Outdoor Dining, by Special Permit, was approved in the C-1 and C-2 Districts. Approvals were also granted for the conversion of retail space to accommodate two restaurants at 500 Boston Post Road and for a building addition for restaurant use with drive-thru service at 292 Boston Post Road.

The T.P.Z.C. continued work on the Marsh Hill Road / Edison Road Study, which has resulted in the proposed Transit Oriented Development District. The Commission also studied and modified several Orange Zoning Regulations in the LI-2 District to promote business opportunities.

For many years, the Town of Orange has been the beneficiary of having sound zoning ordinances, carefully written, and strictly enforced. The Orange we know today is the result of diligent effort by the Zoning Commission dating back to 1937, when zoning was introduced. The future growth of Orange, in large part, will rely on the continued vigilance of the Commission.

## **POLICE DEPARTMENT**

In fiscal year 2009-2010 the Orange Police Department responded to approximately 32,987 calls for service. There were 489 criminal arrests, as well as 3,662 arrests for motor vehicle violations. The Department responded to 1,007 motor vehicle accidents; 1,362 medical emergencies; 1,740 burglar alarms and 427 larceny investigations. There were 45 burglaries reported. The Department also made 66 arrests for driving under the influence.

The Orange Police Department received an award from the Connecticut Police Chiefs Association Law Enforcement Challenge for 2008. The award was for the Department's efforts to enforce laws and educate the public about occupant protection, impaired driving and speeding.

The Police Commissioners Association of Connecticut recognized Chief Robert Gagne with the Distinguished Chiefs Award and Lieutenant Anthony Cuozzo with the Distinguished Public Safety Award.

Chief Robert Gagne and the Orange Police Department were recognized by the National Committee for Employer Support of the Guard and Reserve with the Patriot Award. Several members of the Department, as well as some civilians, were recognized for distinguished and commendable acts at the Department's biennial awards ceremony. MADD (Mothers Against Drunk Driving) also recognized several members of the Department for their efforts in enforcing drunk driving laws.

The Department continued to upgrade its technology in the EOC (Emergency Operations Center) and also took advantage of a U.I. program that replaced all interior and exterior lighting with brand new, energy efficient lighting. The Department also used seized drug asset forfeiture funds to purchase two License Plate Recognition systems (LPRs) for two patrol cars. This exciting new technology identifies vehicles that are unregistered, stolen or wanted by police; and has been proven to be an outstanding crime fighting tool.

The Department also continued its community policing initiatives, with Department members making numerous presentations throughout the year. A Citizens Police Academy was presented in the spring with many Department members participating.

The Board of Police Commissioners is proud of the men and women of the Department, who continue to strive to provide the best possible policing to the Orange community.

## **PROBATE COURT**

In 1974 the Orange Probate Court was established by the State of Connecticut and the Court is supervised by the Probate Court Administrator's office in West Hartford. The Probate Court is Connecticut's oldest court system. The State Constitution mandates the quadrennial election of probate judges. John J. Carangelo was elected to his first term in 1998.

The Court provides access to those charged with estate administration and others who research the land records of Orange with respect to decedent's estates, wills and trusts. The Probate Court also appoints and supervises conservators, guardians of minors and guardians of the mentally retarded. In addition, Probate Courts terminate parental rights, approve adoption agreements, and remove parents as guardians. The Courts fill vacant trusteeships; hear accounts of testamentary trustees and intervivos trustees. The Courts will hear appeals from decisions of the succession tax Commissioner. Change of Name petitions and approval of marriages of minors are brought to the Probate Courts. To assist the public, the Orange Probate Court processes passport applications.

From July 1, 2009 – June 30, 2010 the Orange Probate Court handled:

- 187 Decedent estate matters
- 48 Trust matters
- 4 Termination/ adoption/proceedings
- 27 Guardianship matters
- 28 Conservator matters
  - 1 Mentally Retarded proceedings
  - 7 Name Changes
  - 2 Motions for Appeal
- 87 Passport Applications
- 4 Other Matters

Legislation has been passed that becomes effective January 2011 changing the Probate Court system as we know it. The legislation mandates in part that there will be a reduction in the amount of Courts from 117 Courts to 54. Unfortunately, the Orange Probate Court will not be one of the remaining 54 Courts. In fact, the plan that was proposed by the Probate Assembly and passed by the legislature merges Orange with Milford effective January 2011. The Milford-Orange Probate Court will be located at the Parsons Complex in Milford CT. This plan to merge the two Courts is currently underway.

## **PUBLIC WORKS**

The major undertakings of the Public Works Department included improvements to prevent flooding in residential areas and the application for and receipt of a grant for energy conservation.

- The Heartland Terrace and Robert Treat Extension drainage system was installed by in-house personnel
- A grant application was submitted to the State for Federal funding of an energy conservation project at the Community Center. Bids were received and a vendor selected to provide new windows in 3 areas of the building.
- We cooperated with the Town of Bethany again, by providing our catch basin cleaner and driver to them in exchange for their sweeping a majority of our streets.
- Highway personnel continued replacing older, deficient catch basins.
- Larger street signs were installed.
- Streets were cleared of snow more rapidly by the continued use of salt in lieu of sand and sand/salt mixture.
- Approximately 100 dead trees were removed by a vendor.
- Continued our assistance to UI with their tree and branch removal program around power lines.
- Cleaned over 250 catch basins
- In house personnel inspected storm water outfalls for possible pollution.
- Vendor inspected 6 outfalls as part of DEP required program.
- Provided "set-up" and "take down" services and installed detour and no parking signs for the annual Fireman's Carnival and Country Fair
- Provided traffic control signs and personnel for voting at Mary L. Tracy School.

## RECYCLING COMMITTEE

This new committee started off in September 2009 with 6 members and a chairman.

The purpose of the committee is to educate Orange residents about recycling and its benefits. The committee met and came up with goals with high hopes to achieve more recyclables in the curbside pickup and at the transfer station. In addition, we felt strongly about removing all e-waste from the transfer station hopper.

Fortunately, the Connecticut General Assembly made it easier for the committee by implementing a returnable water and juice bottle bill, effective October 1<sup>st</sup>, that placed a \$.05 premium on those returnable items.

In addition, a new state e-waste bill will go into effect on January 1, 2011, which will require all electronic waste not be thrown in the hopper, but stored and disposed of safely by Public Works, in accordance with state regulations.

A separate web site was developed on the town's Public Work's site, to inform residents of these new regulations and what is accepted at curbside pickup. The committee began contacting stores along the Boston Post Road for the purpose of finding out what recyclables they may take. This information will be posted on our web site. We are hoping to make Orange "green."

## REGISTRAR OF VOTERS

THE ELECTIONS DIVISION REGISTRARS OFFICE is governed by The Connecticut General Statutes and operated under the direction of The Secretary of States' Office. We keep current on new and upcoming legislation by attending Secretary of State' Conferences two times a year, plus mandated meetings held at the discretion of district chairpersons. We are responsible for conducting an updated registry and the proper upkeep of the new voting machines.

Registered Voters in Orange as of 07-01-2009				
Democrats	Republicans	Unaffiliated	Other	Total
2397	2459	5172	8	10,036

**Election Dates:**

November 03, 2009	Presidential Election	
May 04, 2010	Amity School Budget Ref.	Passed
May 25, 2010	Town Budget Referenda	Passed

**Town Meetings:**

May 13, 2010

**Special Sessions were held:**

October 19, 2010	Day	10:00 A.M. to 2:P.M.
October 27, 2010	Day and Evening	9:00 A.M. to 8:P.M.

Instructional sessions were held by the registrars prior to the Presidential, and Amity elections.

A voter session was held at Amity High School for all students 17 years and older wishing to register to vote. This was held on April 7, 2010.

In March of 2010, 235 letters were sent out to individuals selected by the National Change of Address Association. All appropriate changes were made to the registration files. This canvass is mandated annually by the Office of Secretary of State.

Do Not Lose Your Right To Vote

## **SAFETY COMMISSION**

The Safety Commission is scheduled to meet on the fourth Wednesday of every month at 9:00 a.m. in the Town Hall. Matters of public safety are discussed and recommendations for action or study are made to the appropriate Town Board or Department

Public input is welcome and has resulted in action being taken to improve hazardous conditions, and to bring to the attention of Town officials items of concern.

## **BOARD OF SELECTMEN**

The Board of Selectmen consisting of James M. Zeoli, First Selectman, Joseph F. Blake, Mitchell R. Goldblatt, Ralph G. Okenquist, Patricia M. Pearson and Judy W. Williams will serve a two-year term to November 18, 2011.

Of significant importance this year was: 1) Approval of the proposal for energy conservation improvements by Power Point Energy for High Plains Community Center, the Ralph E. Capeclatro Pool area, the Case Memorial Library and the Orange Police Department; 2) Eight unpaid furlough days approved for non-union employees as well as Highway and Supervisors' Union with six unpaid furlough days approved for the UPSEU union; 3) Approval to use \$1,900 of LOCIP funds for the right-of-way stakeout of Edison Road; 4) Approval of Pocket Wireless to rent space on the Transfer Station cellular tower; 5) Consortium bidding for electricity and fuel saved money for the Town through the competitive bidding process; 6) Approval for the First Selectman to sign the Greater Bridgeport Regional Solid Waste Inter-Local Agreement; 7) Extension of the contract for bulky waste hauling and disposal to A. Anastasio & Sons; 8) A fee of \$98/ton was approved for private haulers bringing municipal solid waste to the Transfer Station; and 9) Approval to increase the rental and custodial fees for the use of space at High Plains Community Center.

Resolutions were adopted on the following matters: Connecticut Local Pass Through Justice Assistance Grant in the amount of \$30,000 for Police Department to purchase new video cameras for police cars; Commitment of the Town to participate in the Community Emergency Response Team (CERT) activities; Application for an Energy Efficiency and Conservation Block Grant not to exceed \$64,997; and adoption of resolution for Bond Refunding.

Other matters addressed during this year included: Green Meadow Farm's "Festival of Cultures" was held on the Orange Fairgrounds May 19-21, 2010; Boy Scout Jamboree Shakedown held on the Orange Fairgrounds April 30 to May 2, 2010; Relay for Life held on the Orange Fairgrounds on May 22-23, 2010; The Town received the Democracy Cup Award for having the highest percentage of voters for a mid-size town (58.9%) in the November 2009 election; Educational stipends for the Police Chiefs were approved with conditions; and The Orange Business & Community Expo was held on June 16, 2010 at the Yale University West Campus.

In accordance with the Town Charter, the Board meets regularly on the second Wednesday of each month at 7:30 p.m. in the lower level meeting room of the Town Hall, 617 Orange Center Road. The public is encouraged to attend all meetings of the Board of Selectmen. Each regular meeting is also broadcast on Orange Government Access Television (Channel 79). In addition to the regular meetings, four Special Meetings were held.

Finally, the Board of Selectmen thanks all Board and Commission members, volunteers, interested citizens and Town employees who have come forward to help Town government operate in an orderly and businesslike fashion during the year.

## **IN MEMORIAM**

We wish to remember thirteen individuals who passed away during this past year and who served the Town with distinction: Anthony Marchitto, Henry Greifzu, Suzanne Dorsett, Agnes Kelly, Joanne Glifort, Leontine Smith, Frank Zielinski, Harold Hansen, Albert Baines, Marie Giacobbi, John Donohue, Harold McGrath, Jr., and Vincent Ricca. Their commitment to their responsibilities while serving the Town of Orange is acknowledged with gratitude.

## TAX COLLECTOR

The Town of Orange operates on the Uniform Fiscal Year commencing July 1<sup>st</sup> and ending the following June 30<sup>th</sup>. The tax collector's office collects real estate, personal property and motor vehicle taxes. The 2008 Grand List was comprised of the following accounts:

5,472 Real Estate  
824 Personal Property  
1914 Supplemental Motor Vehicle  
14,543 Motor Vehicle

22,723 accounts totaling \$ 49,545,476.87

Tax rates are determined through the municipal budget process, and depend on how much money is needed to fund the operating expenses of our town.

The tax office continues to achieve a consistently high collection rate which is key to fiscal stability for the Town and remains the number one priority in order to help the Town meet its financial obligation each year. While the 2008 Grand List closed with a slightly lower collection rate of 98.7%, due mainly to the economy.

The Tax Collector's office is sincerely committed to the efficient collection of past due taxes which remains a major focus.

A few helpful facts to keep in mind:

1. October 1<sup>st</sup> of any given year is the cut off date used by the Assessor to assign an assessment amount by which all taxes are calculated.
2. The Department of Motor Vehicles reports directly to the Assessor vehicles registered in the Town of Orange. If a vehicle is registered on or after October 2<sup>nd</sup> a supplemental tax bill will be mailed in December, and is due and payable January 1<sup>st</sup>.
3. If you should sell, donate or no longer own a motor vehicle, documentation needs to be provided to the Assessor, in a timely manner so that an adjustment can be made to your tax bill or the vehicle removed from the tax rolls.
4. If you purchased real estate, paid off a mortgage or refinanced and your taxes are or were being escrowed your account needs to be bank coded. Has your current lender provided the required Authorization Notification Form to the tax office? Did your closing attorney tell you when the next real estate tax would be due? If the answer is no you need to call the tax office for a duplicate tax bill. We don't re-bill for the second installment.

## **ORANGE GOVERNMENT ACCESS TELEVISION (OGAT)**

The primary goal of OGAT is to make local government more accessible and more understandable to the residents of Orange. OGAT strives to help its viewers understand how local government operates, how the activities of town government affect the community, to inform the residents of the available town services and how to better utilize them and above all to maintain transparency in government for the residents of Orange. We do this through the production and distribution of programming which covers a wide range of government information.

Orange Town Hall is wired with a special access cable enabling both live and prerecorded cablecasts to be made. OGAT uses digital video cameras and a digital hard drive to record programs and Digital Versatile Discs (DVDs) for storage and broadcast of programs. This technology provides a more secure method of storing programs than video tape and, with the use of multi-disc DVD players, allows us to broadcast several different programs before any repeat. On April 5, 2010 the Area 2 Cable Advisory Council (CAC) awarded a grant to OGAT in the amount of \$9162.85 under Public Act 08-159. The grant is remitted to OGAT in installments, and we have received three quarters of the funds at the end of the fiscal year. The grant will be used for three projects to improve OGAT's ability to provide town specific government access programming. The projects are: 1. A broadcast server to allow scheduling of OGAT programming and the creation of a bulletin board, 2. A computer to prepare and load programming onto the broadcast server, 3. A set of loaner equipment to allow town organizations and departments to produce their own government access programs for cable casting on the OGAT channel. These equipment upgrades are examples of OGAT's focus on continuous improvement and our desire to be on the cutting edge of government access stations in adopting the latest recording and cable casting technologies.

Broadcasts are shown on Cablevision Channel 79.

During the fiscal year, the OGAT station broadcast 154 different programs of which 115 were board meetings and 39 were special events. Programs originating from Town Hall are usually broadcast live. All programs are recorded for replay. A sample of the programs shown includes: Board of Selectmen Meetings, Board of Finance Meetings, Town Plan and Zoning Commission Meetings, Inland Wetlands & Watercourses Commission Meetings, Amity Board of Education Meetings, Orange Board of Education Meetings, Annual Town Meetings and Budget Hearings, Concerts at the Orange Fairgrounds Gazebo, Holiday Festival, Veteran's Day, Korean War Memorial, Flag Day & Memorial Day Ceremonies, Tree Planting Ceremony, Orange Country Fair, Breast Cancer Awareness Ceremony, Pasta Festa, Senior Health Forum, Senior Leadership Graduation Ceremonies, Senior Center Promotional Program, Orange Business Expo and Breakfast, Reverse Auction Seminar, Public Service Announcements (CERT, Safe Winter Driving, Cablevision Digital Advisory), H1N1 Roundtable, Tri-Town Energy Efficiency Conference, Grand Opening of Orange Farmers Market, First Selectman Candidates Debates, Elected Officials Swearing In Ceremony, Meet the Leaders, Tri-Town Leaders, Pumpkin Palooza, Legislative Breakfast, Neighborhood Journal.

## **TREE COMMITTEE**

The winning Summer 2009 Champion Elm Tree measured 13 feet. 11 inches in circumference and is located on Hawthorne Lane. Glenn Dryer Director of CT Notable Trees advised the Tree Committee that this elm tree is tied for the third largest elm tree in the state.

In October a Weeping Cherry Tribute Tree was planted at the Case Memorial Library.

Committee members attended the 21<sup>st</sup> Annual Conference on Urban and Community Forestry in Connecticut in October. The topic was "Ecology of Roadsides".

A reference book "Manual of Woody Landscape Plants" by Michael A. Dirr was donated to the Case Memorial Library.

Arboretum Chair Phil Grande enlisted the help of Eagle Scout candidate Bob Brown to complete Phase I of the Arboretum at Racebrook Tract. Ten trees - species of cherry, maple, dogwood and oak were planted to enrich with variety the existing native trees. Trees of value to the project were liberated of vines and weeds and the meadow grass was mowed. The Arboretum is supported by a grant from the US Forestry Service and CT DEP Forestry.

In the spring the Tree Committee planted a *Styrax japonica* (Japanese snowbell) Tribute Tree in honor of Ed Vaughn, Landscape Architect and Town of Orange Tree Warden.

In June Tree Committee members toured the landscaped grounds of the Connecticut Agricultural Experiment Station in New Haven with Ed Vaughn as our guide.

## **WAR REMEMBRANCE COMMITTEE**

The committee met infrequently during the past twelve months, primarily to review maintenance needs of the memorial such as scraping and painting of the main flagpole, replacement of non-functional lights, and repair of the in-ground irrigation system. Discussions were held on planning for expansion of the memorial site to include additional commemorative benches and several flowering dwarf trees. Once estimates on the costs of these items are obtained, our residents will be publicly informed.

Approximately six applications were received for engraved commemorative bricks in the past several months. These were included in the Veterans Remembrance Walk prior to Memorial Day. Applications for bricks will continue to be accepted in the coming months. John LaViola, a member of our committee, made wreaths that were placed at the memorial during informal ceremonies on Veterans Day and Memorial Day. It should be noted that income derived from the sale of bricks and anticipated sale of trees and benches will be applied to on-going memorial maintenance expenses.

## **WATER POLLUTION CONTROL AUTHORITY**

The WPCA is responsible for operating and maintaining approximately 7 miles of sewer line and 5 sewage pump stations along the Post Road and in the industrial area south of the Post Road. This year, the sewer from Fieldstone Village to Derby also became operational. About 335,000 gallons of sewage is generated each day and sent to West Haven for treatment, with a much smaller amount to Derby. The expense of operating these sewer systems, currently over \$500,000 per year, including payment to West Haven of over \$200,000 for treatment, is recovered by income generated through user charges. The user charge for West Haven customers is currently set at \$4.35 per 1000 gallons and has not changed in 7 years.

All of our pumping stations are now monitored and can be operated remotely by computer, giving us data, warning of any problems and allowing fixes, all in real time. We also completed a major renovation and rewiring of the fans, lights, switches and controls in the wet well of our largest pump station on the Post Road. We also made an electronic copy of our sewer plans this year.

**TOWN OF ORANGE, CONNECTICUT  
FINANCIAL REPORT  
June 30, 2010**

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**TOWN OF ORANGE, CONNECTICUT  
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June 30, 2010**

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SEWARD AND MONDE  
CERTIFIED PUBLIC ACCOUNTANTS  
296 STATE STREET  
NORTH HAVEN, CONNECTICUT 06473-2165  
(203) 248-9341  
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INDEPENDENT AUDITORS' REPORT

To the Honorable Members of  
the Board of Finance  
Town of Orange  
Orange, Connecticut

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Orange, Connecticut (the Town) as of and for the year ended June 30, 2010, which collectively comprise the Town's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Town's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Town of Orange, Connecticut, as of June 30, 2010, and the respective changes in financial position, and cash flows, where applicable, thereof for the year then ended, in conformity with U.S. generally accepted accounting principles and the respective budgetary comparison for the General Fund.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 13, 2010 on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

U.S. generally accepted accounting principles require that the Management's Discussion and Analysis and the Schedules of Funding Progress and Employer Contributions on pages 3 through 13 and 61 through 62 be presented to supplement the basic financial statements. Such information, although not a required part of the basic financial statements, is required by the Government Accounting Standards Board, who considered it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Orange, Connecticut's financial statements as a whole. The other supplementary information is presented for purposes of additional analysis and is not a required part of the financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations* is also not a required part of the financial statements. The other supplementary information and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the information is fairly stated in all material respects in relation to the financial statements taken as a whole.

*Seward and Monde*

North Haven, Connecticut  
December 13, 2010

Town of Orange, Connecticut  
Management's Discussion and Analysis  
June 30, 2010

Management of the Town of Orange, Connecticut (the "Town") offers readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2010.

Management's discussion and analysis is designed to (a) assist the reader in focusing on significant financial issues, (b) provide an overview of the Town's financial activity, (c) identify changes in the Town's financial position (its ability to address the next and subsequent year challenges), (d) identify any material deviations from the financial plan (approved budget) and (e) identify individual fund issues or concerns.

#### FINANCIAL HIGHLIGHTS

On a government-wide basis, the assets of the Town exceeded its liabilities at the close of the most recent fiscal year by \$41,201,808 (net assets). Of this amount \$13,329,871 represents unrestricted net assets, which may be used to meet the Town's ongoing obligations.

On a government-wide basis, the Town's total net assets decreased \$920,335.

At the close of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$9,572,777 reflecting a decrease of \$1,041,366 in comparison with the prior year.

As of June 30, 2010, the unreserved, undesignated fund balance for the general fund (the main operating fund of the Town) was \$7,387,488 or approximately 13.3% of general fund expenditures. This balance is available for spending at the government's discretion.

At the close of the current fiscal year, the Town's business-type activities reported net asset balances of \$7,031,580 for the Water Pollution Control Authority (WPCA) and \$2,089,550 for the Congregate Elderly Housing (Silverbrook Estates), a combined increase of \$489,281.

The Town's governmental bonded debt decreased by \$1,370,000 during the current fiscal year due to scheduled principal payments. The Town also defeased \$10,830,000 in bonded debt with the issuance of \$10,395,000 in general obligation refunding bonds. This advance refunding will reduce total debt service payments by \$550,132 over the next fifteen years.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

The financial statements' focus is on both the Town as a whole (government-wide) and on the major individual funds. Both perspectives (government-wide and major fund) allow the user/reader to address relevant questions, broaden a basis for comparison and enhance the Town's accountability.

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide Financial Statements.** *The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a corporate-like manner.*

The *statement of net assets* presents information on all of the Town's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The *statement of activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the Town that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The government activities of the Town include general government, public safety, public works and sanitation, culture and recreation, health and welfare, and education. The business-type activities of the Town include the Water Pollution Control Authority and Congregate Elderly Housing.

The government-wide financial statements include only the Town itself. There are no legally separate component units, only the primary government. The Town is a single entity.

The government-wide financial statements can be found on pages 14-15 of this report.

**Fund Financial Statements.** *A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.*

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Town's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented by governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Town's near-term financing decisions. Both the governmental fund balance sheet and the

governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town of Orange maintains thirty-six (36) individual governmental funds. Information is presented in separate columns in the Governmental Fund Balance Sheet and in the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances for the following funds: The General Fund, Education Grants, Cafeteria, and Recreation Self Support Funds are considered major funds. Data from the twenty-nine (29) Non-Major Governmental Special Revenue Funds are provided in the form of combining schedules, as are two (2) Non-Major Governmental Capital Project Funds and the one (1) Non-Major Permanent Fund. The Individual fund data for each of these non-major governmental funds is provided in the form of combining schedules for the Special Revenue Funds, the Capital Projects Funds, and the Permanent Fund (pages 63-72).

The basic governmental fund financial statements can be found on pages 16-19 of this report.

**Proprietary Funds.** When the Town charges customers for the services it provides, whether to outside customers or to other units of the Town, these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the statement of net assets and the statement of activities. In fact, the Town's enterprise funds (components of proprietary funds) are the same as the business-type activities reported in the government-wide statements, but provide more detail and additional information, such as cash flows, for proprietary funds. The Town's internal service fund (the other component of proprietary funds) is used to report the activities of the Self-Insured Health Insurance Fund and the Property Insurance Fund.

The Town of Orange maintains two (2) individual proprietary funds and two (2) internal service funds. Information is presented in separate columns in the Proprietary Funds Statement of Net Assets, in the Proprietary Funds Statement of Revenues, Expenses, and Changes in Net Assets, and the Proprietary Funds Statement of Cash Flows for the following funds: The Water Pollution Control Authority Fund and Congregate Elderly Housing Fund which are considered major funds.

Financial statements for the proprietary funds can be found on pages 21-23 of this report.

**Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. The Town is responsible for other assets that, because of a trust arrangement, can be used only for the trust beneficiaries. The Town is the trustee, or fiduciary, for three employees' pension plans. It is also responsible for other assets that, because of a trust arrangement can be used only for the trust beneficiaries. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to provide services to the Town's constituency.

The Town of Orange has four (4) Fiduciary Funds: 3 (three) Pension Trust Funds - the Orange Police Pension Trust Fund, the Orange Town Pension Trust Fund and the Orange Defined Contribution Pension Trust Fund and one (1) Agency Funds: the Performance Bonds Fund.

Financial statements for the fiduciary funds can be found on pages 24-25 of this report with more detailed information in the notes to the financial statements on pages 46-52 and in the required supplementary information on page 61.

**Notes to the Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 26-60 of this report.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the Town, assets exceed liabilities by \$41,201,808 at the close of the fiscal year ended June 30, 2010. The Town's overall financial position and operations are summarized as follows based on the information included in the government-wide financial statements (see pages 14 and 15)

Table 1 - Condensed statement of Net Assets (in thousands)

	June 30, 2010			June 30, 2009		
	Governmental Activities	Business- Type Activities	Total	Governmental Activities	Business- Type Activities	Total
Current and Other Assets	\$ 13,543	\$ 2,839	\$ 16,382	\$ 8,700	\$ 2,216	\$ 10,916
Capital Assets	38,424	5,475	43,899	39,939	5,760	45,699
Noncurrent Assets	710	1,830	2,540	5,694	1,824	7,518
Total Assets	<u>52,677</u>	<u>10,144</u>	<u>62,821</u>	<u>54,333</u>	<u>9,800</u>	<u>64,133</u>
Current Liabilities	3,140	217	3,357	2,873	413	3,286
Noncurrent Liabilities	17,456	806	18,262	17,970	755	18,725
Total Liabilities	<u>20,596</u>	<u>1,023</u>	<u>21,619</u>	<u>20,843</u>	<u>1,168</u>	<u>22,011</u>
Net Assets:						
Invested in Capital Assets, net of related debt	22,360	5,475	27,835	21,944	5,760	27,704
Restricted	38	-	38	35	-	35
Unrestricted	9,683	3,646	13,329	11,511	2,872	14,383
Total Net Assets	<u>\$ 32,081</u>	<u>\$ 9,121</u>	<u>\$ 41,202</u>	<u>\$ 33,490</u>	<u>\$ 8,632</u>	<u>\$ 42,122</u>

By far the largest portion of the Town's net assets reflects its investment in capital assets (e.g., land, buildings and improvements, infrastructure, machinery and equipment, and vehicles), less any related debt used to acquire those assets that are still outstanding for both governmental and business-type activities. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

#### Normal Impacts

There are six basic (normal) transactions that will affect the comparability of the Statement of Net Assets summary presentation.

**Net Results of Activities** - which will impact (increase/decrease) current assets and unrestricted net assets.

**Borrowing for Capital** - which will increase current assets and long-term debt.

**Spending Borrowed Proceeds on New Capital** - which will reduce current assets and increase capital assets. There is a second impact, an increase in invested in capital assets and an increase in related net debt which will not change the invested in capital assets, net of related debt.

**Spending of Non-borrowed Current Assets on New Capital** - which will (a) reduce current assets and increase capital assets and (b) will reduce unrestricted net assets and increase invested in capital assets, net of related debt.

**Principal Payment on Debt** - which will (a) reduce current assets and reduce long-term debt and (b) reduce unrestricted net assets and increase invested in capital assets, net of related debt.

**Reduction of Capital Assets through Depreciation** - which will reduce capital assets and invested in capital assets, net of related debt.

Table 2 - Statement of Activities (in thousands)

	June 30, 2010			June 30, 2009		
	Governmental Activities	Business-Type Activities	Total	Governmental Activities	Business-Type Activities	Total
<b>Revenues</b>						
Program revenues						
Charges for services	\$ 4,585	\$ 896	\$ 5,481	\$ 4,294	\$ 931	\$ 5,225
Operating grants and contributions	3,251	375	3,626	3,260	291	3,551
Capital grants and contributions	62	740	802	293	-	293
<b>General Revenues</b>						
Property Taxes	49,600	-	49,600	48,668	-	48,668
Grants and contributions not restricted to specific programs	343	-	343	316	-	316
Unrestricted investment earnings	120	6	126	317	27	344
Miscellaneous	20	6	26	137	4	141
<b>Total Revenues</b>	<u>57,981</u>	<u>2,023</u>	<u>60,004</u>	<u>57,285</u>	<u>1,253</u>	<u>58,538</u>
<b>Expenses</b>						
General government	1,832	-	1,832	1,929	-	1,929
Public safety	5,085	-	5,085	4,716	-	4,716
Public works and sanitation	3,136	-	3,136	3,719	-	3,719
Culture and recreation	2,518	-	2,518	2,283	-	2,283
Health and welfare	1,612	-	1,612	1,547	-	1,547
Education						
Orange Board of Education	20,947	-	20,947	20,780	-	20,780
Amity Regional School District	18,956	-	18,956	17,813	-	17,813
Sewer	-	665	665	-	721	721
Elderly Housing	-	869	869	-	823	823
Other	4,790	-	4,790	3,682	-	3,682
Interest on long-term debt	515	-	515	675	-	675
<b>Total Expenses</b>	<u>59,391</u>	<u>1,534</u>	<u>60,925</u>	<u>57,144</u>	<u>1,544</u>	<u>58,688</u>
<b>Change in Net Assets</b>	<u>( 1,410)</u>	<u>489</u>	<u>( 921)</u>	<u>141</u>	<u>( 291)</u>	<u>( 150)</u>
<b>Net Assets, Beginning</b>	<u>33,490</u>	<u>8,632</u>	<u>42,122</u>	<u>33,349</u>	<u>8,923</u>	<u>42,272</u>
<b>Net Assets, Ending</b>	<u>\$ 32,080</u>	<u>\$ 9,121</u>	<u>\$ 41,201</u>	<u>\$ 33,490</u>	<u>\$ 8,632</u>	<u>\$ 42,122</u>

The Town's net assets decreased by \$920,335 during the fiscal year, which includes a \$1,409,616 decrease in the net assets of the governmental activities, while the net assets of business-type activities increased by \$489,281.

## Governmental Activities

Major revenue factors include:

- In response to a mandated revaluation of real property, the Board of Selectmen, upon the recommendation of the Board of Finance, adopted a five year phase-in of the new property assessed values. Fiscal Year 2010 represents year three of the phase in and property tax revenues recorded for year ended June 30, 2010 reflected an increase in the Town's mill rate to 28.3 mills.
- The net grand list for October 1, 2008 equaled \$2,168,878,736, or an increase of 1.003% as compared to the October 1, 2007 net grand list.
- Property tax revenues increased by approximately \$932,000 over the previous fiscal year.
- The current economic climate affected revenue from licenses, permits and fees as the Town experienced a decreased revenue in this sector. That decrease was mitigated by a substantial building fee payment from United Illuminating.
- Revenue derived from ongoing intergovernmental sources such as Education Cost Sharing and Special Education Cost Reimbursement remained flat for FY 2010.

Investment income again decreased significantly over the fiscal year due to a change in the economic climate and a significant drop in interest rates.

Major expense factors include:

- Increases in employee wages averaged approximately 3.0% as a result of contractual salary and step increases.
- The cost of educational services increased by approximately \$1,300,000 due to negotiated wage settlements, and employee health insurance costs.

## Business-type Activities

Business-type activities include the Water Pollution Control Authority (WPCA) which operates and maintains the sanitary sewer system in the commercial and industrial areas of the Town, and Congregate Elderly Housing (Silverbrook Estates) which operates a 45-unit elderly housing complex.

The majority of the revenue for the WPCA is derived from sewer use fees. The majority of the revenue for Silverbrook Estates is derived from tenant rental payments and subsidies received from the Connecticut Department of Economic and Community Development.

## Normal Impacts

There are five basic impacts on revenues and expenses as reflected below:

### Revenues:

**Economic Condition** - which can reflect a declining, stable or growing economic environment and has a substantial impact on property tax revenue as well as public spending habits for building permits, and elective user fees.

**Changing Patterns in Intergovernmental and Grant Revenue (both recurring and non-recurring)** - certain recurring revenues may experience significant changes periodically while non-recurring (or one-time) grants are less predictable and often distorting in their impact on year to year comparisons.

### Expenses:

**Increase in Insurance** - changes in healthcare costs and changes in the insurance marketplace can have a material effect on these expenses.

**Salary Increases** - the ability to attract and retain human and intellectual resources requires the Town to strive to approach a competitive salary range position in the marketplace.

**Inflation** - while overall inflation appears to be reasonably modest, some functions may experience unusual commodity specific increases.

## FINANCIAL ANALYSIS OF FUND FINANCIAL STATEMENTS

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

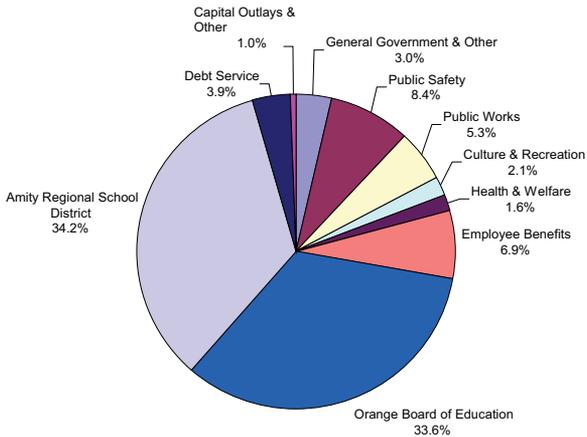
**Governmental Funds.** The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the 2010 fiscal year, the Town's governmental funds reported combined fund balances of \$9,572,777, a decrease of \$1,041,366 in comparison with the prior year. Approximately \$8,921,748 constitutes unreserved, undesignated fund balance, with the remainder of the fund balance being reserved or designated to indicate that it is not available for new spending because it has already been committed. These commitments include \$613,333 for contracts and purchase orders.

The general fund is the chief operating fund of the Town. At the end of the current fiscal year, unreserved, undesignated fund balance for the general fund increased from \$7,258,818 to \$7,387,488 while total general fund balance decreased from \$9,394,782 to \$8,000,821, a decrease of \$1,393,961 or 14.8%.

While an increase in operating budget expenditures occurred for fiscal year ended June 30, 2010 due to increased demand for services and an increase in utility and energy costs, it was offset by an increase in property tax revenue and license and permit revenues.

**2009-10 General Fund Expenditure**



**Proprietary Funds.** The Town’s proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

**GENERAL FUND BUDGETARY HIGHLIGHTS**

Operating Results - General Fund:

Operations for the year were resulted in a positive net budgetary fund balance offset in the amount of \$128,670 due to a revenue shortfall of \$347,347 and under budget expenditures in the amount of \$476,017. The budget included a projected use of fund balance for minor capital improvements in the amount of \$975,000 which was frozen at -0- to mitigate the then projected revenue shortfall. At the same time a hiring freeze and additional expenditure controls were put in place which kept expenditures under budget.

Revenue:

- Property taxes, liens and fees were as projected.
- Licenses and Permits were greater than budgeted due to a large building department permit payment by United Illuminating for its new facility.

- Intergovernmental, Program Revenue, and Facility Charges were marginally less than projected.
- Investment Income was significantly under projection due to general economic conditions and investment restrictions on municipal funds. This shortfall was offset by a comparable increase in Other Revenues.
- Transfers from other funds were substantially less than projected due to a significant shortfall in the Community Nursing Special Revenue Fund

Expenditure:

- Due to the hiring and expenditure freeze all town departments were under budget with substantial reductions in General Government, Public Safety, and Culture and Recreation.

CAPITAL ASSETS AND DEBT ADMINISTRATION

**Capital Assets.** The Town's investment in capital assets for its governmental and business-type activities as of June 30, 2010 amounts to \$43,899,241 (net of accumulated depreciation). This investment in capital assets includes land, land improvements, buildings, building improvements, sewer lines and pump stations, equipment, vehicles and infrastructure assets. Total additions were \$422,092 and total depreciation was \$2,204,249.

Major capital asset events during the current fiscal year included the following:

Major capital asset activity during the year included replacement of the mansard at Turkey Hill School and upgrade of the HVAC control system at Turkey Hill and Peck Place Schools.

Table 3 - Capital Assets, net of accumulated depreciation (in thousands)

	June 30, 2010			June 30, 2009		
	Governmental Activities	Business- Type Activities	Total	Governmental Activities	Business- Type Activities	Total
Land	\$ 15,438	\$ 19	\$15,457	\$ 15,438	\$ 19	\$ 15,457
Land Improvements	238	-	238	273	-	273
Buildings & Improvements	15,943	2,080	18,023	16,701	2,168	18,869
Sewer Lines & Pump Stations	-	3,279	3,279	-	3,503	3,503
Equipment	3,006	97	3,103	3,416	70	3,486
Vehicles	333	-	333	436	-	436
Infrastructure	3,467	-	3,467	3,675	-	3,675
<b>Total</b>	<b>\$ 38,425</b>	<b>\$ 5,475</b>	<b>\$43,900</b>	<b>\$ 39,939</b>	<b>\$ 5,760</b>	<b>\$ 45,699</b>

Additional information on the Town's capital assets can be found on page 39-40 of this report.

**Long-term Debt.** At the end of the current fiscal year, the Town had total bonded debt outstanding of \$15,690,000. The Town maintains an Aa1 rating from Moody's Investors Service for general obligation debt.

State statutes limit the amount of general obligation debt a governmental entity may issue to seven times its annual tax collections. The current debt limitation for the Town is \$346,135,783 which is significantly in excess of the Town's outstanding general obligation debt.

Additional information on the Town's long-term debt can be found on pages 41-45 of this report.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET HIGHLIGHTS

The net grand list for October 1, 2009 was \$2,175,106,000 or an increase of .003%, as compared to the October 1, 2008 net grand list. Business personal property increased by .0004% net. Overall, residential property comprises approximately 75% of the grand list and commercial property comprises the remaining 25%.

The fiscal year 2010-2011 budget shows an increase of 2.8% over fiscal year 2009-2010. The Town's portion of the Amity Regional School budget increased by 1.4%, which equates to \$265,318 more than the Town's allocation in the 2009-2010 budget. This represents the greatest portion of the overall budget increase.

The Town of Orange's annual budget for FY 2010-2011 was proposed by the Board of Finance and adopted at Town Meeting and Referendum on May 13, 2010 at \$55,839,120 with a mill rate of 29.3. At the beginning of fiscal year 2010-2011, the Undesignated Fund Balance, as a percentage of the fiscal year 2010-2011 budget is 13.23%.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Finance and Administration, Town of Orange, 617 Orange Center Road, Orange, CT 06477.

**TOWN OF ORANGE, CONNECTICUT**  
**STATEMENT OF NET ASSETS**  
**JUNE 30, 2010**

	Primary Government		Total
	Governmental Activities	Business-Type Activities	
<b>ASSETS</b>			
Cash and cash equivalents	\$ 12,055,604	\$ 1,595,086	\$ 13,650,690
Uncollected property taxes and sewer assessments, less allowance of \$48,000 for uncollectibles	608,880	755,849	1,364,729
Accounts receivable, less allowance of \$13,000 for uncollectibles	555,910	488,544	1,044,454
Other assets	314,146	-	314,146
Due from other governments	8,130	-	8,130
Investments	710,051	1,830,138	2,540,189
Capital assets:			
Nondepreciable	15,438,404	18,970	15,457,374
Depreciable, net of accumulated depreciation	<u>22,986,220</u>	<u>5,455,647</u>	<u>28,441,867</u>
Total assets	<u>52,677,345</u>	<u>10,144,234</u>	<u>62,821,579</u>
<b>LIABILITIES</b>			
Accounts payable and accrued liabilities	1,052,834	133,973	1,186,807
Due to other governments	-	6,003	6,003
Interest payable	36,348	-	36,348
Unearned revenue	301,885	-	301,885
Long-term liabilities:			
Due within one year	1,749,791	77,500	1,827,291
Due in more than one year	<u>17,455,809</u>	<u>805,628</u>	<u>18,261,437</u>
Total liabilities	<u>20,596,667</u>	<u>1,023,104</u>	<u>21,619,771</u>
<b>NET ASSETS</b>			
Invested in capital assets, net of related debt	22,359,624	5,474,617	27,834,241
Restricted for:			
Nonexpendable permanent endowments	37,696	-	37,696
Unrestricted	<u>9,683,358</u>	<u>3,646,513</u>	<u>13,329,871</u>
Total net assets	<u>\$ 32,080,678</u>	<u>\$ 9,121,130</u>	<u>\$ 41,201,808</u>

See notes to basic financial statements.

**TOWN OF ORANGE, CONNECTICUT  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2010**

		Program Revenues		Net (Expense) Revenue and Changes in Net Assets		
Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
<b>Governmental activities:</b>						
General government	\$ 1,832,332	\$ -	\$ -	(\$ 154,010)	\$ -	(\$ 154,010)
Public safety	5,085,464	28,118	-	( 4,798,333)	-	( 4,798,333)
Public works and sanitation	3,135,936	138,541	62,376	( 2,838,469)	-	( 2,838,469)
Culture and recreation	2,517,883	803,956	15,216	( 1,698,711)	-	( 1,698,711)
Health and welfare	1,611,353	768,210	38,592	( 804,551)	-	( 804,551)
Education:						
Orange Board of Education	20,947,008	852,326	3,030,336	( 17,064,346)	-	( 17,064,346)
Amity Regional School District	18,956,215	-	-	( 18,956,215)	-	( 18,956,215)
Other	4,790,238	126,774	-	( 4,663,464)	-	( 4,663,464)
Interest on long-term debt	515,110	-	-	( 515,110)	-	( 515,110)
Total governmental activities	59,391,539	4,585,151	3,250,803	( 51,493,209)	-	( 51,493,209)
<b>Business-type activities:</b>						
Sewer	664,813	434,264	740,232	-	509,683	509,683
Elderly Housing	868,911	461,513	-	-	( 32,493)	( 32,493)
Total business-type activities	1,533,724	895,777	740,232	-	477,190	477,190
Total primary government	\$ 60,925,263	\$ 5,480,928	\$ 3,625,708	( 51,493,209)	477,190	( 51,016,019)
<b>General revenues and contributions:</b>						
Property taxes, levied for general purposes				49,600,359	-	49,600,359
Grants and contributions not restricted to specific programs				342,703	-	342,703
Unrestricted investment earnings				119,835	6,126	125,961
Miscellaneous				20,696	5,965	26,661
Total general revenues and contributions				50,083,593	12,091	50,095,684
Change in net assets				( 1,409,616)	489,281	( 920,335)
Net assets, beginning				33,490,294	8,631,849	42,122,143
Net assets, ending				\$ 32,080,678	\$ 9,121,130	\$ 41,201,808

See notes to basic financial statements.

**TOWN OF ORANGE, CONNECTICUT  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2010**

	General Fund	Education Grants	Cafeteria	Recreation Self Support	Other Governmental Funds	Total Governmental Funds
<b>ASSETS</b>						
Cash and cash equivalents	\$ 5,825,269	\$ 376,701	\$ 306,880	\$ 427,846	\$ 1,540,860	\$ 8,477,556
Uncollected property taxes, less allowance of \$40,000 for uncollectibles	608,880	-	-	-	-	608,880
Accounts receivable, less allowance of \$5,000 for uncollectibles	414,470	-	-	-	92,485	506,955
Due from other funds	1,527,842	-	-	-	-	1,527,842
Due from other governments	-	-	8,130	-	-	8,130
Investments	677,938	-	-	-	32,113	710,051
Prepaid expense	13,400	-	-	-	-	13,400
	<u>\$ 9,067,799</u>	<u>\$ 376,701</u>	<u>\$ 315,010</u>	<u>\$ 427,846</u>	<u>\$ 1,665,458</u>	<u>\$ 11,852,814</u>
Total assets						
<b>LIABILITIES AND FUND BALANCES</b>						
<b>LIABILITIES</b>						
Accounts payable and accrued liabilities	\$ 571,366	\$ 83,566	\$ -	\$ -	\$ 13,900	\$ 668,832
Due to other funds	-	-	338,613	225,224	249,871	813,708
Deferred revenue	495,612	293,135	-	-	8,750	797,497
	<u>1,066,978</u>	<u>376,701</u>	<u>338,613</u>	<u>225,224</u>	<u>272,521</u>	<u>2,280,037</u>
Total liabilities						
<b>FUND BALANCES</b>						
Reserved for:						
Encumbrances	613,333	-	-	-	-	613,333
Permanent funds	-	-	-	-	37,696	37,696
Unreserved, reported in:						
General fund	7,387,488	-	-	-	-	7,387,488
Special revenue funds	-	-	( 23,603)	202,622	1,173,463	1,352,482
Capital projects funds	-	-	-	-	181,778	181,778
	<u>8,000,821</u>	<u>-</u>	<u>( 23,603)</u>	<u>202,622</u>	<u>1,392,937</u>	<u>9,572,777</u>
Total fund balances (deficits)						
Total liabilities and fund balances (deficits)	<u>\$ 9,067,799</u>	<u>\$ 376,701</u>	<u>\$ 315,010</u>	<u>\$ 427,846</u>	<u>\$ 1,665,458</u>	<u>\$ 11,852,814</u>

See notes to basic financial statements.

**TOWN OF ORANGE, CONNECTICUT  
RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL  
FUNDS TO THE STATEMENT OF NET ASSETS  
JUNE 30, 2010**

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Total fund balances - total governmental funds	\$ 9,572,777
 Amounts reported for governmental activities in the statements of net assets are different because:	
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds.	38,424,624
Deferred property taxes are not current financial resources in governmental funds and therefore are not reported as revenue in the funds until they are available.	495,612
Interest payable on long-term debt does not require current financial resources and therefore interest payable is not reported as a liability in the funds.	( 36,348)
Internal service funds are used by management to charge the costs of medical insurance to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets.	2,528,867
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.	
General obligation bonds	( 15,690,000)
Deferred premium on bonds	( 739,195)
Mortgage note payable	( 375,000)
Other post-employment benefits	( 1,318,848)
Compensated absences	( 1,082,557)
Other assets related to long-term liabilities	<u>300,746</u>
 Net assets of governmental activities	 <u><u>\$ 32,080,678</u></u>

See notes to basic financial statements.

**TOWN OF ORANGE, CONNECTICUT  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES (DEFICITS)  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED JUNE 30, 2010**

	General Fund	Education Grants	Cafeteria	Recreation Self Support	Other Governmental Funds	Total Governmental Funds
<b>REVENUES</b>						
Property taxes	\$ 49,167,562	\$ -	\$ -	\$ -	\$ -	\$ 49,167,562
Interest and lien fees	178,060	-	-	-	-	178,060
Licenses, permits, fees and fines	1,006,251	-	-	-	-	1,006,251
Intergovernmental	3,132,553	691,925	69,550	-	215,734	4,109,762
Program revenue	122,247	-	-	-	868,521	990,768
Investment income	114,707	-	-	-	5,128	119,835
Charges for facilities and services	17,792	-	240,100	570,931	1,007,417	1,836,240
Miscellaneous	462,206	-	1,511	-	82,538	546,255
	<u>54,201,378</u>	<u>691,925</u>	<u>311,161</u>	<u>570,931</u>	<u>2,179,338</u>	<u>57,954,733</u>
<b>EXPENDITURES</b>						
Current operating:						
General government	1,689,623	-	-	-	-	1,689,623
Public safety	4,694,926	-	-	-	194,647	4,889,573
Public works and sanitation	2,935,759	-	-	-	62,376	2,998,135
Culture and recreation	1,184,956	-	-	482,675	150,423	1,818,054
Health and welfare	891,007	-	-	-	676,141	1,567,148
Employee benefits	3,845,772	-	-	-	-	3,845,772
Education:						
Orange Board of Education	18,733,634	691,925	338,886	-	584,705	20,349,150
Amity Regional School District	19,075,671	-	-	-	-	19,075,671
Other	257,080	-	-	-	133,982	391,062
Debt service	2,195,433	-	-	-	-	2,195,433
Capital outlays	249,493	-	-	-	-	249,493
	<u>55,753,354</u>	<u>691,925</u>	<u>338,886</u>	<u>482,675</u>	<u>1,802,274</u>	<u>59,069,114</u>
Excess (deficiency) of revenues over expenditures	<u>( 1,551,976)</u>	<u>-</u>	<u>( 27,725)</u>	<u>88,256</u>	<u>377,064</u>	<u>( 1,114,381)</u>
<b>OTHER FINANCING SOURCES (USES)</b>						
Interfund transfers in	85,000	-	-	-	-	85,000
Interfund transfers out	-	-	-	-	( 85,000)	( 85,000)
Proceeds from general obligation refunding bonds	10,395,000	-	-	-	-	10,395,000
Premium on general obligation refunding bonds	701,706	-	-	-	-	701,706
Payment to refunded bond escrow agent	<u>( 11,023,691)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>( 11,023,691)</u>
	<u>158,015</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>( 85,000)</u>	<u>73,015</u>
Net change in fund balance	<u>( 1,393,961)</u>	<u>-</u>	<u>( 27,725)</u>	<u>88,256</u>	<u>292,064</u>	<u>( 1,041,366)</u>
Fund balances, beginning	<u>9,394,782</u>	<u>-</u>	<u>4,122</u>	<u>114,366</u>	<u>1,100,873</u>	<u>10,614,143</u>
Fund balances (deficits), ending	<u>\$ 8,000,821</u>	<u>\$ -</u>	<u>( \$ 23,603)</u>	<u>\$ 202,622</u>	<u>\$ 1,392,937</u>	<u>\$ 9,572,777</u>

See notes to basic financial statements.

**TOWN OF ORANGE, CONNECTICUT  
RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN FUND BALANCES OF THE GOVERNMENTAL  
FUNDS TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2010**

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Net change in fund balances - total governmental funds (\$ 1,041,366)

Amount reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The details of these items are as follows:

Capital outlay	381,704
Depreciation expense	( 1,878,962)
Loss on sale of capital assets	( 17,110)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. The details of these items are as follows:

Deferred property taxes	134,737
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The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The details of these items are as follows:

Principal repayments	1,495,000
Issuance of general obligation refunding bonds	( 10,395,000)
Payment to escrow agent for refunding	11,023,691
Premium on issuance of general obligation refunding bonds	( 701,706)

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:

Change in other postemployment benefits	( 682,248)
Change in compensated absences	( 252,016)
Change in accrued interest payable	118,900
Amortization of deferred loss	( 43,334)
Amortization of bond premium	11,909

Internal service funds are used by management to charge costs of medical insurance to individual funds.	436,185
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Change in net assets of governmental activities	(\$ 1,409,616)
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See notes to basic financial statements.

**TOWN OF ORANGE, CONNECTICUT  
GENERAL FUND  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL - GENERAL FUND  
YEAR ENDED JUNE 30, 2010**

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget Positive (Negative)
	Original	Final		
Budgetary fund balance, July 1, 2009			\$ 8,233,818	
Resources (inflows):				
Property taxes:				
Real property	\$ 43,412,164	\$ 43,412,164	\$ 42,998,412	(\$ 413,752)
Personal property	2,384,725	2,384,725	2,498,011	113,286
Motor vehicle	2,932,324	2,932,324	3,006,942	74,618
Supplement motor vehicle	360,000	360,000	317,253	( 42,747)
Prior years	160,000	160,000	346,944	186,944
Interest and lien fees	75,000	75,000	178,060	103,060
Licenses, permits, fees and fines	834,950	834,950	1,006,251	171,301
Intergovernmental	1,845,611	1,845,611	1,794,802	( 50,809)
Program revenues	138,900	138,900	122,247	( 16,653)
Investment income	250,000	250,000	114,707	( 135,293)
Charges for facilities and services	34,300	34,300	17,792	( 16,508)
Other	328,000	328,000	462,206	134,206
Transfers from other funds	540,000	540,000	85,000	( 455,000)
	53,295,974	53,295,974	52,948,627	( 347,347)
Charges to appropriations (outflows):				
General government	1,749,940	1,795,472	1,662,183	133,289
Public safety	4,643,731	5,001,577	4,679,940	321,637
Public works and sanitation	2,951,469	2,971,659	2,951,958	19,701
Culture and recreation	1,333,607	1,345,205	1,186,420	158,785
Health and welfare	945,359	968,578	885,057	83,521
Employee benefits	3,631,167	3,177,842	3,451,454	( 273,612)
Education:				
Orange Board of Education	17,296,736	17,296,736	17,296,736	-
Regional School District #5	19,074,575	19,074,575	19,075,671	( 1,096)
Other	342,530	337,470	258,052	79,418
Debt service	2,126,860	2,126,860	2,195,433	( 68,573)
Capital outlay	175,000	175,000	152,053	22,947
	54,270,974	54,270,974	53,794,957	476,017
Use of fund balance	(\$ 975,000)	(\$ 975,000)	( 846,330)	\$ 128,670
Budgetary fund balance, June 30, 2010			\$ 7,387,488	

**TOWN OF ORANGE, CONNECTICUT**  
**STATEMENT OF NET ASSETS**  
**PROPRIETARY FUNDS**  
**JUNE 30, 2010**

	Business-Type Activities Enterprise Funds			Governmental Activities
	Water Pollution Control Authority	Congregate Elderly Housing	Totals	Internal Service Fund (Self - Insurance)
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 1,582,506	\$ 12,580	\$ 1,595,086	\$ 3,578,048
Investments	1,830,138	-	1,830,138	-
Accounts receivable, net of allowance for uncollectibles of \$5,000	484,650	3,894	488,544	48,955
Assessments receivable	<u>334,228</u>	<u>-</u>	<u>334,228</u>	<u>-</u>
Total current assets	<u>4,231,522</u>	<u>16,474</u>	<u>4,247,996</u>	<u>3,627,003</u>
Noncurrent assets:				
Assessments receivable	421,621	-	421,621	-
Capital assets:				
Land	-	18,970	18,970	-
Buildings and equipment	8,625,723	3,636,008	12,261,731	-
Less, accumulated depreciation	<u>( 5,270,870)</u>	<u>( 1,535,214)</u>	<u>( 6,806,084)</u>	<u>-</u>
Capital assets, net	<u>3,354,853</u>	<u>2,119,764</u>	<u>5,474,617</u>	<u>-</u>
Total noncurrent assets	<u>3,776,474</u>	<u>2,119,764</u>	<u>5,896,238</u>	<u>-</u>
Total assets	<u>8,007,996</u>	<u>2,136,238</u>	<u>10,144,234</u>	<u>3,627,003</u>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts payable and accrued expenses	93,288	40,685	133,973	39,748
Due to other funds	-	-	-	714,134
Due to other governments	-	6,003	6,003	-
Claims incurred but not reported	-	-	-	344,254
Claims and judgments	<u>77,500</u>	<u>-</u>	<u>77,500</u>	<u>-</u>
Total current liabilities	<u>170,788</u>	<u>46,688</u>	<u>217,476</u>	<u>1,098,136</u>
Noncurrent liabilities:				
Claims and judgments, net of current portion	<u>805,628</u>	<u>-</u>	<u>805,628</u>	<u>-</u>
Total noncurrent liabilities	<u>805,628</u>	<u>-</u>	<u>805,628</u>	<u>-</u>
Total liabilities	<u>976,416</u>	<u>46,688</u>	<u>1,023,104</u>	<u>1,098,136</u>
<b>NET ASSETS</b>				
Invested in capital assets, net of related debt	3,354,853	2,119,764	5,474,617	-
Unrestricted	<u>3,676,727</u>	<u>( 30,214)</u>	<u>3,646,513</u>	<u>2,528,867</u>
Total net assets	<u>\$ 7,031,580</u>	<u>\$ 2,089,550</u>	<u>\$ 9,121,130</u>	<u>\$ 2,528,867</u>

See notes to basic financial statements.

**TOWN OF ORANGE, CONNECTICUT**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2010**

	Business-Type Activities Enterprise Funds			Governmental Activities
	Water Pollution Control Authority	Congregate Elderly Housing	Totals	Internal Service Fund (Self - Insurance)
<b>Operating revenues:</b>				
Charges for facilities and services	\$ 434,264	\$ 461,513	\$ 895,777	\$ 5,494,953
Intergovernmental	-	374,905	374,905	-
Total operating revenues	<u>434,264</u>	<u>836,418</u>	<u>1,270,682</u>	<u>5,494,953</u>
<b>Operating expenses:</b>				
Personnel services	105,346	199,055	304,401	-
Contractual services	251,574	266,320	517,894	766,692
Utilities	32,177	124,284	156,461	-
Repairs and maintenance	38,143	79,140	117,283	-
Other supplies and expenses	2,219	110,179	112,398	-
Insurance claims	-	-	-	4,304,946
Depreciation	235,354	89,933	325,287	-
Total operating expenses	<u>664,813</u>	<u>868,911</u>	<u>1,533,724</u>	<u>5,071,638</u>
Operating gain (loss)	<u>( 230,549)</u>	<u>( 32,493)</u>	<u>( 263,042)</u>	<u>423,315</u>
<b>Nonoperating revenues:</b>				
Interest and penalties on assessments	5,965	-	5,965	-
Interest and investment revenue	6,120	6	6,126	12,870
Total nonoperating revenues	<u>12,085</u>	<u>6</u>	<u>12,091</u>	<u>12,870</u>
Change in net assets before capital contribution	<u>( 218,464)</u>	<u>( 32,487)</u>	<u>( 250,951)</u>	<u>436,185</u>
<b>Capital contributions:</b>				
Capital assessments	740,232	-	740,232	-
Change in net assets	521,768	( 32,487)	489,281	436,185
Total net assets, beginning	<u>6,509,812</u>	<u>2,122,037</u>	<u>8,631,849</u>	<u>2,092,682</u>
Total net assets, ending	<u>\$ 7,031,580</u>	<u>\$ 2,089,550</u>	<u>\$ 9,121,130</u>	<u>\$ 2,528,867</u>

See notes to basic financial statements.

**TOWN OF ORANGE, CONNECTICUT**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2010**

	Business-Type Activities			Governmental
	Enterprise Funds			Activities
	Water Pollution Control Authority	Congregate Elderly Housing	Totals	Internal Service Fund (Self - Insurance)
<b>Cash Flows from Operating Activities:</b>				
Receipts from customers	\$ 498,231	\$ 461,588	\$ 959,819	\$ 5,458,742
Payments to suppliers	( 317,284)	( 608,910)	( 926,194)	-
Payments to employees	( 105,346)	( 199,055)	( 304,401)	-
Claims paid to outsiders	-	-	-	( 4,327,107)
Other receipts (payments)	-	329,635	329,635	( 513,073)
Net cash provided (used) by operating activities	<u>75,601</u>	<u>( 16,742)</u>	<u>58,859</u>	<u>618,562</u>
<b>Cash Flows from Capital and Related Financing Activities:</b>				
Acquisition of capital assets	( 18,235)	( 22,153)	( 40,388)	-
Capital contributions	45,283	-	45,283	-
Receipts from customers	6,723	-	6,723	-
Payments made on claims and judgments	( 77,500)	-	( 77,500)	-
Net cash used by capital and related financing activities	<u>( 43,729)</u>	<u>( 22,153)</u>	<u>( 65,882)</u>	<u>-</u>
<b>Cash Flows from Investing Activities:</b>				
Interest and investment revenue	-	6	6	12,870
Net cash provided by investing activities	<u>-</u>	<u>6</u>	<u>6</u>	<u>12,870</u>
Net increase (decrease) in cash and cash equivalents	31,872	( 38,889)	( 7,017)	631,432
Cash and cash equivalents, beginning	<u>1,550,634</u>	<u>51,469</u>	<u>1,602,103</u>	<u>2,946,616</u>
Cash and cash equivalents, ending	<u>\$ 1,582,506</u>	<u>\$ 12,580</u>	<u>\$ 1,595,086</u>	<u>\$ 3,578,048</u>
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:				
Operating income (loss)	(\$ 230,549)	(\$ 32,493)	(\$ 263,042)	\$ 423,315
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:				
Depreciation	235,354	89,933	325,287	-
Changes in assets and liabilities:				
Decrease (increase) in accounts receivable	63,967	75	64,042	( 36,211)
Increase (decrease) in accounts payable and accrued liabilities	6,829	( 28,987)	( 22,158)	39,748
Increase in due to other funds	-	-	-	253,619
Decrease in due to other governments	-	( 45,270)	( 45,270)	-
Decrease in claims incurred but not reported	-	-	-	( 61,909)
Net cash provided (used) by operating activities	<u>\$ 75,601</u>	<u>( \$ 16,742)</u>	<u>\$ 58,859</u>	<u>\$ 618,562</u>

See notes to basic financial statements.

**TOWN OF ORANGE, CONNECTICUT  
STATEMENT OF FIDUCIARY NET ASSETS  
FIDUCIARY FUNDS  
JUNE 30, 2010**

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	Pension Trust Funds	Agency Funds
<b>ASSETS</b>		
Cash and cash equivalents	\$ 669,954	\$ 362,500
Investments, at fair value	22,169,603	-
Total assets	<u>\$ 22,839,557</u>	<u>\$ 362,500</u>
<b>LIABILITIES</b>		
Amounts held for others	-	<u>\$ 362,500</u>
<b>NET ASSETS</b>		
Held in trust for employees pension benefits	<u>\$ 22,839,557</u>	

See notes to basic financial statements.

**TOWN OF ORANGE, CONNECTICUT  
STATEMENT OF CHANGES IN NET ASSETS  
FIDUCIARY FUNDS  
FOR THE YEAR ENDED JUNE 30, 2010**

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	<u>Pension Trust Funds</u>
<b>ADDITIONS</b>	
Contributions:	
Employer	\$ 654,901
Employee	<u>512,693</u>
Total contributions	1,167,594
Net investment income	<u>3,203,527</u>
Total additions	<u>4,371,121</u>
<b>DEDUCTIONS</b>	
Pension payments	1,851,246
Administrative expenses	<u>49,798</u>
Total deductions	<u>1,901,044</u>
Change in net assets	2,470,077
Net assets, beginning	<u>20,369,480</u>
Net assets, ending	<u><u>\$ 22,839,557</u></u>

See notes to basic financial statements.

**TOWN OF ORANGE, CONNECTICUT  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2010**

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**Note 1 - Reporting Entity and Summary of Significant Accounting Policies**

**Reporting Entity**

The Town of Orange, Connecticut (the Town) was granted a charter of incorporation on May 28, 1822 by the Connecticut General Assembly. The Town operates under the Town Meeting/Selectmen form of government and provides a full range of services including public safety, roads, sanitation, planning and zoning, health and social services, public library, parks and recreation, education and general administrative services to its residents.

Financial information for the Town is accounted for in the accompanying financial statements in accordance with principles defining the governmental reporting entity adopted by the Governmental Accounting Standards Board (GASB). The reporting entity includes the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Management has considered all potential component units and determined that there are no other entities that are required to be presented in the accompanying financial statements of the Town of Orange, Connecticut.

Amity Regional School District No. 5, which provides educational services and facilities for the Towns of Bethany, Orange and Woodbridge, is not a component unit of the Town. The District is a separate and distinct organization operating under State legislation. The District's board, which is elected on a proportional basis by residents of the participating towns, controls the operation of the District.

**Basis of Accounting and Measurement Focus**

The accounts of the Town are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**. . . Continued . . .**

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**Government-wide Statements**

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Activities) report information on all of the nonfiduciary activities of the Town. As a general rule, the effect of interfund balances and activity has been eliminated in preparation of these statements. Exceptions to this rule are services provided by one fund used by another fund. Elimination of these charges would distort the direct cost and program revenues reported for the various functions concerned. Governmental activities, which are normally supported by property taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Property taxes and other items not properly included among program revenues are reported instead as general revenues.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. The Agency funds do not have a measurement focus but are accounted for using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Amounts reported as program revenues include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all property taxes.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**. . . Continued . . .**

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Private-sector standards for accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide and enterprise fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. The Town has elected not to follow subsequent private-sector guidance.

**Governmental Fund Financial Statements**

Governmental fund financial statements include a balance sheet and a statement of revenues, expenditures and changes in fund balances for all major governmental funds and non-major funds aggregated. An accompanying schedule is presented to reconcile and explain the differences in net assets as presented in these statements to the net assets presented in the government-wide financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and current liabilities are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable (amount of transaction can be determined) and available (collectible within the current period or soon thereafter) to finance expenditures of the current period. Accordingly, the Town considers property taxes as available if they are collected within 60 days after year-end. Expenditures are recorded in the accounting period in which the related fund liability is incurred.

The Town of Orange reports the following major governmental funds:

The General Fund is the general operating fund of the Town. It is used to account for all unrestricted financial resources except those required to be accounted for in another fund.

The Education Grants Fund accounts for the revenues and expenditures relating to federal and state education grants.

The Cafeteria Fund accounts for the revenues and expenditures relating to the operation of school cafeterias.

The Recreation Self Support Fund accounts for the revenues and expenditures relating to Parks and Recreation Department programs.

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**. . . Continued . . .**

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**Proprietary Fund Financial Statements**

Proprietary fund financial statements include a statement of net assets, a statement of revenues, expenses and changes in net assets, and a statement of cash flows for each major proprietary fund and non-major funds aggregated. A column representing internal service funds is also presented in these statements. However, internal service balances and activities have been combined with the governmental activities in the Government-wide Financial Statements.

Proprietary funds are accounted for using the economic resources measurement focus and the accrual basis of accounting. Accordingly, all assets and liabilities (whether current or non-current) are included on the statement of net assets. The statement of revenues, expenses and changes in fund net assets presents increases (revenues) and decreases (expenses) in total net assets. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred.

Operating revenues in the proprietary funds are those revenues that are generated from the primary operations of the fund. All other revenues are reported as non-operating revenues. Operating expenses are those expenses that are essential to the primary operations of the fund. All other expenses are reported as non-operating expenses.

The Town of Orange reports the following major proprietary funds:

The Water Pollution Control Authority is used to account for the operation of the Town's wastewater treatment system, a self-supporting activity that renders services on a user charge basis to properties that are tied into the sewer system.

The Congregate Elderly Housing Fund accounts for the operation of a 45 unit subsidized elderly housing complex. Elderly Housing Management, Inc. manages the complex pursuant to a separate management agreement.

Additionally, the Town reports the following fund:

The internal service funds account for employee health insurance provided to departments of the Town and the Orange Board of Education and for commercial insurance deductibles.

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**. . . Continued . . .**

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**Fiduciary Fund Financial Statements**

Fiduciary fund financial statements include a statement of net assets and a statement of changes in net assets. The Town's Fiduciary funds represent Pension Trust Funds and Agency Funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The agency funds are accounted for on a spending of current financial resources measurement focus and the modified accrual basis of accounting as are the governmental funds explained above.

Pension trust funds account for the activities in the Town's two defined benefit and one defined contribution pension plans.

Agency funds account for assets held by the Town as an agent for certain employees' pension buy backs and for performance bonds.

**Budgets and Budgetary Accounting**

The Town uses the following procedures in establishing the General Fund budgetary data reflected in the financial statements:

- A. The Board of Finance develops the budget based on budget requests submitted by the various Town departments.
- B. The Board of Finance presents the budget at a public budget hearing on the first Monday in April.
- C. The budget is approved at a subsequent Town Meeting, usually the second Monday in May.
- D. The Board of Finance is authorized to transfer budgeted amounts within departments.
- E. The Board of Finance approves additions to appropriations.
- F. Generally all appropriations lapse at year-end.
- G. Encumbrances are recognized as valid and proper charges against a budget appropriation in the year in which the purchase order, contract or other commitment is issued and, accordingly, are reported as reservations of fund balance at year-end since they do not constitute expenditures or liabilities.

**TOWN OF ORANGE, CONNECTICUT  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2010  
... Continued ...**

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The Town's budgetary fund structure as presented on page 20 accounts for certain transactions differently from those presented on page 18, which presents financial statements in conformity with U.S. generally accepted accounting principles. A reconciliation of those differences at June 30, 2010 is as follows:

	Revenues and Transfers in	Expenditures and Transfers Out	Fund Balance
Budgetary basis (page 20)	\$52,948,627	\$ 53,794,957	\$ 7,387,488
Encumbrances:			
Prior year encumbrances liquidated or lapsed during the year	-	906,856	-
Prior year encumbrances outstanding	-	-	327,123
Current year encumbrances outstanding	-	( 286,210)	286,210
State on-behalf payments for teachers' retirement	1,337,751	1,337,751	-
GAAP Basis (page 18)	\$54,286,378	\$ 55,753,354	\$ 8,000,821

**Property Taxes**

The Town's property tax is levied and payable each July 1 on the assessed value listed as of the prior October 1 for all real and personal property located in the Town. These taxes are billed and due in two installments, July 1 and the subsequent January 1. Liens are effective on the assessment date and are continued by filing prior to the following levy date. Assessed values are established at 70 percent of estimated market value to conform to State statutes.

Section 12-165 of the General Statutes of the State of Connecticut requires each municipality to write-off, on an annual basis, the property taxes, which are deemed to be uncollectible. Accordingly, an allowance for uncollectible property taxes has been established. As of June 30, 2010, the allowance for uncollectible property taxes is \$40,000.

State statutes require that a revaluation be done every four years. The last revaluation completed and enacted was for the list of October 1, 2006.

Sewer assessments are levied by the Water Pollution Control Authority and assessed to the users as projects are completed. Assessments are due and payable following the levy, but in projects where the sewer extensions were bonded, property owners were allowed to pay in installments.

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**. . . Continued . . .**

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**Cash and Cash Equivalents**

The Town considers highly liquid short-term investment pools, money market funds and certificates of deposit and repurchase agreements with maturities of three months or less when purchased to be cash equivalents.

**Investments**

The Town has adopted a formal investment policy with the expressed goal of providing next day liquidity at the highest prevailing interest rate. In addition, the Town follows State statutes. State statutes authorize the Town to invest in 1) highly rated obligations of any state of the United States or of an political subdivision, authority or agency, thereof; 2) highly rated obligations of any state of the United States or of any political subdivision, authority or agency thereof; 3) shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open end money market and mutual funds (with constant or fluctuating net asset values) whose portfolios are limited to obligations of the United States or its agencies, and repurchase agreements fully collateralized by such obligations.

The Pension Trust Funds are also authorized to invest in corporate stocks and bonds and mutual funds.

Investments are stated at fair value, which is determined using quoted market prices at June 30. The cost of investments sold is determined by specific identification.

**Receivables and Payables**

**Interfunds**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans).

**Receivables**

Governmental grants and other receivables are considered to be fully collectable and no allowance for collection losses has been applied.

**Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**. . . Continued . . .**

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**Capital Assets**

Governmental funds - Capital outlays are recorded as expenditures on the governmental fund financial statements and as assets on the Government-wide Financial Statements. Capital outlays include land, buildings, equipment, and infrastructure assets (e.g., roads, bridges, and similar items). Capital assets are defined by the government as assets with an initial, individual cost of more than \$10,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are recorded at estimated fair value at the date of donation.

Depreciation on capital assets has been recorded by the straight-line method using lives ranging from five to fifty years. As required by GASB 34, the Town has applied the provision of GASB 34 related to retroactive reporting of all major general infrastructure assets.

Proprietary fund types - Capital outlays are recorded as capital assets on both the fund and the Government-wide Financial Statements. Such assets are recorded at cost. Depreciation is computed by the straight-line method using lives ranging from five to forty years.

**Compensated Absences**

Town employees, according to negotiated union contracts, accumulate vacation and sick leave hours for subsequent use or for payment upon termination or retirement. This amount is recorded as a liability and expense in the government-wide financial statements when earned. In the governmental fund financial statements, this amount is expensed when paid.

**Long-Term Obligations**

In the government-wide financial statements and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable will be reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**. . . Continued . . .**

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**Net Assets/Fund Equity**

In the Government-wide Financial Statements, net assets are classified in the following categories:

Invested in Capital Assets, Net of Related Debt - This category groups all capital assets, including infrastructure, into one component of net assets. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce this category.

Restricted Net Assets - This category represents restrictions on resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or imposed by law through state statute.

Unrestricted Net Assets - This category represents the net assets of the Town, which are not restricted for any project or other purpose.

In the fund financial statements, fund balances of governmental funds are classified in the following categories:

Reserved Fund Balance - This category represents the portion of fund equity which has been legally restricted by outside parties or is not available for appropriation.

Unreserved Fund Balance - This category represents the portion of fund equity which is available for appropriation and expenditure in future periods. Designations of fund balance represent tentative management plans that are subject to change.

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation, is utilized in the governmental funds. Encumbrances outstanding at year-end are reported as a reservation of fund balance as they do not constitute expenditures or liabilities. Generally, all unencumbered appropriations lapse at year end, except those for the Capital Projects Funds. Appropriations for capital projects are continued until completion of applicable projects, even when projects extend more than one fiscal year.

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**. . . Continued . . .**

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**Pension Plan Accounting**

Pension Trust Funds - Employee contributions are recognized in the period in which the contributions are due. Employer contributions to the plan are recognized when due and the Town has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

Governmental Funds - The net pension obligation (asset), the cumulative difference between annual pension cost and the Town's contributions to the plan, is calculated on an actuarial basis consistent with the requirements of the Governmental Accounting Standards Board Statement No. 27. Expenditures are recognized when they are paid or are expected to be paid with current available resources.

Funding Policy - The Town makes contributions in the amount recommended by the Town's actuaries.

**Other Post-Employment Benefits Accounting**

Governmental Funds - The net other post-employment benefit obligation (asset) (OPEB), the cumulative difference between annual OPEB cost and the Town's contributions to the plan, is calculated on an actuarial basis consistent with the requirements of the Governmental Accounting Standards Board Statement No. 45. Expenditures are recognized when they are paid or are expected to be paid with current available resources.

Funding Policy - The Town makes annual contributions based upon management decisions.

**Estimates**

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**Subsequent Events**

The Town evaluated events occurring between the end of our most recent fiscal year and December 13, 2010, the date the financial statements were available to be issued.

**TOWN OF ORANGE, CONNECTICUT  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2010  
... Continued ...**

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**Note 2 - Cash and Cash Equivalents and Investments**

The Town's cash and cash equivalents and investments balances as of June 30, 2010 were:

	Government-wide Statement of Net Assets	Fiduciary Funds Statement of Net Assets	Total
Cash and cash equivalents	\$ 13,650,690	\$ 1,032,454	\$ 14,683,144
Investments	2,540,189	22,169,603	24,709,792
Total	\$ 16,190,879	\$ 23,202,057	\$ 39,392,936

**Cash and Cash Equivalents**

Deposits - Custodial Credit Risk - Custodial credit risk is the risk that, in the event of a bank failure, the Town's deposits may not be returned to it. The Town does not have a formal deposit policy for custodial credit risk. The Town follows the State of Connecticut policy that requires that each depository maintain segregated collateral in an amount equal to a defined percentage of its public deposits based upon the bank's risk based capital ratio. As of June 30, 2010, \$10,181,778 of the Town's bank balance of \$14,126,048 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$ 9,163,600
Uninsured and collateral held by pledging bank's trust department not in the Town's name	1,018,178
Total amount subject to credit risk	\$ 10,181,778

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**... Continued ...**

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**Investments**

The Town's investments as of June 30, 2010 consisted of the following:

	Carrying and Fair Value	Investment Maturities (In Years)
Treasurer's Short-Term Investment Fund	\$ 2,508,076	N/A
U.S. Treasury Bond	32,113	6
Money market mutual funds	726,029	Less than one
Fixed income mutual funds	8,148,341	Less than one
Equity mutual funds	13,295,233	N/A
Total Investments	\$ 24,709,792	

The Treasurer's Short-Term Investment Fund (STIF) is a Standard & Poor's AAAM rated investment pool of high-quality, short term money market instruments managed by the Cash Management Division of the State Treasurer's Office.

Interest rate risk - The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit risk - The Town does not have a formal investment policy that limits its investment choices due to credit risk other than policies set forth by State of Connecticut Statutes.

Concentration of credit risk - The Town does not have a formal investment policy that restricts investments in any one issuer that is in excess of 5% of the Town's total investments.

Custodial credit risk - Custodial credit risk for an investment is the risk that, in the event of the failure of the counterparty (the institution that pledges collateral or repurchase agreement securities to the Town or that sells investments to or buys them from the Town), the Town will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The Town does not have a policy for custodial credit risk.

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**... Continued ...**

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**Note 3 - Interfund Transactions**

**Current Interfund Balances**

Current interfund balances arise in the normal course of business and are expected to be repaid shortly after the end of the fiscal year. The following is a summary of current interfund balances as of June 30, 2010.

	<u>Due From Other Funds</u>	<u>Due To Other Funds</u>
Major Funds:		
General Fund	\$ 1,527,842	\$ -
Cafeteria	-	338,613
Recreation self support	-	225,224
Nonmajor (aggregate)	-	249,871
Internal Service Fund	<u>-</u>	<u>714,134</u>
Total	<u>\$ 1,527,842</u>	<u>\$ 1,527,842</u>

The outstanding balances between funds results mainly from the time lag between the dates that (1) inter-fund goods and services are provided or reimbursable expenditures occur, (2) transaction are recorded in the accounting system, and (3) payments between funds are made.

**Transfers Between Funds**

In the governmental fund financial statements, total transfers out were \$85,000 as follows:

	<u>Transfers In: General Fund</u>
Transfers Out:	
Non major governmental funds (aggregate)	<u>\$ 85,000</u>

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**... Continued ...**

**Note 4 - Capital Assets**

Capital asset activity for the year ended June 30, 2010 was as follows:

	<u>Beginning Balance</u>	<u>Additions and Transfers</u>	<u>Disposals and Transfers</u>	<u>Ending Balance</u>
<b>Governmental Activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 15,438,404	\$ -	\$ -	\$ 15,438,404
Total capital assets not being depreciated	<u>15,438,404</u>	<u>-</u>	<u>-</u>	<u>15,438,404</u>
Capital assets, being depreciated:				
Land improvements	549,824	-	-	549,824
Buildings and improvements	35,520,911	252,278	-	35,773,189
Equipment	7,706,735	87,000	-	7,793,735
Vehicles	2,296,560	42,426	127,174	2,211,812
Infrastructure	13,468,762	-	-	13,468,762
Total capital assets being depreciated	<u>59,542,792</u>	<u>381,704</u>	<u>127,174</u>	<u>59,797,322</u>
Less, accumulated depreciation for:				
Land improvements	276,769	35,487	-	312,256
Buildings and improvements	18,820,540	1,010,006	-	19,830,546
Equipment	4,290,719	497,263	-	4,787,982
Vehicles	1,860,774	127,797	110,064	1,878,507
Infrastructure	9,793,402	208,409	-	10,001,811
Total accumulated depreciation	<u>35,042,204</u>	<u>1,878,962</u>	<u>110,064</u>	<u>36,811,102</u>
Total capital assets being depreciated, net	<u>24,500,588</u>	<u>( 1,497,258)</u>	<u>17,110</u>	<u>22,986,220</u>
Governmental activities capital assets, net	<u>\$ 39,938,992</u>	<u>(\$ 1,497,258)</u>	<u>\$ 17,110</u>	<u>\$ 38,424,624</u>

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**... Continued ...**

	Beginning Balance	Additions	Disposals	Ending Balance
<b>Business-Type Activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 18,970	\$ -	\$ -	\$ 18,970
Capital assets, being depreciated:				
Buildings and improvements	3,466,935	-	-	3,466,935
Sewer lines and pump stations	8,315,305	-	-	8,315,305
Equipment	439,103	40,388	-	479,491
Total capital assets being depreciated	12,221,343	40,388	-	12,261,731
Less, accumulated depreciation for:				
Buildings and improvements	1,299,731	86,981	-	1,386,712
Sewer lines and pump stations	4,812,148	224,529	-	5,036,677
Equipment	368,918	13,777	-	382,695
Total accumulated depreciation	6,480,797	325,287	-	6,806,084
Total capital assets being depreciated, net	5,740,546	( 284,899)	-	5,455,647
Business-type activities capital assets, net	\$ 5,759,516	(\$ 284,899)	\$ -	\$ 5,474,617

Depreciation expense was charged to programs/functions as follows:

Governmental Activities:	
General Government	\$ 81,166
Public Safety	226,717
Public Works and Sanitation	135,758
Culture and Recreation	699,829
Health and Welfare	22,385
Education	713,107
Total depreciation expense in governmental activities	\$ 1,878,962
Business-type Activities:	
Water Pollution Control Authority	\$ 235,354
Congregate Elderly Housing	89,933
Total depreciation expense in business-type activities	\$ 325,287

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**. . . Continued . . .**

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**Note 5 - Long-Term Obligations**

The following is a summary of long-term obligation transactions of the Town for the year ended June 30, 2010:

	<u>Balance July 1, 2009</u>	<u>Issued/ Additions</u>	<u>Defeased</u>	<u>Matured/ Deletions</u>	<u>Balance June 30, 2010</u>	<u>Due Within One Year</u>
Governmental Activities:						
General obligation bonds	\$ 17,495,000	\$ 10,395,000	\$ 10,830,000	\$ 1,370,000	\$ 15,690,000	\$ 1,570,000
Deferred premium on bonds	49,398	701,706	-	11,909	739,195	54,791
Mortgage note payable	500,000	-	-	125,000	375,000	125,000
Other post-employment benefits	636,600	682,248	-	-	1,318,848	-
Compensated absences	<u>830,541</u>	<u>252,016</u>	<u>-</u>	<u>-</u>	<u>1,082,557</u>	<u>-</u>
Total Governmental Activities	<u>\$ 19,511,539</u>	<u>\$ 12,030,970</u>	<u>\$ 10,830,000</u>	<u>\$ 1,506,909</u>	<u>\$ 19,205,600</u>	<u>\$ 1,749,791</u>
Business-Type Activities:						
Claims and judgments	<u>\$ 960,628</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 77,500</u>	<u>\$ 883,128</u>	<u>\$ 77,500</u>
Total Business-type Activities	<u>\$ 960,628</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 77,500</u>	<u>\$ 883,128</u>	<u>\$ 77,500</u>

**TOWN OF ORANGE, CONNECTICUT  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2010  
... Continued ...**

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**General Obligation Bonds**

As of June 30, 2010, the outstanding general obligation bonded indebtedness of the Town was as follows:

	Outstanding Amount
General Public Improvement:	
\$7,520,000 general obligation refunding bond, issue of 10/19/04, due 8/15/15, interest at 2.0% to 5.0%, annual principal payments of \$425,000 to \$1,020,000.	\$ 1,020,000
\$7,575,000 general obligation bond, issue of 10/1/05, due 10/1/25, interest at 3.50% to 4.15%, annual principal payments of \$375,000 to \$525,000.	375,000
\$3,900,000 general obligation bond, issue of 12/15/07, due 12/15/27, interest at 3.5% to 5.0%, annual principal payments of \$175,000 to \$250,000.	3,900,000
\$10,395,000 general obligation refunding bond, issue of 6/1/10, due 8/15/25, interest at 3.0% to 5.0%, annual principal payments of \$390,000 to \$1,325,000.	10,395,000
	<b>\$ 15,690,000</b>

The annual debt service requirements of this debt are as follows:

Fiscal Year	Principal	Interest	Total
2011	\$ 1,570,000	\$ 479,262	\$ 2,049,262
2012	1,470,000	552,813	2,022,813
2013	1,490,000	491,763	1,981,763
2014	1,500,000	417,013	1,917,013
2015	1,500,000	349,731	1,849,731
2016-2020	3,365,000	1,246,569	4,611,569
2021-2025	3,540,000	606,300	4,146,300
2026-2028	1,255,000	55,881	1,310,881
	<b>\$ 15,690,000</b>	<b>\$ 4,199,332</b>	<b>\$ 19,889,332</b>

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**... Continued ...**

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**Refunding Bonds**

**2004 Issue**

On October 19, 2004 the Town issued \$7,520,000 of General Obligation Refunding Bonds, with interest rates of 2.0% to 5.0% to advance refund \$4,200,000 and \$2,950,000 of the outstanding principal amounts of the Town's general obligation bond issues of \$7,990,000, dated March 1, 1998 and \$8,085,000, dated May 29, 2001, respectively (Refunded Bonds). The Refunded Bonds were to mature at various dates through June 1, 2016 but were called on March 1, 2007 and August 15, 2008, respectively.

The net proceeds of the 2004 Refunding Bonds of \$7,539,762 were used to purchase U.S. Government securities and those securities were placed in an irrevocable trust with an escrow agent to provide debt service payments until the Refunded Bonds are called on various dates through August 15, 2008. The advance refunding met the requirements of an in-substance debt defeasance and, accordingly, the Refunded Bonds with a principal balance of \$7,150,000 were removed from the Town's balance sheet.

The difference of \$389,762 between the book value of the Refunded Bonds and the amount deposited to the irrevocable trust to fund their debt service represents a loss which has been deferred and is being recognized as an adjustment of interest expense over the life of the 2004 Refunding Bonds using the outstanding bond method. Amortization of the deferred loss for the year ended June 30, 2010 totaled \$43,334.

**2010 Issue**

On June 1, 2010 the Town issued \$10,395,000 of General Obligation Refunding Bonds, with interest rates of 3.0% to 5.0% to advance refund \$4,380,000 and \$6,450,000 of the outstanding principal amounts of the Town's general obligation bond issues of \$7,520,000, dated October 19, 2004 and \$7,575,000, dated October 1, 2005, respectively (Refunded Bonds). This advance refunding will reduce total debt service payments by \$550,132 over the next 15 years and resulted in an economic gain of \$464,204. The Refunded Bonds were to mature at various dates through October 1, 2025 but will be called on August 15, 2010 and October 1, 2010, respectively.

The net proceeds of the 2010 Refunding Bonds of \$11,023,691 were used to purchase U.S. Government securities and those securities were placed in an irrevocable trust with an escrow agent to provide debt service payments until the Refunded Bonds are called on various dates through October 1, 2010. The advance refunding met the requirements of an in-substance debt defeasance and, accordingly, the Refunded Bonds with a principal balance of \$10,830,000 were removed from the Town's balance sheet.

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**. . . Continued . . .**

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The difference of \$193,691 between the book value of the Refunded Bonds and the amount deposited to the irrevocable trust to fund their debt service represents a loss which has been deferred and is being recognized as an adjustment of interest expense over the life of the 2010 Refunding Bonds using the outstanding bond method. Amortization of the deferred loss for the year ended June 30, 2010 totaled \$0.

**Mortgage Note Payable**

On May 3, 2000 the Town purchased approximately 230 acres of land from the South Central Connecticut Regional Water Authority for a purchase price of \$3,500,000. The Town paid \$2,000,000 (of which \$450,000 was through a grant awarded by the State of Connecticut, Department of Environmental Protection) at the time of closing. The remaining \$1,500,000 will be payable, without interest, in twelve annual installments of \$125,000 beginning July 1, 2001. The balance payable was \$375,000 at June 30, 2010.

**Accrued Compensated Absences**

In accordance with GASB Statement No. 16, Accounting for Compensated Absences, the Town accrues compensated absences (vacation and sick pay) as they are earned by employees if the leave is attributable to past service and it is probable that the Town will compensate the employees by cash payments at termination or retirement. The amount of this estimated obligation at June 30, 2010 is \$1,082,557.

**Water Pollution Control Authority Judgment**

In 1985, the Town and the City of West Haven (the "City") entered into an agreement whereby the City is to provide wastewater treatment services to the Town for fifty years. Charges for these services are based upon the City's operating costs and metered flow of wastewater volumes during each year. In addition, the Town is assessed its proportionate share of capital improvements to the City's sanitary sewer system. In March 2003 a stipulated judgment was entered between the Town and the City regarding such capital improvements. The Town agreed to pay \$2,079,348 in installments through June 2020 for prior capital improvements made by the City. The City has completed two other capital projects for which the Town's share of the costs will be \$382,628. The Town paid the City \$77,500 during the year ended June 30, 2010. The balance payable was \$883,128 at June 30, 2010.

**TOWN OF ORANGE, CONNECTICUT  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2010  
... Continued ...**

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**Amity Regional School District No. 5**

In addition to the Town, the only political subdivision with power to issue debt on behalf of the Town is the Amity Regional School District Number 5 (the District). As of June 30, 2010 the District had general obligation bond issues outstanding aggregating \$52,950,000. These amounts are to be paid back by the three member Towns through their annual proportionate share payments for the operations of the District. Each Town's share of the debt is based on the average daily membership of each Town's student population. For the year ended June 30, 2010 the percentage for the Town of Orange was 46.76%. On December 3, 2010, the District issued \$8,245,000 of general obligation refunding bonds with interest rates of 2.0% to 4.0% to refund \$8,120,000 of outstanding general obligation bond issues.

**Note 6 - Capital Projects**

The following is a summary of project authorizations at June 30, 2010:

	Project Authorization	Expenditures		Unexpended Authorization June 30, 2010
		During Year	Cumulative	
Edison Road Reconstruction, Connair Road Reconstruction, Boston Post Road Lighting Project	\$ 1,181,000	\$ 13,900	\$ 1,066,249	\$ 114,751
Old Tavern Road Field Improvements	200,000	-	13,812	186,188
2004 Bond Projects:				
Road Improvements	1,940,000	-	1,918,761	21,239
Open Space	4,400,000	-	4,311,316	88,684
HPCC and Public Works Improvements	2,045,000	-	2,051,597	( 6,597)
School Building Renovations	4,700,000	-	4,634,563	65,437

**Note 7 - Fund Deficits**

The Cafeteria Fund and the Summer School Fund had fund deficits as of June 30, 2010 of \$23,603 and \$30,866, respectively. The deficits will be funded by future revenues.

**TOWN OF ORANGE, CONNECTICUT  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2010  
. . . Continued . . .**

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**Note 8 - Pension Plans**

The Town has two defined benefit contributory pension plans and one defined contribution plan covering substantially all full-time Town employees other than teachers. The plans are considered to be a part of the Town's financial reporting entity and are included in the Town's financial statements as pension trust funds. The plans do not issue separate, stand alone, financial reports. The certified faculty and administrative personnel of the Board of Education participate in a contributory retirement plan administered by the State Teachers Retirement Board. The Town does not contribute to this plan.

**Defined Benefit Plans**

As of January 1, 2010, the date of the most recent actuarial valuations, membership consisted of:

	Police	Town
Retirees, disabled members and beneficiaries currently receiving benefits	30	62
Terminated vested employees	4	14
Active members	16	18
	50	94

**Significant Accounting Policies**

**Basis of Accounting**

The Plans' financial statements are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are due and payable in accordance with the terms of the plan.

**Method Used to Value Investments**

Investments are reported at fair market value.

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**. . . Continued . . .**

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**Funding Policy**

The contribution requirements of plan members and the Town were established by Ordinance at a Town Meeting and may be amended by the Board of Selectmen. Benefits and employee contributions are fixed by contract and may be amended by union negotiation. Administration costs of the Plans are financed through investment earnings.

**Town of Orange Police Pension and Retirement Plan**

**Plan Description**

The Town is the administrator of the Town of Orange Police Pension and Retirement Plan, a single-employer public employee retirement system ("PERS") established and maintained by the Town to provide pension benefits to its police employees hired prior to July 1, 1999. The Town has appointed an administrative pension board to administer the plan.

The Town of Orange Police Pension and Retirement Plan provides retirement benefits and death and disability benefits. Benefits vest after 10 years of service. Members may retire at any age with 20 years of credited service or at age 55. Members are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 2.25% of average monthly earnings times years of credited service up to 20 years, plus 2% of average monthly earnings times years of credited service in excess of 20 years. Average monthly earnings are based on the employee's monthly earnings over the last twenty-four months of service.

If a police officer leaves covered employment or dies before meeting the vesting requirements, accumulated employee contributions plus 4% interest compounded annually thereon are refunded.

**Town of Orange Employee Pension and Retirement Income Plan**

**Plan Description**

The Town is the administrator of the Town of Orange Employee Pension and Retirement Income Plan, a single-employer public employee retirement system ("PERS") established to provide pension benefits for its full-time employees other than police employees and teachers hired prior to July 1, 1999. The Town has appointed an administrative pension board to administer the plan.

**TOWN OF ORANGE, CONNECTICUT  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2010  
... Continued ...**

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The Town of Orange Employee Pension and Retirement Income Plan provides retirement benefits as well as death benefits. The following table summarizes the retirement benefits of the plan:

	<u>Normal Retirement</u>	<u>Early Retirement</u>	<u>Benefit</u>	<u>Vesting</u>
Board of Education Secretaries and Custodians	65	10 years early with 10 years of service	1¼% of final earnings up to \$6,600 plus 2% of excess times credited service	50% after 10 years of service, additional 10% for each year thereafter. 100% vested at 65.
Highway	65 or 62 with 25 years of service	10 years early with 10 years of service	1¾% of final earnings up to \$6,600 plus 2% of excess times credited service	100% after 10 years of service or age 65
Town secretaries, custodians, dispatchers and Non-Union	65 or 62 with 25 years of service	10 years early with 15 years of service	2% of final earnings times credited service	100% after 5 years of service or age 65
Supervisors	65 or 62 with 25 years of service	10 years early with 10 years of service	2% of final earnings times credited service	100% after 10 years of service or age 65

Final earnings is the employee's average earnings over the last three years of service.

If a member leaves covered employment or dies before meeting the vesting requirements, accumulated employee contributions plus 4% interest compounded annually thereon are refunded.

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**... Continued ...**

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The Town's annual contribution, annual required contribution (ARC), percentage of ARC contributed and net pension obligation (three-year trend information) is as follows:

Fiscal Year Ending	Actual Contribution	Annual Required Contribution (ARC)	Percentage of ARC Contributed	Net Pension Obligation
<b>Police Pension and Retirement Plan</b>				
6/30/2008	\$ 558,551	\$ 558,551	100.00%	\$ -
6/30/2009	304,721	304,721	100.00%	-
6/30/2010	304,721	304,721	100.00%	-
<b>Employee Pension and Retirement Income Plan</b>				
6/30/2008	\$ 143,523	\$ 143,523	100.00%	\$ -
6/30/2009	-	-	100.00%	-
6/30/2010	-	-	100.00%	-

**Funded Status and Funding Progress**

The funded status of each plan as of January 1, 2010, the most recent actuarial valuation date, is as follows:

Actuarial Valuation Date	Actuarial Value of Plan Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b - a)	Funded Ratio (a / b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b - a) / c)
<b>Police Pension and Retirement Plan</b>						
1/1/2010	\$14,246,755	\$18,207,883	\$3,961,128	78.24%	\$1,260,560	314.24%
<b>Employee Pension and Retirement Income Plan</b>						
1/1/2010	\$9,007,751	\$9,827,482	\$819,731	91.66%	\$953,405	85.98%

The schedules of funding progress, presented as required supplementary information (RSI) following the notes to the financial statements, presents multiyear trend information about whether the actuarial values of plan assets are increasing or decreasing over time relative to the AALs for benefits.

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**. . . Continued . . .**

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**Funding Policy and Annual Pension Cost**

Contribution requirements are established through collective bargaining agreements. The Town's annual pension cost for the current year and related information for the plans administered by the Town follows:

	Police	Town
Contribution rates:		
Town	(A)	(A)
Members:		
Police	7%	-
Supervisors	-	3% of earnings to \$7,800 plus 5% of excess
All others	-	2% of earnings to \$7,800 plus 5% of excess
Annual pension cost	\$304,721	\$0
Contributions made	\$304,721	\$0
Actuarial valuation date	1/1/2010	1/1/2010
Actuarial cost method	Entry Age Normal	Entry Age Normal
Asset valuation method	5 yr. smoothed market	5 yr. smoothed market
Amortization method	Level percent, closed	Level percent, closed
Remaining amortization period	16 years	16 years
Actuarial assumptions:		
Investment rate of return	8.00%	8.00%
Projected salary increases	4.00%	4.00%
Includes inflation at	2.50%	2.50%
Cost of living adjustments	2% of retirements after January 1, 2000	None

(A) The Town is required to contribute the remaining amounts necessary to actuarially fund benefits.

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**. . . Continued . . .**

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**Defined Contribution Pension Plan for Town of Orange**

**Plan Description**

The Town is the administrator of the Defined Contribution Pension Plan for Town of Orange, Connecticut established to provide benefits at retirement to substantially all full-time Town employees and noncertified Board of Education employees hired on or after July 1, 1998.

At June 30, 2010, there were 110 plan members. Plan members may contribute up to 10% of covered salary. The Town is required to contribute an amount equal to the plan members' contribution up to 10% of covered salary. Plan members and the Town each contributed \$350,180, not including rollover contributions and forfeitures, to the plan in the year ended June 30, 2010.

Plan members are 100% vested in their employee contributions. Plan members are 20% vested in their employer contribution after 2 years of service, with an additional 20% for each year thereafter. Forfeitures shall be used to reduce future employer contributions.

Plan provisions and contribution requirements are established and may be amended by the Board of Selectmen.

**Significant Accounting Policies**

**Basis of Accounting**

The plan's financial statements are prepared using the accrual basis of accounting. Employer and plan member contributions are recognized in the period in which the contributions are due.

**Method Used to Value Investments**

Investments are reported at fair market value.

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**. . . Continued . . .**

SCHEDULE OF PLAN NET ASSETS  
June 30, 2010

	Police	Town	Defined Contribution	Total
<b>ASSETS</b>				
Cash and cash equivalents	\$ 552,243	\$ 117,711	\$ -	\$ 669,954
Investments, at fair value	<u>11,243,878</u>	<u>7,259,288</u>	<u>3,666,437</u>	<u>22,169,603</u>
	<u>\$ 11,796,121</u>	<u>\$ 7,376,999</u>	<u>\$ 3,666,437</u>	<u>\$ 22,839,557</u>
<b>NET ASSETS</b>				
Held in trust for employee pension benefits	<u>\$ 11,796,121</u>	<u>\$ 7,376,999</u>	<u>\$ 3,666,437</u>	<u>\$ 22,839,557</u>

SCHEDULE OF CHANGES IN PLAN NET ASSETS  
Year ended June 30, 2010

	Police	Town	Defined Contribution	Total
<b>ADDITIONS</b>				
Contributions:				
Employer	\$ 304,721	\$ -	\$ 350,180	\$ 654,901
Employee	<u>106,395</u>	<u>44,359</u>	<u>361,939</u>	<u>512,693</u>
Total contributions	<u>411,116</u>	<u>44,359</u>	<u>712,119</u>	<u>1,167,594</u>
Investment income	374,271	241,979	-	616,250
Net realized/unrealized gain on investments	<u>1,362,634</u>	<u>885,590</u>	<u>339,053</u>	<u>2,587,277</u>
Net investment income	<u>1,736,905</u>	<u>1,127,569</u>	<u>339,053</u>	<u>3,203,527</u>
Total additions	<u>2,148,021</u>	<u>1,171,928</u>	<u>1,051,172</u>	<u>4,371,121</u>
<b>DEDUCTIONS</b>				
Pension payments	1,052,690	738,871	59,685	1,851,246
Administrative expenses	<u>26,411</u>	<u>21,621</u>	<u>1,766</u>	<u>49,798</u>
Total deductions	<u>1,079,101</u>	<u>760,492</u>	<u>61,451</u>	<u>1,901,044</u>
Change in net assets	<u>1,068,920</u>	<u>411,436</u>	<u>989,721</u>	<u>2,470,077</u>
NET ASSETS, beginning	<u>10,727,201</u>	<u>6,965,563</u>	<u>2,676,716</u>	<u>20,369,480</u>
NET ASSETS, ending	<u>\$ 11,796,121</u>	<u>\$ 7,376,999</u>	<u>\$ 3,666,437</u>	<u>\$ 22,839,557</u>

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**. . . Continued . . .**

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**Connecticut State Teachers' Retirement System**

The faculty and professional personnel of the Board of Education participate in a multiple employer contributory cost-sharing defined benefit plan with a special funding situation, established under Chapter 167a of the Connecticut General Statutes, which is administered by the Connecticut State Teachers' Retirement Board. The financial statements of the plan are available from the State of Connecticut State Teachers' Retirement Board, 21 Grand Street, Hartford, CT 06106.

Certain part-time and full-time certified teachers are eligible to participate in the plan and are required to contribute 7.25% of their annual earnings to the plan. The Town does not and is not legally responsible to contribute to the plan.

The State of Connecticut contributes based on actuarially determined amounts. The funding level was determined based on an actuarial valuation of the plan as a whole, which does not provide actuarial information on an individual entity basis. Total contributions made by the State of Connecticut were \$559,224,244, of which \$1,337,751 benefited Town employees, and has been included in intergovernmental revenues and education expenditures in the accompanying combined statement of revenues, expenditures and changes in fund balances. For the year ended June 30, 2010, Town teachers contributed \$626,935 to the plan and covered Board of Education payroll for the year was approximately \$8,649,000. The Town's total payroll, inclusive of the Board of Education for the year ended June 30, 2010 was approximately \$19,169,000.

**Note 9 - Other Post-Employment Benefits (OPEB)**

Plan Description

The Town provides post-retirement medical and dental benefits to eligible retirees and their spouses through a single-employer, contributory, defined benefit OPEB plan. The OPEB plan provides medical and dental coverage to eligible retirees and their spouse. A bi-annual actuarial valuation is made to determine whether the contributions are sufficient to meet the plan obligations. The latest actuarial valuation was made July 1, 2008. The OPEB plan does not issue a separate, stand-alone, financial report.

Board of Education (BOE) administrators and teachers are eligible for medical and dental coverage for self and spouse upon meeting one of the following criteria:

1. Normal retirement at age 60 with 20 years of service or completion of 35 years of service regardless of age or
2. Early retirement at age 60 with 10 years of service, any age with 25 years of service, or age 55 with 20 years of service.

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**. . . Continued . . .**

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BOE custodians/maintenance employees are eligible for medical and dental coverage for self and spouse upon retirement at age 62. Retirees after July 1, 2002 who attain age 65 shall be eligible for Post 65 coverage until age 75.

BOE secretaries and aides are eligible for medical and dental coverage upon retirement at age 65 with at least 15 years of full-time employment or age 55 with at least 10 years of service.

BOE central office staff are eligible for medical and dental coverage upon retirement at age 65.

Police officers are eligible for medical and dental coverage upon retirement at age 55 or with 20 years of service.

Town supervisors hired prior to March 15, 2001 are eligible for medical and dental coverage upon retirement at age 62 with 25 years of service or age 33 with 10 years of service.

Town highway and public service employees are eligible for medical and dental coverage upon retirement at age 62 with 25 years of service or age 33 with 10 years of service.

There is no trust created for this plan. The contribution requirement of plan members and the Town are established and may be amended by the Town. The Town currently contributes enough money to the plan to satisfy the current obligations on a pay-as-you go basis.

Membership in the plan consisted of the following as of July 1, 2008, the date of the last actuarial valuation:

Active members	293
Retirees and dependents	<u>51</u>
Total	<u><u>344</u></u>

Funding Policy

Teacher retirees and spouses pay 100% of the premium, less the \$1,320 annual CT Teachers Retirement Board subsidy for certified employees.

BOE Administrators hired prior to June 30, 1996 with 10 years of service pay 40% of the premium and with 15 years of service pay 30% of the premium for the first five years and 100% thereafter. Administrators hired between June 30, 1996 and June 30, 2001 with 15 years of service pay 50% of the premium for the first five years and 100% thereafter. Administrators hired after June 30, 2001 with 10 years of service as an administrator or 25 years of service pay all but \$1,500 for the first five years and 100% thereafter.

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**. . . Continued . . .**

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BOE custodians/maintenance employees pay 100% of the premium, except for retirees after July 1, 2002 who pay nothing until age 75.

BOE secretaries and aides pay 100% of the premium until age 65 and thereafter will pay all but \$150 until age 80.

BOE central office staff hired before January 29, 1996 pay nothing until age 75, at which time their insurance is discontinued. BOE central office staff hired after January 29, 1996 pay 100% of the premium.

Police officers pay no share of the premium.

Town supervisors hired prior to March 15, 2001 pay 100% of the premium.

Town highway and public service pay 100% of the premium.

Contributions

Employer contributions to the plan were \$284,800. Of this amount, \$284,800 represents premium payments.

The Town's annual other post-employment benefit (OPEB) cost (expense) is calculated based on the annual required contribution (ARC), an amount actuarially determined in accordance within the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if it were paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**... Continued ...**

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The following table shows the components of the Town's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the Town's net OPEB obligation:

	<u>Other Post- Employment Benefits (OPEB)</u>
Annual required contribution (ARC)	\$ 954,400
Interest on net OPEB obligation	50,928
Adjustment to annual required contribution	<u>( 38,280)</u>
Annual OPEB cost	967,048
Contributions made	<u>284,800</u>
Increase in net OPEB obligation	682,248
Net OPEB obligation, beginning of year	<u>636,600</u>
Net OPEB obligation, end of Year	<u><u>\$ 1,318,848</u></u>

The Town's annual OPEB cost, the percentage of annual OPEB costs contributed to the plan and the net OPEB obligation (three-year trend information\*) is as follows:

<u>Fiscal Year Ending</u>	<u>Actual Contribution</u>	<u>Annual Required Contribution (ARC)</u>	<u>Percentage of ARC Contributed</u>	<u>Annual OPEB Cost (AOC)</u>	<u>Percentage of AOC Contributed</u>	<u>Net OPEB Obligation</u>
6/30/2009	\$ 261,800	\$ 898,400	29.14%	\$ 898,400	29.14%	\$ 636,600
6/30/2010	284,800	954,400	29.84%	967,048	29.45%	1,318,848

\* June 30, 2009 is the first year in which the ARC and the net OPEB obligation calculation was completed.

As of July 1, 2008, the most recent actuarial valuation date, the plan was 0% funded. The actuarial accrued liability for benefits was \$8,210,400, and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability of \$8,210,400.

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**. . . Continued . . .**

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimated are made about the future. The schedule of funding progress presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the AAL for benefits.

Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b - a)	Funded Ratio (a / b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b - a) / c)
7/1/2008	\$ -	\$ 8,210,400	\$ 8,210,400	0.00%	N/A	N/A

Projection of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The information presented was determined as part of the actuarial valuation. Additional information as of the last actuarial valuation follows:

Valuation Date	July 1, 2008
Actuarial Cost Method	Projected Unit Credit
Asset Valuation Method	Market Value
Amortization Method	Level Percent
Remaining Amortization Period	30 years
Actuarial Assumptions:	
Discount rate	8.0%
Investment rate of return	4.0%
Inflation rate	6.9%
Health cost trend rates	A rate of 6.9% initially, reduced to an ultimate rate of 4.1%

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**. . . Continued . . .**

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**Note 10 - Risk Management**

The Town is exposed to various risks of loss related to public official liability, police professional liability, theft or impairment of assets, errors and omissions, injury to employees, natural disasters, and owners and contractors protective liability.

The Town currently is a member in Connecticut Interlocal Risk Management Agency (CIRMA), a public entity risk pool established for the purpose of administering an interlocal risk management program pursuant to the provisions of Section 7-479a et. Seq. of Connecticut General Statutes, for workers compensation and liability-automobile-property insurance. At June 30, 2010, CIRMA had over 200 members in the workers compensation pool and over 150 members in the liability-automobile-property pool. The Town pays annual premium for its coverage in both pools. CIRMA is to be self-sustaining through members' premiums but reinsures in excess of \$1,000,000 for each insured occurrence. Members may be subject to supplemental assessment in the event of deficiencies; however, potential assessments are limited pursuant to the bylaws.

Settled claims have not exceeded commercial coverage in any of the past three years.

**Note 11 - Internal Service Funds**

The Town maintains a group medical and dental self-insurance fund to account for health claims of employees and their families. Anthem Blue Cross and Blue Shield of Connecticut (Anthem) acts as plan administrator and claims processor. The Town has also purchased, through Anthem, individual and aggregate stop-loss protection.

The self-insured claims (medical and dental) paid through the fund are financed through resources obtained from the General Fund and employee payroll deductions. The accounting treatment is to record the resources paid by the General Fund as an expenditure of that fund and as revenue of the Internal Service Fund in the governmental fund financial statements. At June 30, 2010, a liability of \$344,254 has been recorded, which represents estimated claims incurred but not yet reported.

Changes in this claims liability during the fiscal year were as follows:

	Claims Payable July 1	Current Year Claims and Changes in Estimates	Claims Paid	Claims Payable June 30
2007 - 2008	\$ 407,592	\$ 4,249,014	\$ 4,294,811	\$ 361,795
2008 - 2009	361,795	4,387,638	4,343,270	406,163
2009 - 2010	406,163	4,243,037	4,304,946	344,254

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**. . . Continued . . .**

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**Note 12 - Commitments and Contingencies**

The Town has received state and federal grants for specific purposes that are subject to the review and audit by the grantor agencies. These audits could lead to requests for reimbursement to the grantor agencies for any expenditure disallowed under the terms of the grant. Based on prior experience, management believes such disallowances, if any, will not be material to the Town's basic financial statements.

Other litigation, principally involving claims for personal injury breach of contract, and contested tax assessment, are pending against the Town. The outcome and eventual liability of the Town, if any, in these cases is not known at this time. The Town's legal counsel estimated that potential claims against the Town, not covered by insurance, resulting from such litigation would not materially affect the financial position of the Town.

In 1993, the Town entered into a contract to have congregate elderly housing constructed. The construction was funded by a \$3,582,050 grant and a \$40,000 loan from the State of Connecticut Department of Housing (the "DOH"). The housing cannot be sold without the permission of DOH. Any proceeds from such a sale must first be used to repay DOH the grant. As a result, the State has a lien on all property associated with the Congregate Elderly Housing.

The Town continues to be a defendant in an action involving the disposal of hazardous waste on and in a landfill. The continuing action has been long standing and was brought by the Laurel Park Coalition. The Laurel Park litigation continues with the Laurel Park Coalition having appealed a prior year District Court ruling which calculated the amount owed by the Town to be \$266,362, which was less than the \$330,000 previously deposited with the Court. In a subsequent year the appeal was denied, but interest and claims for post-trial costs have not settled and the final outcome has not been estimated. Additionally, post trial costs for post-closure maintenance and monitoring have not been settled, but the Laurel Park Coalition has projected post closure costs applicable to the Town on an annual basis of about \$7,700 for the first ten years, \$5,800 for the next ten years and \$3,000 for the remaining ten year period.

In connection with another action involving the disposal of hazardous waste on property owned by others, the Town has agreed to be responsible for a portion of post-closure maintenance, monitoring and clean up costs at the former Beacon Heights Landfill. The Town's portion of those costs is estimated to be about \$5,400 per year based on current charges and will continue until July 2033. Payment of the Beacon Heights costs is being made from the General Fund.

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2010**  
**. . . Continued . . .**

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**Note 13 - Subsequent Events**

On December 3, 2010 Regional School District No. 5 issued \$8,245,000 in general obligation refunding bonds for payment of principal and interest and redemption premium, if any, on \$2,020,000 of the general obligation bond issue of 2001, \$1,725,000 of the general obligation bond issue of 2005 and on \$4,375,000 of the general obligation bond issue of 2006.

**Note 14 - New GASB Pronouncements**

The Governmental Accounting Standards Board (GASB) has issued several pronouncements prior to June 30, 2010 that have effective dates that may impact future financial presentations. Management has not currently determined what, if any, impact implementation of the following statement may have on the financial statements of the Town:

Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions", issued March 2009, will be effective for the Town in the fiscal year ended June 30, 2011.

**TOWN OF ORANGE, CONNECTICUT  
SCHEDULE OF FUNDING PROGRESS AND EMPLOYER CONTRIBUTIONS  
JUNE 30, 2010**

**POLICE PENSION AND RETIREMENT PLAN**

**Schedule of Funding Progress**

Actuarial Valuation Date	Actuarial Value of Plan Assets (a)	Actuarial Accrued Liability (b)	Total Unfunded Actuarial Accrued Liability (c)	Actuarial Value of Assets as a Percentage of Actuarial Accrued Liability (a) / (b)	Annual Covered Payroll (d)	Unfunded Actuarial Accrued Liability as a Percentage of Annual Covered Payroll (c) / (d)
1/1/05	\$ 11,598,210	\$ 15,890,221	\$ 4,292,011	72.99 %	\$ 2,023,092	212.15 %
1/1/06	13,532,572	17,509,786	3,977,214	77.29	1,778,125	223.67
1/1/07	14,433,895	18,939,228	4,505,333	76.21	1,487,728	302.83
1/1/08	15,199,428	17,107,509 **	1,908,081	88.85	1,384,044	137.86
1/1/09	14,736,959	17,755,708	3,018,749	83.00	1,248,925	241.71
1/1/10	14,246,755	18,207,883	3,961,128	78.24	1,260,560	314.24

\*\* Change in investment return assumption from 6.75% to 8.00%.

**Schedule of Employer Contributions**

Year Ended June 30	Annual Required Contribution	Percentage Contributed
2005	\$ 412,560	100 %
2006	530,496	100
2007	554,257	100
2008	558,551	100
2009	304,721	100
2010	304,721	100

**EMPLOYEE PENSION AND RETIREMENT INCOME PLAN**

**Schedule of Funding Progress**

Actuarial Valuation Date	Actuarial Value of Plan Assets (a)	Actuarial Accrued Liability (b)	Total Unfunded (Funded) Actuarial Accrued Liability (c)	Actuarial Value of Assets as a Percentage of Actuarial Accrued Liability (a) / (b)	Annual Covered Payroll (d)	Unfunded Actuarial Accrued Liability as a Percentage of Annual Covered Payroll (c) / (d)
1/1/05	\$ 8,452,676	\$ 9,341,359	\$ 888,683	90.49 %	\$ 1,465,984	60.62 %
1/1/06	9,602,643	10,300,392	697,749	93.23	1,462,070	47.72
1/1/07	9,910,114	10,620,767	710,653	93.31	1,439,402	49.37
1/1/08	10,177,678	9,599,467 ** (	578,211)	106.02	1,162,387	(49.74)
1/1/09	9,486,077	9,682,220	196,143	97.97	1,001,389	19.59
1/1/10	9,007,751	9,827,482	819,731	91.66	953,405	85.98

\*\* Change in investment return assumption from 6.75% to 8.00%.

**Schedule of Employer Contributions**

Year Ended June 30	Annual Required Contribution	Percentage Contributed
2005	\$ 122,472	100 %
2006	225,612	100
2007	141,549	100
2008	143,523	100
2009	-	100
2010	-	100

**TOWN OF ORANGE, CONNECTICUT  
 SCHEDULE OF FUNDING PROGRESS AND EMPLOYER CONTRIBUTIONS  
 OTHER POST-EMPLOYMENT BENEFIT PLAN  
 JUNE 30, 2010**

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**Schedule of Funding Progress**

Actuarial Valuation Date	Actuarial Value of Plan Assets (a)	Actuarial Accrued Liability (b)	Total Unfunded (Funded) Actuarial Accrued Liability (c)	Actuarial Value of Assets as a Percentage of Actuarial Accrued Liability (a) / (b)	Annual Covered Payroll (d)	Unfunded Actuarial Accrued Liability as a Percentage of Annual Covered Payroll (c) / (d)
7/1/08	\$ -	\$ 8,210,400	\$ 8,210,400	0.00 %	N/A	N/A

**Schedule of Employer Contributions**

Year Ended June 30	Annual Required Contribution	Percentage Contributed
2009	\$ 898,400	29.14 %
2010	954,400	29.84

**TOWN OF ORANGE, CONNECTICUT  
COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
JUNE 30, 2010**

	Special Revenue						
	Orange Drug & Alcohol Action Committee	Federal Drug Property Forfeiture	Police Donations	School of 21st Century	Narcotics Task Force	LoCIP	School Grants and Donations
<b>ASSETS</b>							
Cash and cash equivalents	\$ 34,424	\$ 4,700	\$ 2,584	\$ 257,112	\$ 11,283	\$ 37,998	\$ 12,594
Accounts receivable	-	-	-	-	-	-	-
Permanently reserved investments	-	-	-	-	-	-	-
Total assets	<u>\$ 34,424</u>	<u>\$ 4,700</u>	<u>\$ 2,584</u>	<u>\$ 257,112</u>	<u>\$ 11,283</u>	<u>\$ 37,998</u>	<u>\$ 12,594</u>
<b>LIABILITIES AND FUND BALANCES</b>							
<b>LIABILITIES</b>							
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Due to other funds	-	-	-	-	-	-	-
Deferred revenue	-	-	-	-	-	-	-
Total liabilities	-	-	-	-	-	-	-
<b>FUND BALANCES (DEFICITS)</b>							
Reserved for permanent funds	-	-	-	-	-	-	-
Unreserved, reported in:							
Special Revenue Funds	34,424	4,700	2,584	257,112	11,283	37,998	12,594
Capital Projects Funds	-	-	-	-	-	-	-
Total fund balances (deficits)	<u>34,424</u>	<u>4,700</u>	<u>2,584</u>	<u>257,112</u>	<u>11,283</u>	<u>37,998</u>	<u>12,594</u>
Total liabilities and fund balances (deficits)	<u>\$ 34,424</u>	<u>\$ 4,700</u>	<u>\$ 2,584</u>	<u>\$ 257,112</u>	<u>\$ 11,283</u>	<u>\$ 37,998</u>	<u>\$ 12,594</u>

...Continued...

**TOWN OF ORANGE, CONNECTICUT  
COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
JUNE 30, 2010  
...Continued...**

	Special Revenue						
	Town Road Aid	Orange Visiting Nurses Association	Police Special Duty	Senior Reimbursable	Youth Reimbursable	Orange Public Library Estate	Orange Public Library Endowment
<b>ASSETS</b>							
Cash and cash equivalents	\$ 140,056	\$ 134,041	\$ -	\$ 90,791	\$ 37,207	\$ 7,476	\$ 10,118
Accounts receivable	-	61,110	31,375	-	-	-	-
Permanently reserved investments	-	-	-	-	-	-	-
Total assets	<u>\$ 140,056</u>	<u>\$ 195,151</u>	<u>\$ 31,375</u>	<u>\$ 90,791</u>	<u>\$ 37,207</u>	<u>\$ 7,476</u>	<u>\$ 10,118</u>
<b>LIABILITIES AND FUND BALANCES</b>							
<b>LIABILITIES</b>							
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Due to other funds	-	110,000	23,845	-	-	-	-
Deferred revenue	-	-	-	-	-	-	-
Total liabilities	-	<u>110,000</u>	<u>23,845</u>	-	-	-	-
<b>FUND BALANCES (DEFICITS)</b>							
Reserved for permanent funds	-	-	-	-	-	-	-
Unreserved, reported in:							
Special Revenue Funds	140,056	85,151	7,530	90,791	37,207	7,476	10,118
Capital Projects Funds	-	-	-	-	-	-	-
Total fund balances (deficits)	<u>140,056</u>	<u>85,151</u>	<u>7,530</u>	<u>90,791</u>	<u>37,207</u>	<u>7,476</u>	<u>10,118</u>
Total liabilities and fund balances (deficits)	<u>\$ 140,056</u>	<u>\$ 195,151</u>	<u>\$ 31,375</u>	<u>\$ 90,791</u>	<u>\$ 37,207</u>	<u>\$ 7,476</u>	<u>\$ 10,118</u>

...Continued...

**TOWN OF ORANGE, CONNECTICUT  
COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
JUNE 30, 2010  
...Continued...**

	Special Revenue						
	Elderly Services	Summer School	Orange Library Gift	Pryde Memorial	Orange Agricultural Fair	Allen Poole Memorial	O.P.H.N.S. Special
Cash and cash equivalents	\$ 4,439	\$ -	\$ 52,834	\$ 121,697	\$ 136,381	\$ 2,804	\$ -
Accounts receivable	-	-	-	-	-	-	-
Permanently reserved investments	-	-	-	-	-	-	-
<b>Total assets</b>	<b>\$ 4,439</b>	<b>\$ -</b>	<b>\$ 52,834</b>	<b>\$ 121,697</b>	<b>\$ 136,381</b>	<b>\$ 2,804</b>	<b>\$ -</b>
<b>LIABILITIES AND FUND BALANCES</b>							
<b>LIABILITIES</b>							
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Due to other funds	-	30,866	17,630	-	494	-	-
Deferred revenue	-	-	-	-	-	-	-
<b>Total liabilities</b>	<b>-</b>	<b>30,866</b>	<b>17,630</b>	<b>-</b>	<b>494</b>	<b>-</b>	<b>-</b>
<b>FUND BALANCES (DEFICITS)</b>							
Reserved for permanent funds	-	-	-	-	-	-	-
Unreserved, reported in:							
Special Revenue Funds	4,439	( 30,866)	35,204	121,697	135,887	2,804	-
Capital Projects Funds	-	-	-	-	-	-	-
<b>Total fund balances (deficits)</b>	<b>4,439</b>	<b>( 30,866)</b>	<b>35,204</b>	<b>121,697</b>	<b>135,887</b>	<b>2,804</b>	<b>-</b>
<b>Total liabilities and fund balances (deficits)</b>	<b>\$ 4,439</b>	<b>\$ -</b>	<b>\$ 52,834</b>	<b>\$ 121,697</b>	<b>\$ 136,381</b>	<b>\$ 2,804</b>	<b>\$ -</b>

...Continued...

**TOWN OF ORANGE, CONNECTICUT  
COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
JUNE 30, 2010  
...Continued...**

	Special Revenue					
	Town Improvement Program P.A. 86-1	Easement	Human Services	Police D.A.R.E.	Mary L. Tracy School	Town Exchange
<b>ASSETS</b>						
Cash and cash equivalents	\$ 105,060	\$ 15,060	\$ 48,523	\$ 500	\$ -	\$ 37,875
Accounts receivable	-	-	-	-	-	-
Permanently reserved investments	-	-	-	-	-	-
Total assets	<u>\$ 105,060</u>	<u>\$ 15,060</u>	<u>\$ 48,523</u>	<u>\$ 500</u>	<u>\$ -</u>	<u>\$ 37,875</u>
<b>LIABILITIES AND FUND BALANCES</b>						
<b>LIABILITIES</b>						
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Due to other funds	66,220	-	-	-	-	-
Deferred revenue	-	-	-	-	-	-
Total liabilities	<u>66,220</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCES (DEFICITS)</b>						
Reserved for permanent funds	-	-	-	-	-	-
Unreserved, reported in:						
Special Revenue Funds	38,840	15,060	48,523	500	-	37,875
Capital Projects Funds	-	-	-	-	-	-
Total fund balances (deficits)	<u>38,840</u>	<u>15,060</u>	<u>48,523</u>	<u>500</u>	<u>-</u>	<u>37,875</u>
Total liabilities and fund balances (deficits)	<u>\$ 105,060</u>	<u>\$ 15,060</u>	<u>\$ 48,523</u>	<u>\$ 500</u>	<u>\$ -</u>	<u>\$ 37,875</u>

...Continued...

**TOWN OF ORANGE, CONNECTICUT  
COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
JUNE 30, 2010  
...Continued...**

	Special Revenue	Permanent Fund	Capital Projects		Total Non-Major Governmental Funds
	Special Events and Programs	Historic Preservation	Mary T. McGuire Trust	STEAP	2004 Bond Projects Fund
Cash and cash equivalents	\$ 2,233	\$ 22,243	\$ 6,399	\$ 22,650	\$ 181,778
Accounts receivable	-	-	-	-	92,485
Permanently reserved investments	-	-	32,113	-	32,113
	<u>\$ 2,233</u>	<u>\$ 22,243</u>	<u>\$ 38,512</u>	<u>\$ 22,650</u>	<u>\$ 1,665,458</u>

**ASSETS**

Cash and cash equivalents  
Accounts receivable  
Permanently reserved investments  
  
Total assets

**LIABILITIES AND FUND BALANCES**

**LIABILITIES**

Accounts payable  
Due to other funds  
Deferred revenue

Total liabilities

	\$ -	\$ -	\$ -	\$ 13,900		\$ 13,900
	-	-	816	-	-	249,871
	-	-	-	8,750	-	8,750
	<u>-</u>	<u>-</u>	<u>816</u>	<u>22,650</u>	<u>-</u>	<u>272,521</u>

**FUND BALANCES (DEFICITS)**

Reserved for permanent funds  
Unreserved, reported in:  
Special Revenue Funds  
Capital Projects Funds

Total fund balances (deficits)

Total liabilities and fund balances (deficits)

	-	-	37,696	-		37,696
	2,233	22,243	-	-	181,778	1,173,463
	-	-	-	-	-	181,778
	<u>2,233</u>	<u>22,243</u>	<u>37,696</u>	<u>-</u>	<u>181,778</u>	<u>1,392,937</u>
	<u>\$ 2,233</u>	<u>\$ 22,243</u>	<u>\$ 38,512</u>	<u>\$ 22,650</u>	<u>\$ 181,778</u>	<u>\$ 1,665,458</u>

...Continued...

**TOWN OF ORANGE, CONNECTICUT  
COMBINING STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES (DEFICITS)  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED JUNE 30, 2010**

	Special Revenue						
	Orange Drug & Alcohol Action Committee	Federal Drug Property Forfeiture	Police Donations	School of 21st Century	Narcotics Task Force	LoCIP	School Grants and Donations
<b>REVENUES</b>							
Intergovernmental:							
Federal							
State		1,317			13,500	48,476	
Program revenues				547,446			
Investment income							
Charges for facilities and services						7,575	
Miscellaneous			550				11,400
Total revenues		1,317	550	547,446	13,500	56,051	11,400
<b>EXPENDITURES</b>							
Public safety		28,852			17,137		
Public works and sanitation						48,476	
Culture and recreation							
Health and welfare				536,863			13,592
Education - Orange Board of Education							
Other							
Total expenditures		28,852		536,863	17,137	48,476	13,592
Excess (deficiency) of revenues over expenditures		( 27,535)	550	10,583	( 3,637)	7,575	( 2,192)
<b>OTHER FINANCING SOURCES (USES)</b>							
Interfund transfers out							
Net change in fund balance		( 27,535)	550	10,583	( 3,637)	7,575	( 2,192)
FUND BALANCES (DEFICITS), beginning	34,424	32,235	2,034	246,529	14,920	30,423	14,786
FUND BALANCES (DEFICITS), ending	\$ 34,424	\$ 4,700	\$ 2,584	\$ 257,112	\$ 11,283	\$ 37,998	\$ 12,594

...Continued...

**TOWN OF ORANGE, CONNECTICUT  
COMBINING STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES (DEFICITS)  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED JUNE 30, 2010  
...Continued...**

	Special Revenue						
	Town Road Aid	Orange Visting Nurses Association	Police Special Duty	Senior Reimbursable	Youth Reimbursable	Orange Public Library Estate	Orange Library Endowment
<b>REVENUES</b>							
Intergovernmental:							
Federal							
State	\$ 138,541	-	\$ -	-	-	\$ -	\$ -
Program revenues							
Investment income	-	-	-	112,488	5,461	-	-
Charges for facilities and services	-	740,120	239,722	-	-	-	30
Miscellaneous	-	-	-	-	-	-	-
Total revenues	138,541	740,120	239,722	112,488	5,461	-	30
<b>EXPENDITURES</b>							
Public safety							
Public works and sanitation	-	-	148,596	-	-	-	-
Culture and recreation	-	-	-	-	-	3,932	-
Health and welfare	-	661,212	-	-	-	-	-
Education - Orange Board of Education	-	-	-	-	-	-	-
Other	-	-	-	91,800	513	-	-
Total expenditures	-	661,212	148,596	91,800	513	3,932	-
Excess (deficiency) of revenues over expenditures	138,541	78,908	91,126	20,688	4,948	( 3,932)	30
<b>OTHER FINANCING SOURCES (USES)</b>							
Interfund transfers out	-	-	( 85,000)	-	-	-	-
Net change in fund balance	138,541	78,908	6,126	20,688	4,948	( 3,932)	30
FUND BALANCES (DEFICITS), beginning	1,515	6,243	1,404	70,103	32,259	11,408	10,088
FUND BALANCES (DEFICITS), ending	\$ 140,056	\$ 85,151	\$ 7,530	\$ 90,791	\$ 37,207	\$ 7,476	\$ 10,118

...Continued...

**TOWN OF ORANGE, CONNECTICUT**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES (DEFICITS)**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2010**

...Continued...

	Special Revenue						
	Elderly Services	Summer School	Orange Library Gift	Pydde Memorial	Orange Agricultural Fair	Allen Poole Memorial	O.P.H.N.S. Special
<b>REVENUES</b>							
Intergovernmental:							
Federal	-	-	-	\$	\$	-	\$
State	-	-	-	-	-	-	-
Program revenues	-	63,269	-	-	139,857	-	-
Investment income	-	-	116	-	59	-	-
Charges for facilities and services	-	-	-	-	-	-	-
Miscellaneous	-	-	5,189	5,541	-	955	-
Total revenues	-	63,269	5,305	5,541	139,916	955	-
<b>EXPENDITURES</b>							
Public safety	-	-	-	-	-	-	-
Public works and sanitation	-	-	-	-	-	-	-
Culture and recreation	-	-	12,718	19,475	114,298	-	-
Health and welfare	-	-	-	-	-	2,391	1,021
Education - Orange Board of Education	-	34,213	-	-	-	-	-
Other	-	-	-	-	-	-	-
Total expenditures	-	34,213	12,718	19,475	114,298	2,391	1,021
Excess (deficiency) of revenues over expenditures	-	29,056	( 7,413)	( 13,934)	25,618	( 1,436)	( 1,021)
<b>OTHER FINANCING SOURCES (USES)</b>							
Interfund transfers out	-	-	-	-	-	-	-
Net change in fund balance	-	29,056	( 7,413)	( 13,934)	25,618	( 1,436)	( 1,021)
FUND BALANCES (DEFICITS), beginning	4,439	( 59,922)	42,617	135,631	110,269	4,240	1,021
FUND BALANCES (DEFICITS), ending	\$ 4,439	\$ ( 30,866)	\$ 35,204	\$ 121,697	\$ 135,887	\$ 2,804	\$ -

...Continued...

**TOWN OF ORANGE, CONNECTICUT  
COMBINING STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES (DEFICITS)  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED JUNE 30, 2010**

...Continued...

	Special Revenue					
REVENUES	Town Improvement Program P.A. 86-1	Easement	Human Services	Police D.A.R.E.	Mary L. Tracy School	Town Exchange
Intergovernmental:						
Federal	\$	-	-	-	-	-
State	-	\$	-	-	-	-
Program revenues	-	-	-	-	-	-
Investment income	2,329	-	-	-	-	-
Charges for facilities and services	20,000	-	-	-	-	-
Miscellaneous	-	-	19,588	-	-	11,170
Total revenues	22,329	-	19,588	-	-	11,170
Total expenditures	10,495	-	11,517	62	37	6,222
Excess (deficiency) of revenues over expenditures	11,834	-	8,071	( 62)	( 37)	4,948
Interfund transfers out	-	-	-	-	-	-
Net change in fund balance	11,834	-	8,071	( 62)	( 37)	4,948
FUND BALANCES (DEFICITS), beginning	27,006	15,060	40,452	562	37	32,927
FUND BALANCES (DEFICITS), ending	\$ 38,840	\$ 15,060	\$ 48,523	\$ 500	\$ -	\$ 37,875

...Continued...

**TOWN OF ORANGE, CONNECTICUT  
COMBINING STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES (DEFICITS)  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED JUNE 30, 2010**

...Continued...

	Special Revenue		Permanent Fund		Capital Projects			Total Non-Major Governmental Funds
Special Events and Programs	Historic Preservation	Mary T. McGuire Trust	STEAP	2004 Bond Projects Fund				
<b>REVENUES</b>								
Intergovernmental:								
Federal	\$ -	\$ -	\$ -	\$ -			\$ 13,500	
State	-	-	13,900	-			202,234	
Program revenues	-	-	-	-			868,521	
Investment income	-	2,594	-	-			5,128	
Charges for facilities and services	-	-	-	-			1,007,417	
Miscellaneous	25,620	2,525	-	-			82,538	
Total revenues	25,620	2,525	13,900	-			2,179,338	
<b>EXPENDITURES</b>								
Public safety	-	-	-	-			194,647	
Public works and sanitation	-	-	13,900	-			62,376	
Culture and recreation	-	-	-	-			150,423	
Health and welfare	-	-	-	-			676,141	
Education - Orange Board of Education	24,952	-	-	-			584,705	
Other	24,952	-	-	-			133,982	
Total expenditures	24,952	-	13,900	-			1,802,274	
Excess (deficiency) of revenues over expenditures	668	2,525	-	-			377,064	
<b>OTHER FINANCING SOURCES (USES)</b>								
Interfund transfers out	-	-	-	-			( 85,000)	
Net change in fund balance	668	2,525	-	-			292,064	
FUND BALANCES (DEFICITS), beginning	1,565	19,718	-	181,778			1,100,873	
FUND BALANCES (DEFICITS), ending	\$ 2,233	\$ 22,243	\$ -	\$ 181,778			\$ 1,392,937	

...Continued...

**TOWN OF ORANGE, CONNECTICUT  
 COMBINING STATEMENT OF CHANGES IN  
 ASSETS AND LIABILITIES  
 AGENCY FUNDS  
 FOR THE YEAR ENDED JUNE 30, 2010**

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	<u>Balance, July 1, 2009</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance, June 30, 2010</u>
<b>ASSETS</b>				
Cash and cash equivalents				
Performance Bonds	\$ 277,000	\$ 505,000	\$ 419,500	\$ 362,500
Total cash and cash equivalents	<u>277,000</u>	<u>505,000</u>	<u>419,500</u>	<u>362,500</u>
<b>Total Assets</b>	<u><u>\$ 277,000</u></u>	<u><u>\$ 505,000</u></u>	<u><u>\$ 419,500</u></u>	<u><u>\$ 362,500</u></u>
<b>LIABILITIES</b>				
Amounts held for others	<u><u>\$ 277,000</u></u>	<u><u>\$ 505,000</u></u>	<u><u>\$ 419,500</u></u>	<u><u>\$ 362,500</u></u>

**TOWN OF ORANGE, CONNECTICUT  
SCHEDULE OF PROPERTY TAXES LEVIED,  
COLLECTED AND OUTSTANDING  
FOR THE YEAR ENDED JUNE 30, 2010**

Grand List	Balance Uncollected June 30, 2009		Current Levy	Lawful Corrections		Transfers to Suspense	Balance to be Collected	Taxes		Collections		Total	Balance Uncollected June 30, 2010
	Additions	Deductions		Additions	Deductions			Interest	Lien Fees				
2008	\$ -	(\$ 122,138)	\$ 49,545,477	\$ 24,906	\$ -	\$ -	\$ 49,448,245	\$ 48,907,003	\$ 108,235	\$ 2,855	\$ 49,018,093	\$ 541,242	
2007	398,332	( 2,351)	-	2,351	( 35,539)	-	365,144	246,430	43,364	953	290,747	118,714	
2006	133,589	( 7,517)	-	806	( 6,977)	( 23,563)	103,315	34,174	12,927	169	47,270	69,141	
2005	26,567	( 6,977)	-	693	( 6,277)	( 27,382)	( 7,099)	8,519	5,082	48	13,649	( 15,618)	
2004	( 5,962)	( 6,277)	-	567	( 6,277)	5,986	( 5,686)	2,694	1,300	24	( 4,018)	( 8,380)	
2003	( 33,494)	( 6,267)	-	682	( 6,267)	( 39,079)	( 39,079)	-	-	-	-	( 39,079)	
2002	( 17,257)	( 6,017)	-	822	( 6,017)	( 22,452)	( 22,452)	-	-	-	-	( 22,452)	
2001	4,350	( 744)	-	744	( 5,272)	( 178)	( 461)	-	-	-	-	( 178)	
2000	3,495	( 766)	-	766	( 4,722)	( 408)	( 461)	-	-	-	-	( 461)	
1999	5,359	( 484)	-	484	( 1,825)	( 4,018)	( 4,018)	-	-	-	-	( 4,018)	
1998	813	( 536)	-	536	( 1,778)	( 429)	( 429)	-	-	-	-	( 429)	
1997	3,182	( 585)	-	585	( 1,832)	( 1,935)	( 1,935)	-	-	-	-	( 1,935)	
1996	1,441	( 2,792)	-	2,792	( 4,043)	( 190)	( 190)	-	-	-	-	( 190)	
1995	1,288	( 1,229)	-	1,229	( 2,478)	( 39)	( 39)	-	-	-	-	( 39)	
1994	1,648	( 792)	-	792	( 2,242)	( 198)	( 198)	-	-	-	-	( 198)	
1993	612	( 777)	-	777	( 1,811)	( 422)	( 422)	-	-	-	-	( 422)	
1992	906	( -)	-	( -)	( 906)	( -)	( -)	-	-	-	-	( -)	
	\$ 524,869	(\$ 216,735)	\$ 49,545,477	\$ 39,532	(\$ 45,443)	\$ 49,847,700	\$ 49,847,700	\$ 49,198,820	\$ 170,908	\$ 4,049	\$ 49,373,777	\$ 648,880	

\*Uncollected taxes eliminated pursuant to Section 12-165 of the CT General Statutes.

**TOWN OF ORANGE, CONNECTICUT  
SCHEDULE OF DEBT LIMITATION  
YEAR ENDED JUNE 30, 2010**

The Town's statement of Debt Limitation under Connecticut General Statutes, Section 7-374(b) as of June 30, 2010 is as follows:

Total tax collections (including interest and lien fees) for the year ended June 30, 2010	\$ 49,373,777
Reimbursements for revenue loss:	
Tax relief for the elderly and disabled	74,192
Base	\$ 49,447,969

The Connecticut General Statutes provide that the total authorized debt of the Town shall not exceed seven times the above base cash receipts, of \$346,135,783, nor shall the total authorized particular purpose debt exceed the individual debt limitations reflected in the table below:

	General Purpose	Schools	Sewers	Urban Renewal	Pension Deficit
Debt limitation:					
2-1/4 times base	\$ 111,257,930	\$ -	\$ -	\$ -	\$ -
4-1/2 times base	-	222,515,861	-	-	-
3-3/4 times base	-	-	185,429,884	-	-
3-1/4 times base	-	-	-	160,705,899	-
3 times base	-	-	-	-	148,343,907
Total debt limitation	111,257,930	222,515,861	185,429,884	160,705,899	148,343,907
Indebtedness:					
Bonds payable	11,850,333	3,839,667	-	-	-
Net Amity Regional School District debt	-	24,143,384	-	-	-
Claims and judgments	-	-	883,128	-	-
Mortgage payable	375,000	-	-	-	-
Assessments receivable	-	-	( 755,849)	-	-
Total indebtedness	12,225,333	27,983,051	127,279	-	-
Excess of debt limitation over indebtedness at June 30, 2010	\$ 99,032,597	\$ 194,532,810	\$ 185,302,605	\$ 160,705,899	\$ 148,343,907

**S E W A R D   A N D   M O N D E**

CERTIFIED PUBLIC ACCOUNTANTS  
296 STATE STREET  
NORTH HAVEN, CONNECTICUT 06473-2165  
(203) 248-9341  
FAX (203) 248-5813

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN  
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

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To the Honorable Members of  
the Board of Finance  
Town of Orange  
Orange, Connecticut

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of The Town of Orange (the Town), as of and for the year ended June 30, 2010, which collectively comprise the Town's basic financial statements and have issued our report thereon dated December 13, 2010. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Town's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we identified certain deficiencies in internal control over financial reporting, described in the accompanying schedule of findings and questioned costs that we considered to be significant deficiencies in internal control over financial reporting as items 2010-1, 2010-2 and 2010-3. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the Town, in a separate letter dated December 13, 2010.

The Town's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. We did not audit the Town's responses and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, the Board of Finance, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

*Seward and Monde*

North Haven, Connecticut  
December 13, 2010

**SEWARD AND MONDE**

CERTIFIED PUBLIC ACCOUNTANTS  
296 STATE STREET  
NORTH HAVEN, CONNECTICUT 06473-2165  
(203) 248-9341  
FAX (203) 248-5813

**REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD  
HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR  
PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE  
IN ACCORDANCE WITH OMB CIRCULAR A-133**

To the Honorable Members of  
the Board of Finance  
Town of Orange  
Orange, Connecticut

Compliance

We have audited the compliance of the Town of Orange (the Town), with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2010. The Town's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the Town's management. Our responsibility is to express an opinion on the Town's compliance based on our audit.

We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Town's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Town's compliance with those requirements.

In our opinion, the Town of Orange complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2010. However, the results of our auditing procedures disclosed an instance of noncompliance with those requirements, which are required

to be reported in accordance with OMB Circular A-133 and which is described in the accompanying schedule of findings and questioned costs as item 2010-4.

### Internal Control Over Compliance

The management of the Town is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the Town's internal control over compliance with requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control over compliance such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, we identified a deficiency in internal control over compliance that we consider to be a significant deficiency as described in the accompanying schedule of findings and questioned costs as item 2010-4. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

The Town's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. We did not audit the Town's responses and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, the Board of Finance, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

*Seward and Monde*

North Haven, Connecticut  
December 13, 2010

**TOWN OF ORANGE, CONNECTICUT**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**For the year ended June 30, 2010**

<b>FEDERAL GRANTOR/PASS-THROUGH GRANTOR/PROGRAM OR CLUSTER TITLE</b>	<b>FEDERAL CFDA NUMBER</b>	<b>PASS-THROUGH ENTITY IDENTIFYING NUMBER</b>	<b>FEDERAL EXPENDITURES</b>
U.S. Department of Agriculture			
Passed through State Department of Administrative Services:			
National school lunch program			\$ 14,899
Passed through State Department of Education:			
National school lunch program		12060-20560-82079-2009-170005	3,416
National school lunch program		12060-20560-82079-2010-170005	36,379
Total National school lunch program	10.555		<u>54,694</u>
Total U.S. Department of Agriculture			<u>54,694</u>
U.S. Department of Education			
Passed through State Department of Education:			
Title I - Grants to local educational agencies		12060-20679-82070-2009-170002	17,158
Title I - Grants to local educational agencies		12060-20679-82070-2010-170002	15,867
Total Title I - Grants to local educational agencies	84.010		<u>33,025</u>
Improving teacher quality state grants		12060-20858-84131-2009-170002	22,738
Improving teacher quality state grants		12060-20858-84131-2010-170002	7,655
Total Improving teacher quality state grants	84.367		<u>30,393</u>
Safe and drug-free schools and communities		12060-20873-84131-2009-170002	1,500
Safe and drug-free schools and communities		12060-20873-84131-2010-170002	892
Total Safe and drug-free schools and communities	84.186		<u>2,392</u>
Special Education Cluster:			
Special education - grants to states		12060-20977-82032-2009-170002	98,756
Special education - grants to states		12060-20977-82032-2010-170002	170,580
Total Special education - grants to states	84.027		<u>269,336</u>
Special education - preschool grants		12060-20983-82032-2009-170002	4,511
Special education - preschool grants		12060-20983-82032-2010-170002	5,223
Total Special education - preschool grants	84.173		<u>9,734</u>
ARRA - Special education - grants to states	84.391	12060-29011-82032-2009-170002	220,750
ARRA - Special education - preschool grants	84.392	12060-29012-82010-2009-170002	4,136
Total Special Education Cluster			<u>503,956</u>
State Fiscal Stabilization Fund Cluster:			
ARRA - State Fiscal Stabilization Fund - Government Services	84.397	12060-29053-82010-2010-170002	53,538
ARRA - State Fiscal Stabilization Fund - Education State Grant	84.394	12060-29054-82010-2010-170002	96,097
Total State Fiscal Stabilization Fund Cluster			<u>149,635</u>
Total U.S. Department of Education			<u>719,401</u>
U.S. Department of Transportation			
Passed through State Department of Transportation:			
Alcohol traffic safety grants	20.601		2,537
Alcohol open container requirements	20.607		6,428
Highway planning and construction	20.205		141
Total U.S. Department of Transportation			<u>9,106</u>

. . . Continued . . .

**TOWN OF ORANGE, CONNECTICUT**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**For the year ended June 30, 2010**  
... Continued ...

<u>FEDERAL GRANTOR/PASS-THROUGH GRANTOR/PROGRAM OR CLUSTER TITLE</u>	<u>FEDERAL CFDA NUMBER</u>	<u>PASS-THROUGH ENTITY IDENTIFYING NUMBER</u>	<u>FEDERAL EXPENDITURES</u>
U.S. Department of Homeland Security			
Passed through State Department of Emergency and Homeland Security:			
Citizen Corps	97.053		2,463
Emergency management protection grants	97.042		<u>13,042</u>
Total U.S. Department of Homeland Security			<u>15,505</u>
U.S. Department of Defense			
Passed through State Military Department:			
National guard military operations & maintenance	12.401		<u>529</u>
U.S. Department of Justice			
ARRA Passed through State Office of Policy and Management:			
Edward Byrne memorial justice assistance grant program			2,273
ARRA Passed through State Department of Public Safety:			
Edward Byrne memorial justice assistance grant program			<u>2,217</u>
Total Edward Byrne memorial justice assistance grant program	16.804		<u>4,490</u>
Total Expenditures of Federal Awards			<u>\$ 803,725</u>

See notes to schedule.

**TOWN OF ORANGE, CONNECTICUT**  
**NOTES TO SCHEDULE OF EXPENDITURES OF**  
**FEDERAL AWARDS**  
**For the Year Ended June 30, 2010**

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**1 - Significant Accounting Policy**

The accounting policies of the Town of Orange, Connecticut conform to U.S. generally accepted accounting principles promulgated by the Governmental Accounting Standards Board. The following is the significant policy relating to Federal awards:

**Basis of Presentation**

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the Town of Orange, Connecticut and is presented on the modified accrual basis of accounting and a current financial resources measurement focus. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from the amounts presented in, or used in the preparation of, the basic financial statements.

**2 - Noncash Federal Awards**

The Town received and consumed \$14,899 of USDA donated commodities under the Federal Food Distribution program.

**TOWN OF ORANGE, CONNECTICUT  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
For the Year Ended June 30, 2010**

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**I. SUMMARY OF AUDITORS' RESULTS**

Financial Statements

Type of auditors' report issued: Unqualified

Internal control over financial reporting:

- Material weakness(es) identified?    yes   X   no
- Significant deficiency(ies) identified?   X   yes    none reported

Noncompliance material to financial statements noted?    yes   X   no

Federal Awards

Internal control over major programs:

- Material weakness(es) identified?    yes   X   no
- Significant deficiency(ies)?   X   yes    none reported

Type of auditors' report issued on compliance for major programs: Unqualified

Any audit findings disclosed that are required to be reported in accordance with Section 510(a) of OMB Circular A-133?   X   yes    no

Identification of major programs:

CFDA NUMBER	NAME OF FEDERAL PROGRAM
84.027/84.173/84.391/84.392	Special Education Cluster (IDEA)

Dollar threshold used to distinguish between Type A and Type B programs: \$300,000

Auditee qualified as low-risk auditee?    yes   X   no

**TOWN OF ORANGE, CONNECTICUT**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**. . . Continued . . .**  
**Year ended June 30, 2010**

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**II. FINANCIAL STATEMENT FINDINGS**

**FINDING # 2010-1**

**Criteria**

Timely preparation of complete and accurate bank reconciliations is a key to maintaining adequate control over both cash receipts and disbursements.

**Condition**

During much of the year, the General Fund checking account reconciliations appeared to be generally incomplete. Specifically, they contained significant unreconciled differences to the general ledger balance. The Town uses one bank account for several funds.

**Questioned Cost**

None

**Context**

This has been an ongoing issue for the past few years.

**Effect**

An unreconciled difference can obscure significant items such as bank errors or improperly recorded transactions that would be cause for investigation.

**Cause**

The significant number of transactions being recorded to the general ledger as well as the various sources for transactions with the use of one bank account for several funds.

**Recommendation**

We recommend that the General Fund checking account reconciliation be complete. We also recommend that management determine if the use of multiple bank accounts, including separation of Board of Education accounts is appropriate.

## **Views of Responsible Officials and Planned Corrective Actions**

The operating account reconciliation was completed at June 30, 2010, and a monthly cash proof of receipts and disbursements was maintained for the year. The monthly cash proof procedure has been in place since July 1, 2007, and has been supplemented with a formal year-end bank reconciliation which has not been successful. The Director of Finance and Administration has separated the Board of Education cash account activity from the main Town operating account which will bring the quantity of cash entries down to a more reasonable amount, to facilitate a monthly reconciliation. As of July 1, 2010 a new general fund bank account was opened with monthly reconciliations to the general ledger being completed.

### **FINDING # 2010-2**

#### **Criteria**

Monthly reconciliations of subsidiary Board of Education detail records to the Town's general ledger should be prepared to verify that the recording of transactions is accurate and proper.

#### **Condition**

Reconciliations are not being performed on a monthly basis between the Town's general ledger and that of the Board of Education's subsidiary detail records for the General Board of Education expenses, School of the 21<sup>st</sup> Century, School Cafeteria, Federal School grants or Grants and Donations.

#### **Questioned Cost**

None

#### **Context**

This has been an ongoing issue for the past few years.

#### **Effect**

This condition has resulted in complex reconciliation procedures that could result in errors going undetected for a long period of time.

#### **Cause**

Personnel were not assigned to perform this reconciliation.

## **Recommendation**

We recommend that reconciliations be performed on a monthly basis between the Town's general ledger and the Board of Education subsidiary detail records for the General Fund expenses, School of the 21<sup>st</sup> Century, School Cafeteria, Federal School grants and Grants and Donations.

## **Views of Responsible Officials and Planned Corrective Actions**

The Director of Finance and Administration has separated the Board of Education cash account activity from the main Town operating account as of July 1, 2010 which will bring the quantity of cash entries down to a more reasonable amount in order to facilitate a monthly reconciliation.

## **FINDING # 2010-3**

### **Criteria**

Timely preparation of complete and accurate bank reconciliations is a key to maintaining adequate control over both cash receipts and disbursements.

### **Condition**

The Board of Education's School Cafeteria Fund checking account was not reconciled throughout the year.

### **Questioned Cost**

None.

### **Context**

The Board of Education opened a separate bank account for the School Cafeteria Fund in July 2008.

### **Effect**

Not reconciling the bank account on a monthly basis means that errors or other problems might not be recognized and resolved on a timely basis. Also, it is generally easier and less time-consuming to reconcile accounts while transactions are fresh in mind.

### **Cause**

Assigned personnel did not perform reconciliation procedures.

### **Recommendation**

We recommend that the bank account be reconciled each month to the Board of Education's general ledger.

### **Views of Responsible Officials and Planned Corrective Actions**

Procedures have now been established to ensure that all bank accounts are reconciled on a monthly basis.

## **III. FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

### **FINDING 2010-4**

#### **Federal Program - CFDA No. 84.027, 84.173, 84.391, 84.392 - Special Education Cluster, Department of Education**

#### **Criteria**

Subpart C of OMB Circular A-133 outlines the auditee responsibilities over federal funds. Recipients of advance funding must follow procedures in order to minimize the time elapsing between the transfer of funds from the grantor and the cash disbursement.

#### **Condition**

The Board of Education reported approximately \$189,000 of unspent special education cluster grant funds as deferred revenue at June 30, 2010.

#### **Questioned Costs**

None.

#### **Effect**

Deferred revenue may indicate requests for advance funding are in excess of current needs.

#### **Cause**

The Board of Education did not have the appropriate oversight person in charge and responsible for overall grant monitoring.

#### **Recommendation**

We recommend that procedures be developed and implemented to ensure advance funding requests are properly monitored by personnel with appropriate accounting

knowledge and are requested in compliance with the applicable cash management provisions.

**Views of Responsible Officials and Planned Corrective Actions**

Procedures are being implemented to address and ensure that advance funding requests are properly monitored by appropriate personnel with knowledge of accounting and cash management requirements.



## **DISABILITY**

The Town of Orange does not discriminate on the basis of disability in admission to, access to, or operations of its programs, services, or activities; nor does it discriminate on the basis of disability in its hiring or employment practices. This notice is provided as required by Title II of the Americans with Disabilities Act of 1990.

Questions, concerns, complaints, or requests for additional information regarding the ADA may be forwarded to the Town of Orange's ADA Compliance Coordinator c/o the Building Official, Town Hall, 617 Orange Center Road, Orange, CT 06477, Telephone (203) 891-4788, Monday through Friday, 8:30 a.m. – 12:00 noon.

Individuals who need auxiliary aids for effective communication in programs and services are invited to make their needs and preferences known to the ADA Compliance Coordinator.

This notice is available in large print, on audio tape, and by staff reader, from the ADA Compliance Coordinator.

**Orange Town Hall • 617 Orange Center Road • Orange, Connecticut 06477**

